

Overview and Scrutiny Committee Tuesday, 7th June, 2016

Place:	Council Chamber, Civic Offices, High Street, Epping
Room:	Council Chamber
Time:	7.30 pm
Democratic Services Officer:	S. Tautz Tel: (01992) 564243 Email: democraticservices@eppingforestdc.gov.uk

Members:

As appointed at the Annual Council Meeting on 26 May 2016.

PLEASE NOTE THAT THERE WILL BE A SHORT PRE-MEETING FOR ALL MEMBERS OF THE COMMITTEE STARTING AT 7pm IN COMMITTEE ROOM 1, SO THAT THEY CAN DISCUSS THEIR LINE OF QUESTIONING FOR THE PRESENTATION.

PLEASE NOTE THAT THE MAIN COMMITTEE MEETING IS OPEN TO ALL MEMBERS TO ATTEND

1. WEBCASTING INTRODUCTION

1. This meeting is to be webcast. Members are reminded of the need to activate their microphones before speaking.

2. The Chairman will read the following announcement:

"This meeting will be webcast live to the Internet and will be archived for later viewing. Copies of recordings may be made available on request.

By entering the chamber's lower seating area you consenting to becoming part of the webcast.

If you wish to avoid being filmed you should move to the public gallery or speak to the webcasting officer"

Overview and Scrutiny Committee

2. APOLOGIES FOR ABSENCE

3. SUBSTITUTE MEMBERS

(Director of Governance). To report the appointment of any substitute members for the meeting.

4. MINUTES (Pages 7 - 22)

Decisions required:

To confirm the minutes of the meetings of the Committee held on 19 April 2016.

5. DECLARATIONS OF INTEREST

(Director of Governance) To declare interests in any items on the agenda.

In considering whether to declare a personal or a prejudicial interest under the Code of Conduct, Overview and Scrutiny Committee members are asked pay particular attention to paragraph 11 of the Code in addition to the more familiar requirements.

This requires the declaration of a personal and prejudicial interest in any matter before an Overview and Scrutiny Committee which relates to a decision of or action by another Committee or Sub-Committee of the Council, a Joint Committee, or Joint Sub-Committee in which the Council is involved and of which the Councillor is also a member.

Paragraph 11 does not refer to Cabinet decisions or attendance at an overview and scrutiny meeting purely for the purpose of answering questions or providing information on such a matter.

6. MANAGEMENT OF EPPING FOREST

To receive a presentation from the Superintendent of Epping Forest, Paul Thompson and Judy Adams the Chairman of the Friends of Epping Forest on the present public consultation on the Forest Management Plan.

7. KEY DECISION LIST - REVIEW (Pages 23 - 38)

(Leader) To review the Cabinet's Key Objectives and Forward Plan for the coming year.

8. OUTTURN REPORT ON KEY OBJECTIVES 2015/16 (Pages 39 - 70)

(Director of Governance) To consider the attached report.

9. OVERVIEW AND SCRUTINY ANNUAL REPORT 2015/16 (Pages 71 - 130)

(Director of Governance) to consider the attached report.

10. APPOINTMENT OF MEMBERSHIP TO SELECT COMMITTEE

Decision Required:

(1) To appoint members to the following Select Committees in accordance with pro-rata in the proportions shown below (**full name list to follow**):

Select Committee	Appointment to places required:
Governance Select Committee (11)	Cons (7): Green Party: Lib Dem (1): LRA (3): UKIP: Independent:
Communities Select Committee (11)	Cons (7): Green Party: Lib Dem (1): LRA (3): UKIP: Independent:
Neighbourhoods Select Committee (11)	Cons (7): Green Party: Lib Dem (1): LRA (3): UKIP: Independent:
Resources Select Committee (11)	Cons (7): Green Party: Lib Dem (1): LRA (3): UKIP: Independent:

(2) To consider requests for appointments to Select Committees by non affiliated members; and

(3) To appoint a Chairman and a Vice Chairman to the following Select Committees:

Select Committee	Appointments Required:
Governance	Chairman:
	Vice Chairman:
Communities	Chairman:
	Vive Chairman:

Tuesday, 7 June 2016

Overview and Scrutiny Committee

Neighbourhoods	Chairman: Vice Chairman:
Resources	Chairman:
	Vice Chairman:

1. (Director of Governance) The Council has agreed that pro rata apply to Overview and Scrutiny Select Committees only. The Overview and Scrutiny rules provide that the memberships must reflect pro rata requirements and the lowest number of members required to achieve cross-party representation whilst allowing the inclusion of members who are not members of a political group or are not members of the Overview and Scrutiny Committee. This year it has been agreed by Group Leaders that the Select Committees should have 11 members.

2. The Committee are asked to make appointments to Select Committees in accordance with the Overview and Scrutiny Procedure rules.

3. Nominations to Chairman and Vice Chairman of these Select Committees are excluded from the calculation required under the Council's protocol regarding allocation of Chairman and Vice-Chairman positions between the political groups.

4. Nominations to the Select Committees, which may be submitted up until the day of the meeting, were sought through officer liaison with the Group Leaders and via the Appointments Panel. A list of any further nominations will be tabled at the meeting.

11. WORK PROGRAMME MONITORING (Pages 131 - 142)

(a) To consider the updated work programme

The current Overview and Scrutiny work programme is attached for information.

(b) Reserve Programme

A reserve list of scrutiny topics is required to ensure that the work flow of OSC is continuous.

OSC will 'pull out' items from the list and allocate them accordingly once space becomes available in the work programme following the completion of existing reviews.

Members can put forward any further suggestions for inclusion in the reserve list either during the meeting or at a later date.

Existing review items will be dealt with first, then time will be allocated to the items contained in the reserve work plan.

A blank PICK form is attached for members use.

12. EXCLUSION OF PUBLIC AND PRESS

Exclusion: To consider whether, under Section 100(A)(4) of the Local Government Act 1972, the public and press should be excluded from the meeting for the items of business set out below on grounds that they will involve the likely disclosure of exempt information as defined in the following paragraph(s) of Part 1 of Schedule 12A of the Act (as amended) or are confidential under Section 100(A)(2):

Agenda Item No	Subject	Exempt Information Paragraph Number
Nil	Nil	Nil

The Local Government (Access to Information) (Variation) Order 2006, which came into effect on 1 March 2006, requires the Council to consider whether maintaining the exemption listed above outweighs the potential public interest in disclosing the information. Any member who considers that this test should be applied to any currently exempted matter on this agenda should contact the proper officer at least 24 hours prior to the meeting.

Background Papers: Article 17 - Access to Information, Procedure Rules of the Constitution define background papers as being documents relating to the subject matter of the report which in the Proper Officer's opinion:

- (a) disclose any facts or matters on which the report or an important part of the report is based; and
- (b) have been relied on to a material extent in preparing the report and does not include published works or those which disclose exempt or confidential information and in respect of executive reports, the advice of any political advisor.

The Council will make available for public inspection for four years after the date of the meeting one copy of each of the documents on the list of background papers.

This page is intentionally left blank

EPPING FOREST DISTRICT COUNCIL OVERVIEW AND SCRUTINY MINUTES

Committee:	Overview and Scrutiny Committee Date: Tuesday, 19 April 2016						
Place:	Council Chamber, Civic Offices, Time: 7.30 - 9.50 pm High Street, Epping						
Members Present:	Councillors R Morgan (Chairman) T Church, D Dorrell, L Girling, S Kane, P Keska, A Mitchell, G Mohindra, S Murray, S Neville, M Sartin, G Shiell, J H Whitehouse and D Wixley						
Other Councillors:	Councillors K Chana, A Grigg, H Kane, A Lion, J Philip, C P Pond, D Stallan, G Waller and C Whitbread						
Apologies:	Councillors N Avey, B Rolfe and B Surtees						
Officers Present:	D Macnab (Deputy Chief Executive and Director of Neighbourhoods), J Chandler (Assistant Director (Community Services)), G Wallis (Community, Health & Wellbeing Manager), S Tautz (Democratic Services Manager), D Butler (Youth Engagement Officer), A Hendry (Senior Democratic Services Officer), S Kits (Social Media and Customer Services Officer) and M Jenkins (Democratic Services Officer)						
By Invitation:	C Martin (Essex County Council) and G Holland (Essex County Council)						

59. WEBCASTING INTRODUCTION

The Chairman reminded everyone present that the meeting would be broadcast live to the Internet, and that the Council had adopted a protocol for the webcasting of its meetings.

60. COUNCILLOR KEN ANGOLD-STEPHENS

The meeting stood for one minute in silence in memory Councillor Ken Angold-Stephens, who recently passed away after a long illness. Councillor Angold-Stephens was the Vice-Chairman of this Committee and chaired various other committees. He would be remembered for his great wealth of knowledge and experience and for being a friend to all. Councillor Murray also paid tribute to him as his fellow ward councillor.

61. SUBSTITUTE MEMBERS

It was reported that Councillor J H Whitehouse was substituting for Councillor B Surtees.

62. APPOINTMENT OF A VICE- CHAIRMAN

Councillor M Sartin was appointed vice-chairman for the duration of the meeting.

63. MINUTES

RESOLVED:

That the minutes of the last Committee meeting held on 23 February 2016 be signed by the Chairman as a correct record.

64. DECLARATIONS OF INTEREST

(1) Councillor L Girling declared a non-pecuniary interest in the following item of the agenda by virtue of being an end user of the services under scrutiny. He advised that his interest was not prejudicial and he would remain in the meeting for the duration of the item and consideration thereon:

• ECC Children Services Presentation.

(2) Councillor S Neville declared a non-pecuniary interest in the following item of the agenda by virtue of being a voluntary advisor of the Buckhurst Hill Money Advice Service who benefitted from Grant Aid. He advised that his interest was not prejudicial and he would remain in the meeting for the duration of the item and consideration thereon:

• Final report of the Grant Aid Task and Finish Panel.

65. EPPING FOREST YOUTH COUNCIL PRESENTATION

The Committee received their annual presentation from Epping Forest Youth Council giving an update on the year past and their future programme.

Speaking on behalf of the youth councillors were Jaymey McIvor, Chloe McKendrick, Joseph Pascoe, Doncho Atanassov and Matthew Tinker. They were joined by other members of the Youth Council.

They thanked the members for their involvement and loyalty to the Youth Council over the past eight years. Noting that without member support they would not be in such a strong position to represent young people's views on issues that they cared about.

The Youth Council was elected for a two year period and they were now coming to the end of their term of office. Due to the recent completion of the Youth Engagement Task and Finish Panel, a review into the Council's youth engagement function; the Youth Council elections were consequently rescheduled from March to November 2016 and the current youth councillors have been asked to extend their term until December.

Their highest profile event in their year 2 was the Youth Conference held on 9th October 2015. Their aim was to promote Local Democracy Week and they invited the local MP, Eleanor Laing to talk about her work in the House of Commons. About 90 young people attended representing nine secondary schools in and around the Epping Forest District. Among other things they had a 'Make your Mark' ballot where they voted on which campaign they would like to pursue in the coming months. The top item they decided would be the living wage for young people, secondly tackling racism and religious discrimination and thirdly emotional wellbeing and mental health.

It was recognised that emotional wellbeing and mental health were major issues in the district and was not always addressed by schools. The Youth Council was working with North East London NHS Foundation Trust looking at ways they could design a project to support young people in the Epping Forest area. They were currently designing an 'Emotional Wellbeing and Mental Health Workshop' to deliver to secondary schools.

Social media was an important part of their work as it not only promoted what they did but raised the positive profile of young people in the district. They now have 765 followers on 'Twitter' and 427 likes on 'Facebook'.

They have also contributed to 14 consultations during the year and had representation on the Epping Forest Youth Strategy Group, the Police and Crime Commissioners Youth Forum, the Young Essex Assembly, the Youth Parliament, the Jack Petchey Achievers Network and numerous school councils. They have also all completed a Dementia Friends Awareness Raising session and basic First Aid course.

Volunteering remained a big theme for the youth councillors; they were passionate about encouraging other young people to volunteer and were working closely with their individual schools and had set up Youth Volunteer Days. In February they set up a youth volunteer day and were supported by staff from the City of London to help clear an area of woodland.

They were also looking at ways to break down barriers between older residents and young people. Over the years there were numerous intergenerational projects delivered by the Youth Council. Afternoon teas provided them with an opportunity to break down barriers and chat to the older residents about their perceptions of the younger generation and visa versa.

During their term of office that have secured external funding of:

- £1000 from the High Sheriff;
- £1500 from the Jack Petchey Foundation;
- £1500 from the Jack Petchey Crystal Award;
- £600 from the Think Big O2 for project work;
- £600 from the Young Lions Ambassador Award;
- £300 from the Jack Petchey Education Grants Scheme; and
- £750 from the Jack Petchey Small Grants award.

They have also collected donations of £500 from local businesses to support two intergeneration events. Making a grand total of £6750 over the last 2 months enabling them to deliver high quality projects. The Council could not have secured this external funding if it did not have an active Youth Council.

Notable achievements:

- At the beginning of 2015 the Youth Council received the prestigious High Sheriff's Shield for their work on bullying awareness;
- Youth Councillors Matthew Tinker and George Miller were selected as "I will Ambassadors" for the Step up to serve campaign for their community and voluntary work;
- Evie Foster was awarded the regional Young Lions Ambassador Award for her work with the Loughton Youth Centre. She also received the EFDC Young Citizen of the Year Award 2015 for her charity work;

- Fatemeh Ekhteyary received the 'Investors in Young People's Individual of the Year Award and was also a finalist for the 'Who will care' Award during 2015;
- Jaymey McIvor received the 'Youth on Board' Award; and
- Hazel Towns, Chloe McKendrick and Julie Turrell received the Jack Petchey Achievement Award for their Youth Council work.

Each and every award raised the profile of Epping Forest District Council and the way that it values its local young people.

Finally the Youth Councillors welcomed the opportunity to take part in the Youth Engagement Task and Finish Review and thanked the Panel for reaching such positive conclusions on the future of the Epping Forest Youth Council and the wider Youth Engagement Commitments. They also thanked the Overview and Scrutiny Committee for their continuing support and giving them a wider voice.

The meeting was then opened to questions from the members present.

Councillor Murray said that he was very impressed with the quality of the presentation. He remarked that he was involved in the Youth Engagement Task and Finish Panel and would like to thank the youth councillors that took part for their input. He was also pleased to note that they were looking into the mental health issues that befell young people, and reminded them that they had a floating budget of \pounds 8,000 to call upon.

Councillor Sartin was astounded by the amount of work that they had fitted into their period of office and asked them if they had enjoyed themselves. She was told that that they had a good time during their tenure.

Councillor Girling noted their intergenerational project and wondered if they took any feedback to their schools to help counter the image of young people. He was told that if they got feedback that young people were anti-social then they needed to dispel that image and one way was to visit older peoples' homes. In doing so they hoped to inspire young people and would welcome any suggestions on how to improve on that.

Councillor Neville thanked them for their participation in the Task and Finish Panel and wondered that with their interaction with older people, how their perceptions had change over time. He was told that at the start of the intergenerational project the older people thought younger people did not care about them; so they knew they had to work on this, not ignore them but to learn from them and clear up a lot of their misconceptions.

Councillor Mohindra thanked the officers for looking after and facilitating the Youth Council behind the scenes. This was echoed by the youth councillors who added that they had enjoyed their experiences on the dementia and mental health projects.

Councillor Wixley voiced his concerns about the increase in mental health issues in young people and why this was. A youth councillor said as a personal observation, that there was a lack of organisations that could speak to young people and a lack of projects to help them. The Youth Council's project was very important and gave access to these services. Young people suffered from a lot of stress, there were a lot of exams that had to be taken nowadays which they had to fit into their personal lives.

Councillor Wixley asked what the youth wage rate was at present. He was told that it was £7.20 in the UK and £8.55 in London.

Councillor Murray said that it was refreshing to have people who answered the questions put to them and that the answer was unambiguous and understandable.

Councillor Girling applauded the maturity of the Youth Councillors and their raising of the £7000 in outside funding. He was told that it was only available to them because they were an active youth council.

The Chairman thanked the Youth Council for their excellent presentation, saying that they were a credit to the District Council and the officers, and wished them good luck in their future endeavours.

66. ECC CHILDREN SERVICES PRESENTATION

The Overview and Scrutiny Committee welcomed Chris Martin, the Essex Commissioning Director - Children and Gill Holland the lead on Children Centre Performance in the west of the County. They were there to talk about Children Services in our area of the County and the 'Children's Centres in Essex' Consultation taking place.

Mr Martin noted that the Children's consultation was to consult on the Children's and young persons plan. This plan was to run from 2016 to 2019 and would set the direction of children services across Essex. This would affect children and young people from pre-birth to 19 and would improve joint accountability and decision making and move on to family centred plans.

ECC was in the process of redesigning the current service offer for Children's Centres and the Healthy Child Programme (including Health Visiting, Family Nurse Partnership, School Nursing Services and Healthy Schools Programme). This would also place parents, children and families at the heart of the service redesign. They were focusing on designing systems to ensure that information, advice and support made a real difference to families, children and young people. They undertook various engagement activities and following on form the findings of the Ethnographic Research they undertook a series of activities including local focus groups and workshops.

It was noted that Children's Centres were used by many people, 144 out of 367 respondents have used the service (40%). This was valued work carried out by the centres. 90% of the parents said they were accessible, in good locations and felt they were listened to when using them. They helped reduce the isolation that some parents were feeling. Some people felt that services and activities had been reduced and many wanted more. Parents would like the centres open for longer periods and on different days. Some wanted to use them but they were closed when needed. And some families in greatest need were not accessing the services at all. There was an outreach service but about 30% of families were not being reached; there needed to be a different way to interact with them.

Many did not know what was available to them and half of the respondents said this when asked why they had not received formal advice, information or support. They did not know where to go to get help or who to contact and were not accessing services as a result.

As part of the consultation they had proposed to extend the current children's centre service by increasing the age range to support families with children from pregnancy

to age 19 (up to 25 with Special Educational Needs (SEND)) and by brining these five services together:

- 0-5 Healthy Child Programme;
- 5-19 Healthy Child Programme;
- Children's Centres;
- Healthy Schools;
- Family Nurse Partnership.

They were also proposing to stop calling them Children's Centres and call them Family Hubs. This was because they will be important places for young people and families as well as children and the name reflected the wider range of services that would be on offer.

It was proposed that one existing Children's Centre in every district would become a Family Hub and the focal point for co-ordinating services and support families in that area. The Family Hub should be open for 50 hours per week and it would co-ordinate all the support and services for families with children. It would also act as a signpost to the other support services.

Along with the each central Family Hub there would also be local delivery sites using local buildings and offering services for 20 to 30 hours per week. These would also be places where different organisations who support children and families already work. As well as these delivery sites there would be various 'outreach' sites variously situated in libraries and community centres; these would offer the opportunity for face to face advice, information and guidance.

Hopefully this would all help in the delivery of more flexible services, tailored to meet individual needs and would lead to improved opportunities to improve outcomes for families. It should target services at those that most need support, providing "Service Without Walls" and increase the age range these services covered.

Throughout the consultation a series of events were run offering families and stakeholders the opportunity to talk openly about the proposals outlined in the on-line consultation. Nine Stakeholder events were held throughout Essex and sixteen family drop-in events were held across Essex. They would continue to engage with families and the stakeholders and were planning to hold parent reference groups, planned for mid-May; stakeholder specification workshops have been happening for several months and would continue to do so up to procurement.

The information collected from the consultation was currently being analysed and once completed would be added into their planning before making their recommendations to the ECC Cabinet. They would publicise the link for the recommendations once it was ready, and they expected that to be late this summer and the new service to go live in April 2017.

The meeting was then opened to questions from the members present.

Councillor Mohindra thought that this all meant responsibility without any funding; what could we do to help? Mr Martin replied that they could help by inviting them to sessions such as these so they could share their work, share their consultation findings and seek your support.

Councillor Mohindra then asked what were the monthly saving figures they were looking for. Mr Martin said that they had not attached any figures, but were looking for about £1million a month. This was the most important piece of work they could

do. It was better to prepare pre-school children which would benefit them throughout their school lives.

Councillor Girling commented that the consultation did not give the feeling that it had any force to it. The consultation had gone out during school holidays, not great timing. The process seemed to be made up as it went along. There were two consultation events planned, one was by Stanstead and the other at Harlow. Other consultation dates were added but they were during school time. As for Library Service consultations, some officers did not know what was going on in Loughton. Also Essex libraries ran out of paper copies and customers were told that if they wanted one printed it would cost them £4.50. The consultation could have been done better. Mr Martin replied that people could access the consultation through Children Centres where paper copies were available. Here some of my officers also sat down with parents to help them fill it out. You appear to have a bad experience, but I don't think it reflected the County's experience as a whole.

Councillor Mohindra added that they should be applauded, as when we told you we could not take part in the consultation, you added more dates into the process.

Councillor Helen Kane asked where were these consultation dates advertised and what was the input from the Epping area. She was told that it had been advertised on line and in the free papers, all the usual channels were used and also the children centres as for consultation responses, overall 73% were from parents and 216 specific responses from Epping Forest.

Councillor Helen Kane then noted that two brand new Children Centres were purpose built in Epping Forest 7 years ago, Hazlewood on Ninefields Estate in Waltham Abbey and Sunrise in Loughton. Both of these Centres were now proposed for closure. I would like to know:

- a) What consideration was given to the fact that these centres were built in Key super output areas of the Epping Forest district when proposing them for closure?
- b) With no permanent staff team based there, how would the buildings be managed and programmes delivered? and
- c) Who would be responsible for the ongoing maintenance of the buildings?

She was told that the Hazlewood centre was not closing and it was proposed to be a delivery site operating for 20-30 hours per week; families should not notice a great deal of difference. Many of the services would be delivered by third parties, often in the evenings and these would be in addition to the 20-30 hours on offer. They were proposing the closure of the Sunrise as a Children's Centre site to enable staff to undertake more outreach and provide opportunity for childcare delivery to address local sufficiency issues. This consultation had raised the opportunity to consider whether Sunrise could maintain a delivery room for appropriate services.

Essex County Council would remain responsible for the buildings. As for permanent staff they would be there while services were being delivered, at other times there would be a telephone answering system people could use to get support.

Councillor Girling said that he thought that there was an Essex stipulation that one member of staff had to remain at any Children's Centre during operational hours. Little Oaks was one that his children use a lot and was shared with an adult group that use one half of this site. So it had frequently got adults coming in for activities. His concern for the proposal for Little Oaks was that a breast feeding mother would not have a separate room for this. The Sunrise did have separate rooms and most people would say that the Sunrise would need to stay open and Little Oaks should shut. There was petition to this affect doing the rounds at present. His question was, has anyone actually gone to Little Oaks as it seems that you have no idea to what happens at the centres. Gill Holland replied that she had regularly been to Little Oaks. As for the question on breast feeding that was up to users on how they use the building. At present a Children Centre has to be open during their contracted hours; we do not want to be too specific on the hours it would depend on what ever time people wanted to use it. Mr Martin added that this was still just a consultation, so what you saw in the document would be subject to change. As for keeping a worker on base, one problem was that they have to staff the building when there was no one using the building, having to keep centres open when there were no children there. Councillor Girling commented that he understood that this had caused problems for staff, such as doing home visits or having the opportunity to hold full staff meeting as there always had to be one member of staff at the centre. As for the Sunrise centre, has there been any consultation with the school on site about the proposals as a number of the stake holders on reading your document on line think that this was a done deal. Mr Martin replied that this was a consultation, and the end product would not reflect what was currently in the consultation document.

Councillor Shiell, asked why the Brambles Children Centre in Epping was proposed above all others, to be the one "Family Hub" in this District? Did this mean that every one in the district, from Loughton and Waltham Abbey had to come into Epping? Because you can't get from Loughton or Waltham Abbey to Epping easily. Gill Holland replied that the proposal was that the Brambles be the Family Hub. The main purpose was that the services would be co-located there and then go out to the delivery venues we had spoken about, such as the Hazelwood building and the Loughton libraries etc. The intention was not for all the families to come into Epping because we recognised that would make life more difficult; but to deliver services in community halls, schools and church halls, in venues where people were. Some of the services would be from the Brambles but not all of them. Councillor Shiell asked how they would let families know this was just a hub, there seemed to be a lot of information missing. Ms Holland said these were only proposals at present so were vague now. Families were to be involved in the design of the joined up services and there would be lots of publicity with this. Mr Martin added that information would be going out digitally, using social media; but they needed to have a conversation with parents for their ideas.

Councillor Sam Kane noted that the Hazelwood Centre would largely continue as it was, not closing down. He understood that this was a consultation period, but was this the thinking at present. Ms Holland said that it would be a delivery site operating at between 20-30 hours per week. Most families we found tended to use the centre from about 9.30 to 2.30. Also this centre delivers some services in the evening and we were not envisioning that this would change as long as it delivered what families needed.

Councillor Sam Kane then asked about the True Stars centre based in the centre of the Limes Farm Estate in Chigwell. On a daily basis, staff dealt with vulnerable families at this site. How will the needs of these families be met under the current proposals? He was told that True Stars would remain a delivery site with between 20-30 hours of service from there. Although this centre was located within the Limes Farm estate the reach area was wider than this and freeing staff from the building would enable flexibility of outreach and services to be delivered from different venues around the community.

Councillor Mohindra remarked that he was one of the ward councillors for Grange Hill and Limes farm was part of his patch. Some of the comments concerned him regarding Chigwell. Limes farm specifically needed the attention and he would hope the focus would remain on Limes Farm. There was an element of deprivation on the estate so any resources taken away from this area would cause him concern.

Councillor Mitchell said she had the same concerns as Councillor Shiell. What actual monitoring procedures would be in place to make sure that the service delivery was actually working the way you wanted it to? Mr Martin replied that that was a really good question. One of the things they were told off for during the consultation period was that they asked for a lot of data and did not appear to do a great deal with it. Providers were frustrated about chasing up the numbers when what they wanted to tell us was about the difference they made and the impact they had with the families; some of the providers would also like to tell us about the things that did not go so well and what they had learnt from that. They would use data for performance indicators, some evidence for best practice and things that have not gone quite so well. The final element was about County and our officers; we should get out into the field and meet families and ask them about the services we have commissioned and their experience of it.

The Chairman thanked Mr Martin and Ms Holland for their presentation and for answering member's questions so well. He noted that officers would be responding to the consultation in due course.

67. FINAL REPORT OF THE GRANT AID TASK AND FINISH PANEL

The Chairman of the Grant Aid Review Task and Finish Panel, Councillor Caroline Pond introduced their final report. The Panel acknowledged the £11,500 saving made from the Grant Aid Budget for 2015/16 in respect of the one–off major grants and considered whether any further reductions could be made to the overall Grant Aid funding programme. It also looked at the various criteria for the distribution of funding; the monitoring and evaluation for each grant awarded and the Service Level Agreements applied.

More detailed consideration was given to the higher level funding agreements, in respect of Voluntary Action Epping Forest and the Citizen's Advice Bureau, who provided presentations to the Panel on their work. In addition, visits were made by the Panel members, to various organisations in receipt of grant funding.

Early in the review process the Panel came to the conclusion that it would be easier and more logical to break down the review into two parts, namely one focussing on the major grants and associated policy and procedure and the other relating to the Service Level Agreements with voluntary groups active in the District, including the CAB and Voluntary Action Epping Forest, which had been carried out in 2015/16. This report related to the second part of the review.

Within Part 1 of the Grant Aid Review, the Panel recognised the vital role that the voluntary and community sector brought to local community well-being in the Epping Forest District. However, it also acknowledged the need for a more proactive approach to monitoring and evaluating the effectiveness of grants awarded, and particularly the higher level grants.

The Committee reviewed the recommendations made by the Panel. Councillor Mohindra noted that recommendation 5 said that a rigorous process of monitoring was adopted for the higher Grant Awards. What did this mean. Councillor Pond said that officers should look at the various grants every year. Councillor Waller noted that there was always room for improvement in monitoring and for the use of SMART objectives.

Councillor Keska asked if the performance management benchmarking for the VAEF and the Epping Forest CAB would be for the whole district and would that mean they would be returning to Ongar. Councillor Pond said that they would restore it to one day a week. Councillor Waller noted that services tended to be directed to the more populated parts of the district. The CAB should be involved in the more out reaching parts of the district as they also had needs.

RESOLVED:

(1) That the current level of Grant Aid funding be maintained;

(2) That, from 1 April 2016, funding of less than £5,000 per annum for three years be provided for Voluntary Groups without the need for a formal Service Level Agreement, but, subject to the receipt of an Annual Report from each Group outlining the benefit to the District from the funding;

(3) That the revised Service Level Agreement as agreed by the Panel, be adopted by the Council;

(4) That the District Council maintain provision for longer term funding to Voluntary Action Epping Forest and Epping Forest Citizens Advice Bureau from 2016/17 onwards, based on performance management benchmarking closely monitored on an annual basis;

(5) That a more rigorous process of monitoring be adopted for the higher Grant Awards currently in operation for Voluntary Action Epping Forest and Citizen's Advice Bureau.

68. EQUALITY OBJECTIVES 2016 - 2020

The Director of Neighbourhoods introduced the report on the Equality Objectives plan for 2016 to 2020. The Council was required to publish equality objectives every four years to take forward its public sector equality duty. This duty required that we proactively consider how discrimination could be addressed through the work that we did, and also whether we could advance equality of opportunity and encourage good relations between different protected groups. The setting of objectives provided a focus on the outcomes to be achieved during the next four years.

In 2012 the Council adopted equality objectives which reached the end of its lifespan in March 2016. New objectives had been developed to take the Council up to April 2020, and because the objectives must be specific and measureable, an action plan had also been developed to deliver them.

The setting of equality objectives every four years was required of public bodies under the Equality Act 2010. It was therefore, a key statutory duty that the objectives were set and published, together with the ongoing progress to achieve them.

Four objectives were proposed and are set out below together with a brief outline of the reasons for their proposal:

Objective 1: To integrate the Council's public sector equality duty into our partnership working

The public sector equality duty was relevant across the full range of its activity

including its work through partnerships. The duty also applied to its public sector partners and it may be the Council could access good practice or share work to comply with the duty.

Objective 2: To apply robust equality requirements in commissioning, procurement and contract management

Procurement by local authorities was identified by the government as a key area for the development of equality and where there was the potential to improve the lives of people. Whilst it was evident there was some consideration of equality in our procurement practices, procurement had not been a focus for equality work to date, and integration was required if the duty was to be fully met.

Objective 3: To develop our capacity so that our employees have the knowledge, skills and confidence to deliver our plans

Employee understanding of Council requirements remains important. Whilst some progress had been made in the course of the current set of objectives, the CEWG considered there was the potential to refine and refocus training for employees to reflect the Council's current position.

Objective 4: To improve and develop equality in our business activities

This included projects and reviews, and along with Objectives 1 and 2, sought to build on progress already made in integrating equality into service planning and delivery, and extend it into our wider activities, and at an earlier stage of our investigation and research.

It was noted that as part of the objectives action plan, under item 4, each Directorate of the Council would undertake organising the work experience for three young people, making a total of 12 persons for each year. This would be different from the council apprentices as it came under a different scheme. They were looking to ensure that over time all the schools in the district had an opportunity to take up this work experience and make a positive difference to young people.

Under item 5 the council would work with partners to help older people to reduce the impacts of isolation. Councillor Wixley noted this was targeted at rural locations but that isolation could occur anywhere.

RESOLVED:

That, subject to the concurrence of the Cabinet, the Council's Equality Objectives and Action Plan for 2016-2020, be agreed.

69. SELECT COMMITTEE FRAMEWORK - REVIEW

The Democratic Services Manager introduced the report on the review of the Select Committee Framework. As the Committee was aware, a new Overview and Scrutiny framework based on a structure of four 'select committees', was established with effect from the commencement of the current municipal year, on a basis mirroring the new directorate structure.

As the first year of the select committee arrangements came to an end, it was considered that it would be useful for the Overview and Scrutiny Committee to review the operation and management of the select committees, particularly in terms of the allocation of service responsibilities between individual committees and the achievability of their associated work programmes.

The views of the current chairmen and lead officers of the select committees had therefore been sought in connection with the operation and management of the select committees over the last year. An item was also included in the Council Bulletin during February 2016, inviting other members to contribute to the review, and a number of officers have also submitted observations on the current arrangements.

The comments and observations that have been submitted in relation to the operation of the select committee arrangements over the last year were largely focussed on the division of service responsibilities. The main issue raised was the imbalance of workload in the Neighbourhood and Communities Select Committee. They had a heavy workload last year leading to long meetings and overcrowded agenda.

The Technology and Support Services Portfolio Holder, Councillor Lion also submitted comments to the effect that he considered the scrutiny function was still not strong enough and needed to get behind the real issues to improve the functions of the Council. He believed that the work programmes for each select committee needed to be linked to the corporate objectives, business plans and to the business as opposed to the financial audit. He suggested that portfolio holders could be asked to present the business plan for their portfolio and what they were planning to achieve in the year ahead. He also suggested that meetings should be held between the Chairmen of the Overview and Scrutiny and the Select Committees at the start of each year in order to plan the work programme for the year.

Councillor Sartin noted that she had made her comments in the report. Her Select Committee had covered a lot of areas while the Housing Select Committee has had to cancel one meeting. She proposed that the Select Committees be aligned to the directorates for the coming year, to be reviewed at the end of the year.

Councillor Stallan, the Housing Portfolio Holder, noted that there was not total support given by the Management Board, where the Director of Communities had said that the current system had not been detrimental and with the Housing Bill coming out they would have larger agendas in the coming year and asked that the system remained the same.

Councillor Sartin added that the Neighbourhood and Communities Select Committee has not had enough time to scrutinise everything they had to.

Councillor Whitbread said that the Neighbourhood and Communities Select Committee had the Local Plan to look at and should not be distracted from this. It was time to balance up the workloads of the Select Committees.

Councillor Waller said that it was a balanced argument but he sided with Councillor Stallan on this. He noted the comments of the Director of Communities and thought it was too soon to make an assessment and we needed another year to assess the workloads.

Councillor Mohindra commented that Neighbourhoods have had a very busy year and that he supported Councillor Lion's suggestion for a Chair/Vice-Chairman meeting.

Councillor Lion noted that in his experience there was a lot more information available to the Select Committees, which was why he referred to the business plans and the use of audit functions.

Councillor Philip said that we had a good record at examining what was going on and after a year and this was a good time to consider how we did things. It made a lot of sense to align the Select Committees to the Directorates. The Local Plan was important and he could see no reason why Communities should be different form the other directorates.

Councillor Sartin proposed that the Select Committees should be aligned with the directorates. This was seconded by Councillor Church and agreed by the meeting. The meeting also agreed that there should be a separate Chairman and Vice-chairmen meeting at the start of the year.

RESOLVED:

(1) That the Committee considered proposed changes to the responsibilities of the four Select Committees and agreed that:

- (a) The four Select Committees be directly aligned with the four directorates of the Council; and
- (b) That a separate meeting be held for the Overview and Scrutiny Committee Chairman and Vice-Chairman and the Select Committee Chairmen and Vice-Chairmen at the start of each municipal year.

70. CHANGE OF CHAIRMAN

At this point in the proceedings the Chairman, Councillor Morgan had to leave to attend to a prior engagement. The Vice-Chairman, Councillor Sartin took over the Chairmanship of the meeting.

71. OVERVIEW AND SCRUTINY DRAFT ANNUAL REPORT

The Committee considered the draft Overview and Scrutiny annual report. They noted that a copy of each Select Committee section of the report had been sent to the relevant Chairman and Lead Officer for comment. The draft was still incomplete as not all Committees had held their final meeting by the time the agenda went to print. If there were more any comments, they should be submitted to Democratic Services by Friday, 13 May 2016.

A final version of the report would be submitted to the next Overview and Scrutiny Committee meeting on 7 June 2016 for endorsement and then on to the nearest full Council meeting.

Councillor Neville queried a point under the Neighbourhood and Communities Select Committee section, item (xii) on the 20mph speed limit. He thought that bullet point 6 should say between 20 and 24mph and not 24 and 29mph. 24 to 29mph was for Urban Areas. Officers agreed to look into this and change as appropriate.

Councillor Janet Whitehouse said that there was an omission under the Governance Select Committee section, item (i) Review of Elections – May 2015 – Lessons Learnt. It should have had something about the mix up of ballot books and the lesson learnt from that issue. Councillor Church (Chairman of that Select Committee) agreed that this should be included. Officers said that they would alter the report to include this point.

RESOLVED:

That subject to the comments on the speed limits and the review of elections item, the draft Overview and Scrutiny Annual Report for 2015/16 be agreed.

72. WORK PROGRAMME MONITORING

(a) Work Programmes

Overview and Scrutiny Committee

The committee considered their work programme and noted the progress at this their final meeting of the year. They noted that the programme was now mostly complete except for two items. Item 12 the progress on the 6th form consortium and item 15, the management of Epping Forest; both of which were scheduled for the new municipal year.

Councillor Girling noted that we have had the Corporation of London here once before (September 2012) and asked that the notes from that last meeting be circulated to members for information.

Select Committees:

Housing Select Committee

The Committee noted that there was nothing to report.

Governance Select Committee

The Chairman had nothing further to report but thanked the members of his Select Committee for their work during the past year.

Neighbourhood and Communities Select Committee

The Chairman noted that all their work had now been completed.

Resources Select Committee

The Chairman noted they had received a presentation from the Council's apprentices at their last meeting. The Committee thought that it would be informative to ask them to address either an O&S Committee or full Council meeting on their experiences at this Council.

Task and Finish Panel:

Grant Aid Task and Finish Panel

The final report for this Panel was at this meeting for agreement.

(b) Reserve Programme

The Democratic Services Manager reminded the meeting that to put an item in the reserve programme members should complete a PICK Form.

73. KEY DECISION LIST - REVIEW

The Committee noted the Cabinet's Key Decision List for February 2016. They had no specific items that they wished to consider.

74. LAST MEETING OF THE YEAR

Councillor Sartin, on behalf of the Chairman, Councillor Morgan, thanked the Committee for the work done during the year. She also thanked the officers for their behind the scenes work and also the Cabinet members who regularly attended these meetings

CHAIRMAN

This page is intentionally left blank



THE KEY DECISION LIST

INCLUDING PROPOSED PRIVATE DECISIONS

(12 May 2016)

The Key Decision List including Proposed Private Decisions

There is a legal requirement for local authorities to publish a notice in respect of each Key Decision that it proposes to make, at least 28 days before that decision is made. There is also a similar requirement to advertise those decisions, whether they are Key Decisions or not, which it is proposed to be made in private with the public and press excluded from the meeting. This Key Decision List, including those decisions proposed to be made in private, constitute that notice. Copies of the Key Decision List are available for inspection at the Council's Civic Offices, as well as on the Council's website in the 'Your Council' section.

Any background paper listed can be obtained by contacting the relevant Officer in the first instance, or failing that the Democratic Services Officer listed below.

Key Decisions

The Council's Constitution defines key decisions as:

- (i) Any decision within budget and policy that involves expenditure/savings of £250,000 or more in the current municipal year;
- (ii) Any decision not within budget and policy that involves expenditure/savings of £100,000 or more in the current municipal year;
- (iii) Any decision that raises new issues of policy;
- (iv) Any decision that increases the Council's financial commitments in future years, over and above existing budgetary approval;

(v) Any decision that involves the publication of draft or final schemes, which may require either directly, or in relation to objections to, the approval of a Government minister;

(vi) Any decision that involves the passage of local legislation; and

Borrowing or lending decisions undertaken under delegated authority by the Director of Resources are not defined as a key decision.

The Council has also agreed the following additional requirements in relation to key decisions:

- (a) Key decisions cannot be made by officers;
- (b) Key decisions not within budget and policy can only be made by the Council;

Page 24

2

⁽vii) Any decision that affects two or more wards, and has a discernible effect on the quality or quantity of services provided to people living or working in that area.

(c) Key decisions within budget and policy but involving expenditure/savings in excess of £1million can only be made by the Cabinet and/or Council;

(d) Key decisions within budget and policy but involving expenditure/savings between £250,000 and £1million can be made by the relevant Portfolio Holder;

(e) Portfolio Holders can only make key decisions affecting their wards if the decision is based upon a recommendation by a Service Director or as one of a range of options recommended by a Service Director.

Private Decisions

Any decisions that are proposed to be taken in private will be reported as such. The paragraph number quoted relates to Part 1 of Schedule 12A of the Local Government Act 1972, and their definitions are as follows:

(1) Information relating to any individual.

 $\mathbf{p}_{\mathbf{p}}^{\mathbf{p}}(2)$ Information which is likely to reveal the identity of an individual.

N3) Information relating to the financial or business affairs of any particular person (including the authority holding that information).

(4) Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.

(5) Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.

(6) Information which reveals that the authority proposes:

- (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
- (b) to make an order or direction under any enactment.
- (7) Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

Corporate Aims & Key Objectives 2015/16

(1) To ensure that the Council has appropriate resources, on an ongoing basis, to fund its statutory duties and appropriate discretionary services whilst continuing to keep Council Tax low:

(a) To ensure that the Council's Medium Term Financial Strategy plans to meet the Council's financial and service requirements for any forward five year period, whilst minimising any reliance on Government funding;

(b) To continue to review and develop the Council's own assets and landholdings for appropriate uses, in order to maximise revenue streams and capital receipts, and to deliver the following key projects:

- (i) The Epping Forest Shopping Park, Loughton;
- (ii) The Council Housebuilding Programme;
- (iii) The St John's Redevelopment Scheme, Epping; and
- (iv) North Weald Airfield;

(c) To explore appropriate opportunities to make savings and increase income through the shared delivery of services with other organisations, where such arrangements would provide improved and/or more cost effective outcomes.

To ensure that the Council has a sound and approved Local Plan and commences its subsequent delivery:

(a) To produce a sound Local Plan, following consultation with local residents and working with neighbouring councils, that meets the needs of our communities whilst minimising the impact on the District's Green Belt;

(b) To increase opportunities for sustainable economic development within the District, in order to increase local employment opportunities for residents; and

(c) To deliver the Council's new Leisure and Cultural Strategy, in order to maximise participation and value for money in the provision of leisure and cultural services to local residents and visitors.

(3) To ensure that the Council adopts a modern approach to the delivery of its services and that they are efficient, effective and fit for purpose:

(a) To have efficient arrangements in place to enable customers to easily contact the Council, in a variety of convenient ways, and in most cases have their service needs met effectively on first contact;

(b) To utilise modern technology to enable Council officers and members to work more effectively, in order to provide enhanced services to customers and make Council services and information easier to access; and

(C) To ensure that the Council understands the effects of an ageing population within the District and works with other agencies to make appropriate plans and arrangements to respond to these effects.

Cabinet Membership 2015/16

Chris Whitbread	Leader of the Council
Syd Stavrou	Deputy Leader and Finance
Richard Bassett	Planning Policy
Will Breare-Hall	Environment
Anne Grigg	Asset Management & Economic Development
Dave Stallan	Housing
Gary Waller	Safer, Greener & Transport
Helen Kane	Leisure & Community Services
John Philip	Governance & Development Management
Alan Lion	Technology & Support Services

ບ <u>O</u>Contact Officer Φ

Senior Democratic Services Officer

01992 564470 Tel: Email: gwoodhall@eppingforestdc.gov.uk

PORTFOLIO - LEADER

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Transformati on Project 2016	To monitor the progress of the Programme and consider any business cases.	Yes	9 June 2016	Cabinet		Glen Chipp 01992 564758 David Bailey 01992 564105	
Greater Essex Devolution	Update on the latest position concerning Devolution for the Greater Essex area.	Yes	9 June 2016	Cabinet		Glen Chipp 01992 564758	

PORTFOLIO - PLANNING POLICY

ITEM	DESCRIPTION	KEY	DATE OF	DECISION	PRIVATE	REPRESENTATION	BACKGROUND
		DECISION	DECISION	MAKER	DECISION	ARRANGEMENTS	PAPERS

PORTFOLIO - FINANCE

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Corporate Risk Updates 2016-17	Quarterly updates of the Corporate Risk Register.	Yes	16 June 2016	Finance and Performance Management Cabinet Committee		Bob Palmer 01992 564279	
			21 July 2016	Cabinet			
Budget 2017/18	The budget setting process for 2017/18, including:	Yes				Bob Palmer 01992 564279	
Dan	1Financial Issues Paper		6 July 2016	Finance and Performance Management Cabinet Committee			
Dane 30	2Fees & Charges		10 November 2016	Finance and Performance Management Cabinet Committee			
	3…Draft Budget Lists		19 January 2017	Finance and Performance Management Cabinet Committee			
	4Executive Approval		2 February 2017	Cabinet			
	5Final Approval		21 February 2017	Council			
Efficiency Plan	Consideration of the offer by the Government for multi- year settlements.	Yes	6 July 2016	Finance and Performance Management Cabinet Committee		Bob Palmer 01992 564279	
			1 September 2016	Cabinet			
Local Council Tax Support	Review of the Scheme for 2017/18:	Yes				Janet Twinn 01992 564215	
Scheme	1Consider amendments		21 July 2016	Cabinet			

2017/18	2Finalise Scheme 3Approve Scheme		1 December 2016 15 December 2016	Cabinet Council		
Council Tax Discounts	Review of discretionary discounts.	Yes	6 October 2016	Cabinet	Rob Pavey 01992 564211	

PORTFOLIO - ENVIRONMENT

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Contaminate d Land	To agree a programme of inspection & budget allocation for the investigation of potential contaminated land sites within the District.	Yes	21 July 2016	Cabinet		Kim Durrani 01992 564055	Contaminated Land Strategy
Waste and Recycling Policies	Update to Waste & Recycling Policies	Yes	21 July 2016	Cabinet		Kim Durrani 01992 564055	None

PORTFOLIO - HOUSING

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Affordable Housing Policy	To agree the Council's approach to the mixture of affordable housing on S106 sites.	Yes	19 February 2016	Housing Portfolio Holder		Alan Hall 01992 564004	
Off Street Parking Programme 2016/17	To consider the future of the Programme and, if appropriate, approve the Programme for 2016/17.	Yes	9 June 2016	Cabinet		Paul Pledger 01992 564248	
Norway House Chalets Housing Development	To consider a feasibility study for the redevelopment of the site at Norway House, North Weald, currently occupied by temporary chalets.	No	24 March 2016	Council Housebuilding Cabinet Committee		Paul Pledger 01992 564248	
Housing Development Strategy HRA	To approve the updated Housing Development Strategy	No	9 June 2016	Cabinet		Paul Pledger 01992 564248	
HRA Financial Plan	To adopt an approach to ensure that the HRA does not fall into deficit	Yes	16 June 2016	Finance and Performance Management Cabinet Committee		Alan Hall 01992 564004	
Replacement of Council Owned Sewage Treatment Plants	To agree the approach for replacement, given that the Plants are past their life expectancy.	Yes	21 July 2016	Cabinet		Lyndsay Swan 01992 564146	
Sheltered Housing Service	To agree the future approach to the Service.	Yes	1 September 2016	Cabinet		Roger Wilson 01992 564419	
Sheltered Housing Assets	To agree a Strategy for the future provision of individual housing schemes.	Yes	1 September 2016	Cabinet		Alan Hall 01992 564004	

PORTFOLIO - LEISURE & COMMUNITY SERVICES

ITEM	DESCRIPTION	KEY	DATE OF	DECISION	PRIVATE	REPRESENTATION	BACKGROUND
		DECISION	DECISION	MAKER	DECISION	ARRANGEMENTS	PAPERS

PORTFOLIO - SAFER, GREENER AND TRANSPORT

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Off Street Car Parks	To consider alternative options for the provision of the Off Street parking arrangements in the District.	Yes	11 January 2016	Cabinet		Kim Durrani 01992 564055	
	To consider the costs, procurement strategy and associated timeline for the provision of Off Street parking arrangements in the District.		9 June 2016	Cabinet			
D	Award of contract for the management of Off Street Car Parks in the District.		1 September 2016	Cabinet			

PORTFOLIO - TECHNOLOGY & SUPPORT SERVICES

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Facilities Management Capital and Revenue Requirement s	To approve Capital & Revenue funding for projects necessary to maintain the building fabric and systems.	Yes	6 October 2016	Cabinet		David Newton 01992 564580	Facilities Management Planned Maintenance Programmes 2014/15 to 2017/18.
ICT Capital Requirement	To consider proposed capital schemes in the ICT Strategy for 2017/18.	Yes	6 October 2016	Cabinet		David Newton 01992 564580	

WORK PROGRAMME - 13 MAY 2016 TO 12 AUGUST 2016

PORTFOLIO - ASSETS & ECONOMIC DEVELOPMENT

ITEM	DESCRIPTION	KEY DECISION	DATE OF DECISION	DECISION MAKER	PRIVATE DECISION	REPRESENTATION ARRANGEMENTS	BACKGROUND PAPERS
Epping Forest Shopping Park	Update on progress with the project.	Yes	30 June 2016	Asset Management and Economic Development Cabinet Committee	YES, paragraph (3)	Derek Macnab 01992 564050	Report by Colliers International Previous reports to the Cabinet
Signing of Development Agreement for St John's Road, Epping	To sign an agreement for the development of the St John's Road area in Epping	Yes	3 March 2016	Cabinet		Derek Macnab 01992 564050	
Development s and Parking at Vere Road, Loughton	To agree a co-ordinated approach to the provision of affordable housing developments and public car parking in Vere Road.	No	14 April 2016	Asset Management and Economic Development Cabinet Committee		Alan Hall 01992 564004	

WORK PROGRAMME - 13 MAY 2016 TO 12 AUGUST 2016

PORTFOLIO - GOVERNANCE & DEVELOPMENT MANAGEMENT

ITEM	DESCRIPTION	KEY	DATE OF	DECISION	PRIVATE	REPRESENTATION	BACKGROUND
		DECISION	DECISION	MAKER	DECISION	ARRANGEMENTS	PAPERS
Affordable	To approve local Planning	Yes	23 July 2015	Cabinet		Alan Hall	None
Housing	Guidance for applicants on		-			01992 564004	
Viability	the Council's requirements		4 March 2016	Governance and			
Appraisals	for the submission of viability			Development			
	appraisals relating to			Management			
	affordable housing			Portfolio Holder			

Report to Overview and Scrutiny Committee

Date of meeting: 7 June 2016





Portfolio: Leader (Councillor C. Whitbread)

Subject: Corporate Plan Key Action Plan 2015/16 – Quarter 4 (Outturn) position

Responsible Officer: Barbara Copson (01992 564042)

Democratic Services Officer: A. Hendry (01992 564246)

Recommendations/Decisions Required:

(1) That the Committee review the outturn position of the Corporate Plan Key Action Plan for 2015/16; and

(2) That the Committee identify any actions arising from the Key Action Plan for 2015/16, that require in-depth scrutiny or further report on current progress.

Executive Summary:

The Corporate Plan is the Council's key strategic planning document, setting out its priorities over the five-year period from 2015/16 to 2019/20. The priorities or Corporate Aims are supported by Key Objectives, which provide a clear statement of the Council's overall intentions for these five years.

The Key Objectives are delivered by an annual action plan, with each year building upon the progress against the achievement of the Key Objectives for previous years. The annual action plans contain a range of actions designed to achieve specific outcomes and are working documents are therefore subject to change and development to ensure the actions remain relevant and appropriate, and to identify opportunities to secure further progress or improvement.

The Corporate Plan Key Action Plan for 2015/16 was agreed by the Cabinet in March 2015. Progress in relation to individual actions and deliverables is reviewed by the Cabinet and the Overview and Scrutiny Committee on a quarterly and outturn basis.

Reasons for Proposed Decision:

It is important that relevant performance management processes are in place to review progress against the key objectives, to ensure their continued achievability and relevance, and to identify proposals for appropriate corrective action in areas of slippage or under-performance. This report presents outturn progress against the Key Action Plan for 2015/16 at the end of the year (31 March 2016).

Other Options for Action:

No other options are appropriate in this respect. Failure to monitor and review performance against the key objectives, and to consider corrective action where necessary, could have negative implications for the Council's reputation, and might mean that opportunities for improvement were lost. The Council has previously agreed arrangements for the review of progress against the key objectives.



Report:

1. The Corporate Plan 2015-2020 is the Council's highest level strategic document. It sets the strategic direction for the authority for the five year lifetime of the Plan. It focuses on a number of key areas that the Council needs to focus on during that time and helps to prioritise resources to provide quality services and value for money. These key areas are known as the Corporate Aims and are supported by a set of Key Objectives which represent the Council's high-level initiatives and over-arching goals to achieve the Corporate Aims. The Key Objectives are in turn, delivered via an annual Key Action Plan.

2. The Key Action Plan 2015/16 is populated with actions or deliverables designed to secure progress against each of the Key Objectives during 2015/16. During the subsequent years in the lifetime of the Key Objectives, annual action plans will be developed which build on progress achieved during preceding years.

3. The annual action plans are working documents and are therefore subject to change and development to ensure that the actions remain relevant and appropriate, and to identify opportunities to secure further progress or improvement. Since Cabinet agreed the action plan in March 2015, five (5) additional actions were identified as appropriate to progress the Key Objectives during 2015/16, and these were therefore added to the action plan from quarter 2.

4. Progress against the Key Action Plan is reviewed on a quarterly basis to ensure the timely identification and implementation of appropriate further initiatives or corrective action where necessary. A schedule detailing Quarter 4 (outturn) progress against the fifty-five (55) individual actions of the 2015/16 Key Action Plan, is attached as Appendix A to this report. In reporting outturn progress, the following 'status' indicators have been applied to the to individual actions:

Achieved - specific actions have been completed or in-year targets achieved; or

Behind Schedule - specific actions have not been completed or achieved in accordance with quarterly or other in-year targets.

There are 55 actions in the Key Action Plan 2015/16. At the end of quarter 4:

36 (65%) of these actions have been achieved by year end; and

19 (35%) of these actions have not been achieved by year end.

5. The Overview and Scrutiny Committee is requested to review the outturn position of the Corporate Plan Key Action Plan for 2015/16, and identify any actions that require more in-depth scrutiny or further progress reports.

6. This report will also be considered by the Cabinet at its meeting on 9 June 2016.

Resource Implications:

None for this report.

Legal and Governance Implications:

None for this report. Performance monitoring contributes to the delivery of value for money.

Safer, Cleaner, Greener Implications:

None for this report.

Consultation Undertaken:

The performance information set out in this report has been submitted by each responsible service director. The outturn position in respect of each of the key objectives for 2015/16 will be considered by Cabinet (9 June 2016).

Background Papers:

Relevant documentation is held by responsible service directors.

Impact Assessments:

Risk Management

None for this report.

Equality: None for this report. This page is intentionally left blank

Action	Lead Directorates	Target Date	Status	Progress
1) - Deliver the savings identified for 2015/16 in the business cases approved by Members.	Management Board	31-Mar-16	Achieved	Q1 (2015/16) Savings are on track at the end of Q1. Quarterly financial reporting of cumulative savings will be presented to Management Board to monitor progress. Most of the savings identified involved restructuring actions that have already been implemented in Q1. Q2 (2015/16) Savings plan remains on track and within budget in Q2. Q3 (2015/16) Savings plan remains on track and within budget in Q3. Q4 (2015/16) Savings achieved for the year
2) - Progress preparations for delivering the savings identified for 2016/17 within the Medium Term Financial Strategy.	Management Board	31-Mar-16	Achieved	 Q1 (2015/16) The 2016/17 budget process will follow a similar cycle to last year. The Director of Resources has already produced a financial issues paper and an outline MTFS to kick the process off. Savings targets will be considered at a Leadership Team meeting in the autumn. Q2 (2015/16) Preparations on track. New Head of Transformation recruited to assist with transformational change. Q3 (2015/16) Scoping paper for Transformation Project approved by Cabinet. Project Initiation Document in preparation and Transformation methodology being discussed. Financial Settlement notified in December and financial issues paper will be discussed with Cabinet in January. Q4 (2015/16) Short term savings suggestions put forward by staff have been collated by the programme management office and considered by the transformation board. Many of these are transactional rather than transformational but where appropriate will be implemented to deliver savings. It is anticipated that longer term customer service improvements and efficiencies will be generated by the two initial projects reviewing customer contact and office accommodation.
3) - Develop additional business	Management Board	30-Sep-15	Achieved	Q1 (2015/16) Several ideas have come forward and these are now being worked up into business cases.

(i) (a) To ensure that the Council's Medium Term Financial Strategy plans to meet the Council's financial and service requirements for any forward five year period, whilst minimising any reliance on Government funding.

cases, through a structured approach, to address the need for net savings in subsequent years.				 Q2 (2015/16) Business cases for Grass Cutting Equipment, LED Lighting, Rental Loans and Self-Serve Cash Kiosks have been put forward. All will generate operational savings. Q3 (2015/16) Business cases approved and implementation under way. Q4 (2015/16) Additional savings list reviewed by Transformation Board and in the process of further evaluation. Projects already identified in Q2 are completed or near to completion.
4) - Commence the budget cycle early again next year with an updated MTFS to take account of any changes following the general election.	Resources	31-Jul-15	Achieved	(Q1 2015/16) A meeting of the Finance Cabinet Committee has been arranged for 20 July and the agenda will include the Financial Issues Paper. (Q2 & Q3 & Q4 2015/16) The Finance Cabinet Committee met as scheduled to commence the budget cycle with the Financial Issues Paper.

(i) (b) To continue to review and develop the Council's own assets and landholdings for appropriate uses, in order to maximise revenue streams and capital receipts, and to deliver the following key projects:

- The Epping Forest Shopping Park, Loughton
- St John's Redevelopment Scheme, Epping
- Council Housebuilding Programme
- North Weald Airfield

|--|

1) Complete Phase 1 of the Council Housebuilding Programme to provide 23 new affordable rented homes in Waltham Abbey.	Communities	31-Dec-15	Behind Schedule	 (Q1 2015/16) The contractor has commenced construction works. However, the development has been delayed, mainly due to the time it took for the contractor to put a performance bond in place. There are also on-going discussions with the contractor about responsibility for some additional costs, all of which are due to be considered by the Council Housebuilding Cabinet Committee on 27th July 2015. (Q2 2015/16) Having regard to legal advice, the Council Housebuilding Cabinet Committee agreed that no additional costs should be paid to the contractor and that, if the works go beyond the date of Practical Completion without good reason, Liquidated and Ascertained Damages (LASDs - allowed for in the contract) should be applied to compensate the Council for the loss of expected rent from the new properties. Progress with the works continues to be slow and behind programme. Practical Completion is in November 2015, when a Certificate of Non-Completion will be issued in accordance with the contract provisions - following which it is considered inevitable that LADs will be applied. (Q3 2015/16) Progress with the works continues to be slow and behind programme. A Certificate of Non-Completion was issued to the Contractor in November 2015, and Liquidated and Ascertained Damages have been deducted from contract payments since that time. A formal claim for an extension of time has been received from the contractor, which is currently being assessed by the Council's Development Agent and their consultants. (Q4 2015/16) The Council's consultants have considered the contractor's claim for the extension of time, and have assessed that no extension time is due. Liquidated and Ascertained Damages to be deducted from payments to the contractor.
2) Complete the major refurbishment scheme at Marden Close, Chigwell Row to convert 20 difficult-to-let bedsits and a communal hall into 12 self-contained flats.	Communities	30-Sep-15	Achieved	(Q1 2015/16) The refurbishment/conversion scheme is due for completion in October 2015 (Q2 2015/16) The works have been completed. (Q3 2015/16) As Q2 (Q4 2015/16) As Q3

3) Secure planning permission and	permission and commence Phase 2 of the Council Housebuilding			(Q1 2015/16) Following refusal by the Area Plans Sub-Committee of planning permission to provide 52 new affordable homes, a revised planning application for 51 new affordable homes has been submitted and is awaiting determination by the District Development Management Committee.
of the Council			(Q2 2015/16) Full Council granted planning permission in September 2015. Tenders have been invited and tender returns are awaited.	
Programme to provide up to 52 new affordable rented homes at Burton Road,		31-Aug-15	Achieved	(Q3 2015/16) Tenders are due to be considered at the Council Housebuilding Cabinet Committee on 19th January 2016, with a view to works commencing end February / beginning of March 2016.
				(Q4 2015/16) Mulalley and Co have been appointed as the Council's contractor. Contracts were signed in March 2016, following the required Performance bond being out in place, and the contractor took possession of the site in March 2016, with view to and commencing works in June 2016.

4) Negotiate and complete the St John's redevelopment Scheme at Epping, and identify a suitable location within the District to which the Housing Repairs Service can be relocated from the Epping Depot.	Neighbourhoods	30-Sep-15	Behind Schedule	 (Q1 2015/16) The Diocese has agreed to relax the Covenant on Lindsay House and the terms of disposal to Essex County Council have been agreed. The legal documentation regarding the purchase and subsequent sale of the St John's Road Site to 'Frontier Developments', is largely complete. Awaiting final agreement by the County Council's Cabinet in early September 2015. Legal advice has been sought regarding State Aid. A potential alternative site for a new Housing Repairs Centre, to which the facilities at the Epping Depot at the St Johns Rd site (together with the Housing Assets staff currently based at the Civic Offices, Epping) could relocate is under consideration. (Q2 2015/16) A clarification was sought by the Secretary of State which has delayed the receipt of State Aid approval. An update on the project was given to the Asset Management Cabinet Committee in October. The outstanding issue in relation to the purchase of Essex County Council's interest is in relation to an overage agreement protecting the County, in the event that a higher volume scheme is developed. The District Council are seeking to implement steps to ensure any scheme is mixed-use and in accordance with the agreed Design and Development Brief. A report on the potential relocation of the Housing Repairs Service to a site in North Weald, is due to be considered by the Cabinet in November 2015. (Q3 2015/16) Secretary of State Approval of State Aid Application was received in November. Negotiation still yet to conclude with respect to the overage agreement required by Essex County Council to protect their interests in the event that a higher value scheme is ultimately developed and/or the developer stands to make excess profit. (Q4 2015/16) Negotiations have concluded with respect to the overage agreement and are awaiting final approval by Essex County Council's Cabinet Committee.
---	----------------	-----------	--------------------	--

5) Work in partnership with Moat Housing to commence the development of the Council garage site at Vere Road, Loughton to provide up to15 affordable rented homes, together with up to 14 additional parking spaces to facilitate the development of the adjacent site of the former Sir Winston Churchill PH.	Communities	31-Mar-16	Behind Schedule	 (Q1 2015/16) The Director of Communities is working with Moat Housing on the arrangements for the proposed development, including the design (on which ward members will be consulted). EFDC's Legal Services are also close to completing the first draft of the required lease. (Q2 2015/16) Following the announcement as part of the Chancellor's Summer Budget (now included within the Welfare Reform and Work Bill) that all social landlords must be reduce their rents by 1% per annum for the next 4 years, Moat has had to revise its financial appraisal for the development. This has resulted in a position where the Council was due to receive a capital receipt of £425,000 transferring the land to Moat for the development, to Moat now being unable to provide a capital receipt if all the properties continue to be provided at affordable rents as originally proposed. Officers are currently considering the implications of this; one option is that the Council considers undertaking the development itself. In the meantime, progress with the development has been delayed. (Q3 2015/16) It is intended to submit a report to the Asset Management and Economic Development Cabinet Committee on a proposal to add the site to the Council Housebuilding Cabinet Committee, once discussions with the developer on parking arrangements for the private development on the site of the former Sir Winston Churchill PH have been considered. (Q4 2015/16) Discussions with the developer on the proposed parking have nearly been concluded, and it is planned to report to the Asset Management and Economic Development Cabinet Committee on 14th July 2016.
6) Seek to vacate the Council's Hemnall Street Offices, Epping in order to redevelop/let the premises, by relocating Community Services staff to office accommodation to	Management Board Communities	31-Mar-16	Behind Schedule	 (Q1 2015/16) Awaiting space to become available at both the Civic Offices, Epping and the Epping Forest Museum, Waltham Abbey (when the extension/refurbishment is completed in Jan/Feb 2016) (Q2 2015/16) It is planned that a report will be presented to the Cabinet in November 2015, proposing a Council-owned site where a new Repairs and Maintenance Hub could be constructed - to which both the Housing Repairs Service (currently based at the Epping Depot) and the Housing Assets Team (currently based at the Civic Offices, Epping) could be co-located. Not only would this achieve a number of operational objectives, it would also enable the Epping Depot to be vacated (allowing the redevelopment of the St. Johns area of Epping to proceed) and office accommodation on the ground floor of the Civic Offices to be freed-up (in accordance with the Council's planned Accommodation Strategy).

be purchased close to Epping Forest District Museum, Waltham Abbey, and at the Civic Offices through the freeing-up of Council accommodation.				(Q3 2015/16) At its meeting in December 2015, Cabinet agreed in principle to build a new Repairs and Maintenance Hub, to which the Housing Assets Team based at the Civic Offices will relocate, and the design is being progressed by the Council's consultants. In the meantime, Community Arts staff based at Hemnall Street have relocated to the expanded and refurbished Epping Forest Museum, freeing-up some office space at Hemnall Street. (Q4 2015/16) Community Health and Wellbeing staff continue to be accommodated at Hemnall Street, awaiting space to be freed up at the Civic Offices. In the meantime, the planning application for the construction of the proposed Repairs and Maintenance Hub has been submitted
7) Review all licence arrangements at North Weald Airfield.	Neighbourhoods	30-Apr-15	Behind Schedule	 (Q1 2015/16) As a result of the marketing exercise undertaken by Savills, three expressions of interest have been obtained from potential Development Partners to increase aviation activity and revenue. Interviews are being held in late August, with the intention of reporting to the Asset Management Cabinet Committee in October 2015. (Q2 2015/16) The Asset Management Cabinet Committee received a presentation from the Council's consultants, Savills, on the three proposals received as a result of the soft marketing exercise undertaken to identify a potential aviation partner. From the presentation, a clearer indication was received from Members on the key considerations that they would like taken on board in any further procurement exercise. This will be reported to a future Cabinet. (Q3 2015/16) As the soft market testing did not constitute a formal procurement process, a concessionary contract in accordance with OJEU is to be tendered to the wider aviation market. Advertising due to take place in March 2016. (Q4 2015/16) work has still to conclude on the preparation of the concessionary contract documentation for the operational partner due to demand on resources for other major procurement and development projects. However, additional new resource appointed within Estates and Asset Management Team to address any outstanding issues with existing aviation and commercial tenants.

7) (a) To appoint an experienced development partner with the skills to assist the Council in maximising the benefit of its assets at North Weald Airfield to generate additional sources of revenue.	Neighbourhoods	31-Oct-15	Behind Schedule	New action from Q2: (Q2 2015/16) Following the presentation of the three proposals received as a result of the soft market testing exercise to the Asset Management Committee in October, a further report will be made to Cabinet in January 2016, recommending next steps to undertake a more formal procurement exercise. (Q3 2015/16) As above in 7). (Q4 2015/16) As above in 7
8) Progress the Epping Forest Shopping Park scheme in association with Member decisions.	Neighbourhoods	31-Mar-16	Achieved	 (Q1 2015/16) The Council has acquired the interest of its previous Development Partner 'Polofind Ltd'. Project Team now working directly to EFDC. Main contract being let in accordance with OJEU Regulations. Highways Contract due to be tendered by end of August 2015 with practical construction work due to commence February 2016. Anchor Tenants largely secured. Still aspiration to open for the Christmas Trading Period in 2016. (Q2 2015/16) The contract for the S278 Highways Works is due to be let at the end of October 2015, with the main construction contract under OJEU procurement regulations following shortly afterwards. A special Cabinet is to be held on the 11 January 2016 to appoint the successful tenderer for the main construction contract. It is hoped to have pre- let contracts in place with anchor retail tenants by the end of the year, in advance of the construction contract being awarded. (Q3 2015/16) The Contract for the S278 Highways Work will be considered by Cabinet in January 2016. Unfortunately no tenders were received for the construction of the main retail park. It is intended to re-advertise under the "restricted" OJEU process in January 2016. Progress continues to be made in securing anchor tenants. The timescale for the Shopping Park opening will need to be revised due to the delays, now likely to be Easter 2017. (Q4 2015/16) Advertising under the restricted OJEU process has taken place with a shortlist of Contractors selected on the basis of the Pre-Qualification Questionnaires returned. The tenders are due to be returned in early May with an anticipated formal award to the successful contractor for the construction of the Shopping Park at the end of June 2016.

Action	Lead Directorates	Target Date	Status	Progress
1) Work with 5 neighbouring councils, through a consortium arrangement, to renew the contract and service arrangements for the Shared Housing Register Management Service, in order to continue to share the Service's costs and improve service delivery.		31-Jan-16	Achieved	 (Q1 2015/16) Following a detailed EU Competitive Dialogue process, the Herts & Essex Housing Options Consortium (HEHOC) has selected the existing provider, LHS, on the basis of price and quality, to provide the service under a new contract. The Housing Portfolio Holder has formally agreed to award the Council's contract to LHS and the legal contract documentation is currently being prepared for signature. (Q2 2015/16) Procurement and legal work continues to finalise the arrangements, in accordance with the original timetable. (Q3 2015/16) The new contract with LHS has been completed under seal, with effect from 4th January 2016. (Q4 2015/16) As Q3
2) Approach neighbouring authorities to carry out checking and vetting of Building Control plans through partnership working.	Governance	31-Jan-16	Achieved	 (Q1 2015/16) Continue to partner with architects in respect plan checking work taking place in other authorities and we are adding partners to our list which is bringing in more work and income. Weston Homes continue to be our biggest partner. (Q2 2015/16) This process is continuing and the list has been added to during the second quarter. Building Control income is on an upward trend. (Q3 2015/16) We continue to add to the list and income continues to remain above increased budget target. (Q4 2015/16) Finished year above revised target and we continue t add partners to our list of those we work with
 Review the shared opportunities with the Public Law 	Governance	31-Mar-16		(Q1 2015/16) Ongoing – staff attend quarterly meetings with the PLP and special interest groups. Use of shared library and reduced costs for training are explored and utilised Monitoring Officer investigations are both conducted by EFDC or on our behalf through the

(i) (c) To explore appropriate opportunities to make savings and increase income through the shared delivery of services with other organisations, where such arrangements would provide improved and/or more cost effective outcomes.

Partnership: • to pool knowledge when implementing legislative change, • to work towards standardising documentation used in the provision of services across the partnership, and • to take advantage of reductions in the costs of on-line library services and training which are negotiated by the partnership.				 PLP. (Q2 2015/16) We continue to respond to requests from other Councils. A review of partnerships is underway by Internal Audit and the Legal section is participating with this in connection with the PLP in particular. (Q3 2015/16) We continue to benefit from online libraries and precedents. Audit completed and awarded Substantial Assurance. (Q4 2015/16) We continually review potential opportunities. As members of the Public Law Partnership we can negotiate economies of scale, for example access to research books. We also share legal advice and strategies for common issues.
4) Explore the possibility of sharing an integrated HR/Payroll IT system with other authorities.		30-Sep-15	Achieved	 (Q1 2015/16) Work is progressing with Braintree and Colchester and a common specification has been agreed for a new system. (Q2 2015/16) Procurement has been delayed by legal issues at one of the partner authorities. We are working to resolve these issues and still hope to proceed with a joint procurement. (Q3 2015/16) The first set of tenders was not acceptable so it has been necessary to retender the joint procurement. (Q4 2015/16) The joint procurement with Braintree and Colchester has been completed successfully and generated savings on both the anticipated capital cost and annual licence fees. A common implementation plan is now underway.
5) Explore providing payroll services to other authorities.	Resources	31-Mar-16	Behind Schedule	 (Q1 2015/16) This was intended to follow on from the implementation of the new system. However, one authority in Essex is having difficulties and initial discussions have been held with them to provide support. (Q2 & Q3 2015/16) The other authority mentioned at Q1 decided to pursue other options.

BC / MB 4 May 2016

				We will respond positively to any approaches but will not actively seek opportunities until the new system has been implemented. (Q4 2015/16) As per previous item, joint implementation now underway and on completion we can investigate any commercial opportunities.
6) Explore providing an audio typing service to other authorities.	Resources	31-Mar-16	Achieved	(Q1 2015/16) An approach had been received from Harlow but it was not possible to reach any agreement. Opportunities will now be explored with other authorities. (Q2, Q3 & Q4 2015/16) No fresh opportunities have arisen.
7) Identify additional Council services that may benefit from a shared provision with other organisations (either provided by the Council or others), to reduce costs, create income and/or improve service delivery.	Management Board	31-Mar-16	Achieved	 (Q1 2015/16) Not due yet - some early conversations about potential opportunities identified have taken place. (Q2 2015/16) Not due yet - some early conversations about potential opportunities identified have taken place. (Q3 2015/16) Director of Governance has made some good progress in joint audit services with Harlow and Broxbourne. Meeting scheduled with Brentwood in January 2016 to consider potential opportunities. (Q4 2015/16) Scoping of joint service provision under way after a very positive meeting with the Leader and Chief Executive of Brentwood. Harlow and Uttlesford have also expressed an interest in exploring potential opportunities.
7) (a) Undertake a review of NEPP Off Street Parking arrangements	Management Board	31-Mar-16	Achieved	New action from Q2: (Q2 2015/16) The Council has commissioned a review of off street parking which will be reported to Cabinet in December 2015. (Q3 2015/16) The results of the review of off street parking recommended that the Council would achieve better value for money if it was to withdraw from NEPP and seek an alternative provider. Cabinet to formally consider on the 11 January 2016. (Q4 2015/16) Cabinet having formally considered the implications of withdrawal from NEPP

E

	with regard to off street parking, and agreed to give the requisite 12 month notice to the
	partnership. This has now been served and the procurement process for a new contractor to
	manage the Council's car parks has commenced.

(ii) (a) To produce a sound Local Plan, following consultation with local residents and working with neighbouring councils, that meets the needs of our communities whilst minimising the impact on the District's Green Belt.

Action	Lead Directorates	Target Date	S	Status	Progress
1) Update the Council's Housing Strategy, following production of the Preferred Options for the Local Plan.	Communities	31-Dec-15		Behind Schedule	 (Q1 2015/16) Awaiting production of the Local Plan Preferred Options. (Q2 2015/16) As Q1. (Q3 2015/16) As Q2. In the meantime, a new Housing Strategy Key Action Plan has been approved for the forthcoming year (2016). (Q4 2015/16) As Q3
2) Complete the gathering of information to form the evidence on which key decisions will be taken as part of the Local Plan.	Neighbourhoods	30-Apr-15		Behind Schedule	 (Q1 2015/16) Local Development Scheme agreed by Cabinet in June. Preferred Options targeted for Autumn 2016. Cabinet to consider Green Belt Review Stage 1 in September 2015 with Stage 2 to be completed by the end of the year. (Q2 2015/16) Green Belt Review Stage 1 considered by Cabinet in September 2015. Consultants have been engaged to undertake Stage II which is targeted to be completed by the end of the year. (Q3 2015/16) Green Belt Review Stage 1 is now complete. Work has commenced on Stage 2 due to complete March 2016. Urban capacity study commissioned and scheduled to present outcomes to Members in February 2016. (Q4 2015/16) Results of urban capability study have been considered by Members. Draft Green Belt Review Stage II has been consulted upon with Town and Parish Councils. Duty to co-operate continues to meet. Preferred Approach consultation due to commence in Autumn 2016.

3) Agree on objectively assessed Housing and Employment Need for the Local Plan Period.	Neighbourhoods	30-Apr-15	Behind Schedule	 (Q1 2015/16) The Strategic Housing Market Area Assessment is due to be considered by the Duty to Co-operate Board on the 22 September 2015. A series of workshops are planned before the Council seeks to formally submit the Objectively Assessed Housing and Employment Need conclusions, into the Local Plan Evidence Base, at its Cabinet Meeting in October 2015. (Q2 2015/16) The Cabinet has accepted the Strategic Housing Market Area Assessment into the evidence base for the Local Plan. This study identified an Objectively Assessed Housing Need of 11,300 for the plan period. Work is ongoing with partner authorities, under the duty to co-operate, to work towards the housing target. A series of Member Workshops are being held in the Autumn on various policy considerations. Q3 (2015/16) Member Workshops have been successfully run and well attended by both District and Town/Parish Members. Duty to Co-operate Board and Officer Working Group continuing to work effectively. (Q4 2015/16) As per Q2 and Q3.
4) Agree a Draft Local Plan and undertake the appropriate sustainability appraisal.	Neighbourhoods	30-Jun-15	Behind Schedule	 (Q1 2015/16) The sustainability appraisal work has commenced and due to completion in the early Autumn. Cabinet has agreed to the initial CIL Assessment. (Q2 2015/16) Sustainability appraisal work has now been completed. Work on CIL is ongoing. (Q3 2015/16) As per Q1 and Q2. (Q4 2015/16) As per Q1, Q2, Q3.
4a) To undertake Phase I of a comprehensive Green Belt Review as a key component of the local Plan evidence base.	Neighbourhoods	31-Jul-15	Achieved	New action from Q2: (Q2 2015/16) Phase 1 of the Green Belt Review was reported to the Cabinet in September 2015. Consultation commissioned for Phase II to be completed in January 2016. (Q3 2015/16) Sustainability appraisal work completed and demonstrated the potential for CIL. CIL levels yet to be determined.

				(Q4 2015/16) with work completed on Phase I in September 2015, Phase II now largely complete following consultation with Town and Parish Councils, whose feedback is being incorporated, as appropriate, into the final report.
5) Undertake the Preferred Approach Consultations.	Neighbourhoods	30-Sep-15	Behind Schedule	 (Q1 2015/16) Preferred Approach Consultation was according to the current LDS programmed to take place in July to September 2016. Extended consultation on the 1st Phase of the Green Belt Review is likely delay this phase of the Local Plan. Preferred Approach Consultation now likely to start 10 weeks of consultation in early September 2016. (Q2 2015/16) As per Q1. (Q3 2015/16) As per Q1 & Q2. (Q4 2015/16) Preferred Approach due for consultation in the Autumn of 2016.
6) Submit the Final Local Plan to the Planning Inspectorate for Examination.	Neighbourhoods	30-Nov-15	Behind Schedule	 (Q1 2015/16) Final Plan to be submitted to Planning Inspectorate in October 2017 with a potential Examination in Public in early 2018, dependent on Planning Inspector availability, with adoption in September 2018 if found sound. (Q2 2015/16) As per Q1. (Q3 2015/16) As per Q1 and Q2. (Q4 2015/16) Target date of October 2017 remains as per current LDS but will be kept under review

(ii) (b) To increase opportunities for sustainable economic development within the District, in order to increase local employment opportunities for residents

Action	Lead Directorates	Target Date	Status	Progress
1) Consider the practicalities of revising				(Q1 2015/16) An updated Procurement Strategy was approved by the Finance Cabinet on 19 March 2015. Revisions to procurement arrangements will be considered when implementing the strategy.
procurement arrangements to encourage/require	Resources	31-Dec-15	Achieved	(Q2 2015/16) A working party is undertaking a significant updating of Contract Standing Orders. Currently the requirements relating to local businesses are contained in CSO 1.
contractors to employ local residents for				(Q3 2015/16) Revised procurement rules are scheduled to go to the Constitution Working Party in late January.
Council contracts.				(Q4 2015/16) The revised procurement rules will go to Council for approval in April 2016
2) Incorporate the findings of the Economic				(Q1 2015/16) The future employment needs of the District have been assessed as part of the work undertaken to develop the Strategic Housing Market Area Assessment which also addresses employment. Due to be considered by Cabinet in October 2015.
Development Study into the Local Plan Evidence base with	Neighbourhoods	30-Apr-15	Achieved	(Q2 2015/16) Cabinet adopted the employment needs of the District as part of the SHMAA report considered in October 2015.
a view to determining future				(Q3 2015/16) As per Q2.
Employment Need.				(Q4 2015/16) As per Q3
3) After consultation on Preferred Options	Naialahasudaa da	30-Nov-15	Behind	(Q1 2015/16) Employment policies and site allocations will be made after consideration as part of the Preferred Options exercise. Scheduled for Autumn 2016. Council to consider Publication Plan in March 2017.
to allocate Employment land within the Council's			Schedule	(Q2 2015/16) As per Q1.
Local Plan.				(Q3 2015/16) As per Q1 and Q2.

				(Q4 2015/16) As per Q1, however, the Preferred Approach consultation timetable is under and now likely to be in the Autumn of 2016.
4) Develop and implement a new Economic Development Plan for the District, building on the work that has been undertaken with regard to individual Town Centres.	Neighbourhoods	31-May- 15	Achieved	 (Q1 2015/16) Work is ongoing with respect to the development of the Economic Development Plan. A key decision which will be central to the plan, is the employment requirements identified through the SHMA. The Plan is now anticipated in December 2015. (Q2 2015/16) The employment needs have now been identified, with the Economic Development Plan now anticipated in January 2016. (Q3 2015/16) Economic Development Plan due for completion in March 2016. (Q4 2015/16) Economic Development and Employment Policies drafted for inclusion in the Local Plan.
5) Continue to support the work of Local Business Partnerships to support the local economy and generate additional local employment opportunities.	Neighbourhoods	(not specified)		 (Q1 2015/16) Work is ongoing to support Local Business Partnerships through attendance at Town Centre Partnerships, the publication of Business Briefings and organisation of networking events. The work in relation to Superfast Broadband will be of significant benefit to businesses in rural areas. (Q2 2015/16) The Rural Challenge Broadband Scheme has been awarded to Gigaclear whose roll out is due to commence at the beginning of November 2015. This will provide a significant improvement to broadband speed for rural businesses as well as residents. (Q3 2015/16) Work continues with partners to promote economic development in the District. Initial meeting of local Economic Development Board held. (Q4 2015/16) As per Q3
5a) To continue to be proactively involved in the delivery of the Essex Superfast Broadband Project initiative to support	Neighbourhoods	31-Mar-16	Achieved	New action from Q2: (Q2 2015/16) Essex Rural Broadband Project is rolling out in November 2015. (Q3 2015/16) First customers for the Gigaclear Rural Challenge rollout are anticipated to be connected to Superfast Broadband by Christmas 2015.

E

Appendix A

business generally, but in particular in Rural Area.				(Q4 2015/16) Superfast Broadband project continues to roll-out successfully in rural areas, with good level of uptake and customer satisfaction.
6) Continue with the Council's apprenticeship scheme for the district's young people, providing sustainable employment opportunities.	Resources	30-Sep-15	Achieved	(Q1 2015/16) A new cohort will be recruited during 2015. The council is in discussion with partners to see if it is possible to expand the apprenticeship scheme. (Q2, Q3 & Q4 2015/16) A new cohort has now been recruited, with two of the posts being part funded from the Community Fund established by our partnered housing associations.

(ii) (c) To deliver the Council's new Leisure and Cultural Strategy, in order to maximise participation and value for money in the provision of leisure and cultural services to local residents and visitors.

Action	Lead Directorates	Target Date	Status	Progress
1) Complete the extension and major refurbishment of the Epping Forest District Museum, Waltham Abbey and open to the public.	Communities	31-Dec-15	Achieved	 (Q1 2015/16) Good progress continues to be made, with an estimated completion date for works in October 2015, to be followed by the 3/4 month fit-out period prior to opening in Jan/Feb 2016. (Q2 2015/16) Good progress continues to be made and officers continue to be impressed with the contractor and architects, as well as the quality of the works. However, due to delays with the installation of the new lift and other unforeseen complications, the contract completion date is now 23.12.15. The Public Opening is now planned for March 2016. Most of the associated costs of the delay can be covered by the contract contingencies, but the associated increase in fees is likely to result in a small overspend on the final out-turn. (Q3 2015/16) Practical Completion was achieved on 22nd December 2015. Snagging works are currently being undertaken. Fitting-out has now commenced and the Museum staff are now in the process of transferring exhibits back to the Museum. The Public Opening is scheduled for 19th March 2016, with a Key Stakeholders Event planned for 17th March 2016.

					(Q4 2015/16) The Public Opening took place o 19 th March 2016 as planned, and the refurbished Museum has received widespread acclaim.
	bartnership with Waltham Abbey Town Council to nvestigate the feasibility of developing a new eisure/community hub at Hillhouse,				(Q1 2015/16) Initial discussions continue to be held at officer level between EFDC, WATC, Essex CC and NHS England on potential community/leisure development opportunities for the locality around Hillhouse. Initial costings have been produced by Essex CC's consultants (funded by Essex CC) to inform the discussions. The intention is to come forward with a report to Cabinet in the Autumn proposing, and seeking funding for, the joint appointment of consultants to formulate a Masterplan, on which local residents can be consulted, prior to consideration/adoption by the Cabinet.
2) Work in partnership with Waltham Abbey Town Council to investigate the feasibility of developing a new		Achie	Achieved	(Q2 2015/16) Good progress continues to be made by EFDC, Essex CC and NHS England on the initial plans for the provision of a proposed leisure/community hub for the area. Essex CC has agreed to fund the appointment of Master-planning Consultants to formulate a Draft Masterplan for the area on what could be provided, on which a public consultation exercise would be undertaken. Fee submissions from suitably-experienced consultants are currently awaited. A report will be brought forward to Cabinet on the proposals in due course, prior to the proposed Public Consultation Exercise.	
leisure/community hub at Hillhouse, Waltham Abbey.				(Q3 2015/16) JTP Consultants have been appointed to undertake the Master-planning Exercise, and the required sub-consultants are in the process of being sourced and appointed. Cabinet has agreed that EFDC's contribution for the exercise should be funded from the Local Plan Budget. The Project Group has agreed that a Community Consultation Event should be held as part of the development of the Master Plan.	
				(Q4 2015/16) JTP Consultants have held three Key Stakeholders Events and a Community Planning Weekend, to consult stakeholders and the local community o the issues and opportunities for the proposed redevelopment scheme. JTP are now consulting with officers on the proposed Master Plan, and a report is expected in early Summer 2016 o JTP's proposed Master-Plan.	

Appendix A

3) Appoint external specialist support to the competitive dialogue process for the new Leisure Management Contract, to ensure that the Council achieves best consideration.	Neighbourhoods	30-Apr-15	Achiev	 (Q1 2015/16) RTP Consultants appointed. Officer Working Groups and Portfolio Holder Advisory Group established. Work is advanced on Initial Business Case to be considered by Portfolio Holder Advisory Group in September and Cabinet in October. The report to Cabinet will be recommending the Contract Strategy to include Contract length, packaging and options for refurbishment and/or new build. (Q2 2015/16) The Cabinet formally accepted the Business Case and Procurement Strategy for the new Leisure Management Contract at their October meeting. The OJEU advert is due to be placed in the last week of October. VEET notice has been issued clarifying the intention to extend the current contract by up to 1 year. Contract Documents being prepared to include the Descriptive Document and Draft Contract for bidders' interested in responding to the pre-qualification questionnaire and engaging with the competitive dialogue process. (Q3 2015/16) Shortlisted contractors engaged in first round of competitive dialogue. Procurement timetable on schedule to appoint incoming contractor by January 2017. Target savings of £250K per annum still being pursued in additional to capital investment.
3a) To consider a business case with respect to procurement and contract packaging options for the new Leisure Management Contract, allowing Members to select the most advantageous approach.	Neighbourhoods	30-Sep-15	Achiev	New action from Q2: (Q2 2015/16) Business Case and Procurement Strategy agreed by Cabinet on the 8 October 2015. (Q3 2015/16) As per Q2 (Q4 2015/16) As per A3

4) In accordance with the recommendations of the Leisure and Culture Strategy to jointly pursue the provision of a new Secondary School on the Ongar Campus site, with a view to entering a Dual-Use Agreement for the Leisure Centre.	Neignbournoods	31-May- 15	Achieved	 (Q1 2015/16) Since formal adoption by Full Council in December 2014, work is ongoing to deliver the key objectives of the Strategy through the Leisure Management Procurement process and Neighbourhood and Communities Business Plans. (Q2 2015/16) The new Ongar Academy successfully opened for the first intake of pupils in September. Currently operating out of temporary accommodation leased to the Academy at the rear of the Leisure Centre. Pre-application discussions have commenced on the new permanent school. (Q3 2015/16) Pre-application discussions on-going. Full Planning Application for new school anticipated in Spring 2016. (Q4 2015/16) Planning Application submitted and due for formal consideration by Planning Committee in April 2016.
5) As part of the competitive dialogue procurement process for the new Leisure Management Contract, take forward the provision of a replacement swimming pool in Waltham Abbey.	Neighbourhoods	31-Mar-16	Achieved	 (Q1 2015/16) As per ii) (c) 2). (Q2 2015/16) Principle of re-provision on the Hillhouse site endorsed by Members as part of the agreement of the Leisure Management Business Case and Procurement Strategy. (Q3 2015/16) Five contractors have been invited post PQQ to submit proposals for the first stage of competitive dialogue for the new Leisure Management Contract. The ability of contractors to design, build and manage any new Leisure Centre at Hillhouse will be evaluated. (Q4 2015/16) The first round of competitive dialogue foe the procurement of a new Leisure Management Partner has commenced, with a strong shortlist of interested contractors. Positive proposals for a potential new Leisure Centre at Hillhouse and the improvement of other centres have been presented.

Action	Lead Directorates	Target Date	Status	Progress
1) Increase the opening hours of the Council Office at the Limes Centre, Chigwell, to improve access for local residents to a range of Council services.	Communities	30-Jun-15	Achieved	 (Q1 2015/16) Cabinet has approved the appointment of an additional part-time member of staff, funded by the HRA for an initial 2-year pilot period - and recruitment is underway. Once appointed, the opening hours of the Council Office at the Limes Centre will be increased into weekday afternoons. (Q2 2015/16) There was a very poor response to the recruitment exercise for the additional part-time member of staff (mainly, it is thought, due to the temporary nature of the post during the Pilot period), resulting in the Housing Service being unable to make an appointment. In the meantime, discussions continue on the best way of increasing the range of Council and non-Council services that can be provided from the Council Office. (Q3 2015/16) The Office Opening Hours were extended into weekday afternoons from 4th January 2016. (Q4 2015/16) As Q3
2) Introduce web- based and smartphone applications to enable Council tenants to report repairs on-line.	Communities	31-May- 15	Achieved	 (Q1 2015/16) A new smartphone App has been produced and is now available for Council tenants to use to easily report repairs, using a "diagnostic tool" - as part of the Communities Directorate's approach to encourage channel shift. This was also identified and agreed as one of the "Key Deliverables" for the Repairs Management Contract with Mears. Work is also progressing on the development of a similar web-based facility for tenants to report repairs as well. (Q2 2015/16) As Q1. (Q4 2015/16) As Q3.
 Establish a multi–disciplinary officer group to 	Management Board	31-Mar-16	Achieved	(Q1 2015/16) The scope of the project has been agreed by Management Board and the multi-disciplinary officer group will hold its initial meeting in September.

(iii) (a) To have efficient arrangements in place to enable customers to easily contact the Council, in a variety of convenient ways, and in most cases have their service needs met effectively on first contact.

undertake a review and report on proposals for improving customor	(Q2 2015/16) The review is progressing and updates have been provided to Management Board and to Joint Cabinet / Management Board. The Leadership Team has been consulted and an update provided to employees at an All Staff Briefing.
improving customer contact with the Council.	(Q3 2015/16) A report will be considered at Joint Cabinet / Management Board on 27 January 2016.
	(Q4 2015/16) Report considered by Cabinet and agreed. Proposals being taken forward by a multi-disciplinary and cross directorate team.

(iii) (b) To utilise modern technology to enable Council officers and members to work more effectively, in order to provide enhanced services to customers and make Council services and information easier to access.

Action	Lead Directorates	Target Date	Status	Progress
1) Introduce more flexible methods for customers to pay for Council services.	Resources	31-Dec-15	Achieved	 (Q1 2015/16) This work is ongoing and the most recent example is the support given to the Neighbourhoods Directorate to facilitate the payment of parking charges by debit and credit cards. (Q2 & Q3 2015/16) The work in this area continues and will be combined with the work streams on customer contact and transformation. (Q4 2015/16) Further successes here with the roll out of the ability to process payments to several more service areas, the implementation of direct debits for sundry debtors and a new payment system for the museum.
2) Introduce an on- line facility for customers to easily view and research objects held by the Epping Forest District Museum.	Communities	31-Mar-16	Behind Schedule	(Q1 2015/16) Work is progressing well. (Q2 2015/16) The focus of the Museum Heritage and Culture Team is on fitting-out and preparing the Epping Forest Museum for public opening in March 2016. However, in the background, work continues to progress on the plans to introduce an on-line facility. (Q3 2015/16) As Q2. (Q4 2015/16) As Q3.

3) Scan old Development Control & Building Control files and microfiche and increase the number of planning records available on the Council's website.	Governance	31-Mar-16	Achieved	 (Q1 2015/16) Microfiche scanning project using supervised apprentice staff is well underway. Historic planning application information continues to be scanned so that more information is available to the public and businesses on the Website. Selected Building Control documents are being scanned to enable remote working. In both cases, quality checking is taking place before secure destruction of hard documents. (Q2 2015/16) Scanning is continuing and checks are being made to ensure quality is maintained. However this is a considerable task and is essential to support flexible working. (Q3 2015/16) Scanning continues. The team has been resourced to continue the work which includes supporting the trial of remote working using appropriate portable devices. Monthly meetings scheduled between relevant Portfolio Holders and Governance and ICT officers. (Q4 2015/16) The number of microfiche records now on website has increased significantly. Planning now comes in the top 10 most popular hits on the website. This work is an ongoing process.
4) Investigate and, if possible, implement the returns of Local Land Charges Searches by email.	Governance	31-Mar-16	Behind Schedule	 (Q1 2015/16) Electronic solutions to viewing LLC Register on public access computers, emailing searches to solicitors and receiving email searches with card payments are largely dependent on ICT input – although this is ongoing and LLC are liaising with ICT, this is progressing slowly and proving difficult to solve. (Q2 2015/16) Discussion with the respective Portfolio Holders has taken place with a view to resolving this outstanding issue. (Q3 2015/16) A meeting involving Northgate and EFDC ICT staff has taken place and they are working together to resolve issues. Monthly meetings scheduled between relevant Portfolio Holders and Governance and ICT officers. (Q4 2015/16) Legislative changes to the CON29 form which has a statutory deadline, have necessitated that it is prioritised, rather than this project. This project will be rescheduled taking into account the workloads of both Land Charges and ICT, and is likely to be achieved in 2016.

5) Update the Contracts Register so that the contract documentation can be accessed and viewed by using an icon on the register. This will apply to new contracts at first.	Governance	30-Apr-16	Achieved	 (Q1 2015/16) Funding of £40,000 has been secured to progress electronic records within Legal Services. Liaising with ICT, Information@Work Aspect has been identified as a possible solution for electronic records management – a scanning machine has been obtained and dedicated staff employed from 10 August 2015 to start scanning Legal Records beginning with the Contracts Register. (Q2 2015/16) The dedicated staff resource has started this process and considerable progress has been made. (Q3 2015/16) The more recent contracts have now been scanned and contracts will continue to be scanned as they come in. (Q4 2015/16) Work continues as above and current contracts will be accessible by this method.
6) Identify, during audits, any manual documentation or process that can be improved by conversion to electronic form	Governance	31-Mar-16	Achieved	 (Q1 2015/16) Internal Audit continues to identify efficiencies during their audit work. Recently Internal Audit has been working with IT on a new gifts and hospitality form, and looking at the sickness absence form as part of the Personal Data Working Group. (Q2 2015/16) Amendments have been made to electronic documentation relating to sickness absence and the Monthly Certificate of Service. The Personal Data Working Group continue to explore EFDC wide resolutions using electronic processes. (Q3 2015/16) Ongoing. Continuing to advise officers on project and working party groups as to good practice. (Q4 2015/16) Conversions to electronic format continue to be identified through audits. In addition this approach has been taken more widely via the Transformation Programme.
 7) Continue the implementation of the Council's ICT Strategy, with the completion of the following key projects: (a) Printer 	Resources	31-Mar-16	Achieved	 (Q1 2015/16) The implementation of the ICT Strategy is continuing. Many different options have been evaluated for mobile working and solutions are in place in several areas of the Council. (Q2 2015/16) Work continues on the various projects within the overall strategy. An update report and request for capital funding in 2016/17 has been drafted for Cabinet in October. (Q3 2015/16) In October Cabinet noted the update on key projects and approved the

reduction, removal and redeployment, and implementation of print management software; and (b) Mobile and flexible working.				proposed bid for funding for 2016/17 to facilitate the implementation of the ICT Strategy. (Q4 2015/16) implementation continues and an update report is scheduled for the Resources Select Committee in April 2016
8) Complete a review of accommodation and make recommendations on utilisation of space and flexible methods of working.	Management Board	30-Sep-15	Behind Schedule	 (Q1 2015/16) Visit to Leadership Team by Colchester's Director of Operations to explain how flexible working has progressed there. Subsequent workshop with leadership team to identify how each directorate at Epping might approach this. Job description for transformation director role drafted and recruitment process started. Q2 (2015/16) Head of Transformation recruited. David Bailey will join the Council in November. Customer contact project has commenced to review contact centres and recommend the best methods of engaging / transacting with our customers. Q3 (2015/16) Head of Transformation in place and conducting research around potential work-streams and projects. Project Initiation Document discussed at Management Board. Cabinet decision to agree scope of Transformation Project. Customer Contact project has progressed well. Report anticipated, expected in Q4. (Q4 2015/16) Cabinet papers scoping both the Accommodation Review and the Customer Contact Review were approved and work is now underway on both projects. Completion is anticipated in Q2 2016.

(iii) (c) To ensure that the Council understands the effects of an ageing population within the District and works with other agencies to make appropriate plans and arrangements to respond to these effects.

Action	Lead Directorate	Target Date	Status	Progress
 Undertake a study to identify and better understand the demographics of an 	Communities	31-Mar-16	Achieved	(Q1 2015/16) The final scope of the study, which will be led by the Asst. Director (Community Services and Safety) has almost been finalised. A multi-directorate officer project team has been formed to oversee and progress the project, which has already met a few times. The Council's National Graduate Trainee will be seconded to work on the project, under the supervision of the Lead AD, for 6 months from September 2015.

ageing population in the District and the effects on the Council and local residents.				 (Q2 2015/16) The Council's National Graduate Trainee has just been seconded to the Communities Directorate (from October 2015), under the supervision of the Asst. Director (Community Services and Safety) and is undertaking preparatory work and interviews for the project. (Q3 2015/16) The project is nearing completion, and has included research, resident consultation and officer consultation across the Council's Directorates. It is envisaged that the outcome of the study will be reported to members during Q4. (Q4 2015/16) The report on the study is the process of being drafted. In the first instance it will be reported to Management Board, followed by a report to members.
2) Review the provision and delivery of community and cultural services to older people, to ensure that appropriate resources are targeted at the increasing numbers of older people, in order to help improve their general health and wellbeing.	Communities	31-Mar-16	Behind Schedule	(Q1 2015/16) This is being reviewed as part of the wider Ageing Population Project, with the current provision and delivery under initial review. (Q2 2015/16) As Q1. (Q3 2015/16) As Q2. (Q4 2015/16) As Q3.
3) Undertake a review of the Council's sheltered and designated accommodation for older people, with a view to rationalising the amount and	Communities	31-Mar-16	Behind Schedule	(Q1 2015/16) Two separate work-streams have been identified and established, each being managed through officer project teams. Work-stream 1 is considering the streamlining and modernisation of the Scheme Management Service and is being led by the Asst. Director (Housing Operations) - with a view to an outcome report being considered in detail by the Housing Select Committee in November 2015, with resultant recommendations being made to Cabinet. Work-stream 2 is considering the longer-term rationalisation and improvement of existing sheltered/grouped housing scheme sites and is being led by the Director of Communities - with a view to a proposed strategy being produced and presented to the

location of such	Housing Select Committee in 2016 for initial consideration.
accommodation and	
identifying	(Q2 2015/16) WORKSTREAM 1 - In view of the lack of demand from older people, and the
improvements	continuing high need/demand for general needs accommodation, it is planned to report to
required to the	the Housing Portfolio Holder in October 2015 on a proposal to "de-designate" all remaining
retained	flats on housing estates that are currently designated for occupation by older people and for
accommodation to	future vacancies in such properties to be let to general needs housing applicants. The wider
ensure it remains fit	options and proposals for streamlining and modernisation the Scheme Management Service
for purpose.	is taking longer to plan. It is currently planned to report to a meeting of the Housing Select
	Committee on the issues, options and plans in the early part of 2016. WORKSTREAM 2 - The
	Officer Project Team has met on a number of occasions. A formal assessment of
	demand/'lettability' of each sheltered housing scheme, based on data and experience, is
	currently being undertaken. The need for options appraisals for each sheltered housing
	scheme has been identified, with a number of factors also identified to be taken into account
	when considering the future of each of each site. The current thinking of the Project Team is
	to develop a strategy with two key phases: Phase 1 – comprising detailed consideration for
	the potential redevelopment of identified sites (likely to be 2 or 3 sites); Phase 2 – Keeping
	under periodic review the 'lettability' and demand for other identified schemes, compared to
	the demand for general needs housing in those areas. The Project Team is also formulating
	an "EFDC Sheltered Housing Accommodation Standard" for all the sheltered housing
	schemes that would be retained under the eventual strategy.
	(Q3 2015/16) In October 2015, the Housing Portfolio Holder agreed to "de-designate" all
	remaining flats on housing estates that are currently designated for occupation by older
	people and for future vacancies in such properties to be let to general needs housing
	applicants. The wider options and proposals for streamlining and modernising the Scheme
	Management Service are under consideration, but it has been identified that the project is
	more complex than originally anticipated. The Officer Project Team for Work-stream 2 has
	continued to meet and the direction of the Project is the same as reported at Q2. A formal
	assessment of demand/'lettability' of each sheltered housing scheme has now been
	completed and an "EFDC Sheltered Housing Accommodation Standard" for all the sheltered
	housing schemes has now been formulated.
	(Q4 2015/16) A Brief has been drafted to commission a housing needs assessment of older
	people's accommodation, to inform the strategic review of the Council's sheltered housing
	assets. The planned review of options and proposals for streamlining and modernising The

Scheme Management Service has been held in abeyance, until after a planned major review
of the Council's Careline Service has been undertaken and reported to the Housing Select
Committee.

Agenda Item 9

Report to Overview and Scrutiny Committee

Date of meeting: 7 June 2016

Subject: Overview and Scrutiny Annual Report for 2015/16

Officer contact for further information: Stephen Tautz, Ext.4180

Committee Secretary: A Hendry (ext 4246)

Recommendations/Decision Required:

That the attached Annual Overview and Scrutiny Report for 2015-16 reporting the work undertaken during the past municipal year be agreed and submitted to the Full Council at its meeting on 26 July 2016.

Introduction:

1. Further to the Overview and Scrutiny Committee meeting held on 19 April 2016, the attached annual report has been amended incorporating the comments made by the committee at that meeting. The meeting is now asked to agree the report so it can be referred to the full Council meeting on 26 July 2016.

2. This report is produced in accordance with Article 6, Overview and Scrutiny Rule 37 of the Constitution that requires an annual report to be submitted to the Council each year.

3. This is the eleventh report under the new scrutiny regime instituted by the Council in April 2005, incorporating (for the first time) the four Select Committees and the Task and Finish Panels created this year.



This page is intentionally left blank



Overview and Scrutiny

Annual Report for

2015-2016





CONTENTS

Introduction

Introduction and Welcome	4
What is Scrutiny	5
The Overview and Scrutiny Committee	5
Select Committees	5
Task and Finish Panels	6
The Overview and Scrutiny Committee	7
Select Committees	
Housing Select Committee	19
Governance Select Committee	25
Resources Select Committee	32
Neighbourhoods and Community Services Select Committee	41
Task and Finish Panels	

Page

•	Youth Engagement Review Task and Finish Panel	54
	Grant Aid Task and Finish Panel	56

OVERVIEW AND SCRUTINY ANNUAL REPORT: MUNICIPAL YEAR 2015/2016

Introduction and Welcome from the Chairman

Welcome to the eleventh report of the Overview and Scrutiny Structure of Epping Forest District Council. After an 11 month long review into the Overview and Scrutiny functions we have established a new way to conduct our business. This year we have established four Select Committees in place of the old Scrutiny Panels structure we have had in previous years. These Select Committees were roughly aligned with the new Directorate structure the Council had put in place.

As always, the Overview and Scrutiny Committee and the new Select Committees were charged with reviewing Cabinet decisions, the Corporate Strategy, the Council's financial performance and also scrutinising the performance of the public bodies active in the District by inviting reports and presentations from them. The bare bones of scrutiny had not changed, only the way we carried it out.

At the beginning of the 2015/16 municipal year the Overview and Scrutiny Committee agreed to the setting up of four Select Committees for the year; no Task and Finish Panels were commissioned, but the already established Grant Aid Task and Finish Panel and the Youth Engagement Task and Finish Panel continued their work from the previous year.

During the year we received numerous presentations from outside bodies including the Epping Forest College, Barts Health NHS Trust, and the Epping Forest Youth Council.

My thanks go to the Chairmen and members of the four new Select Committees and the members and officers of the Task and Finish Panel, and my very special thanks go to my much missed Vice-Chairman, Councillor Angold-Stephens for all his help and support through the year.

And of course, I would like to thank all the officers that have worked so hard to keep the Committee members informed and supplied with the background information that they needed to carry out their investigations.

CIIr Richard Morgan Chairman, Overview and Scrutiny Committee

What is Scrutiny?

- Ø Scrutiny in local government is the mechanism by which public accountability is exercised.
- Ø The purpose of scrutiny in practice is to examine, question and evaluate in order to achieve improvement.
- Ø The value of scrutiny is in the use of research and questioning techniques to make recommendations based on evidence.
- Ø Scrutiny enables issues of public concerns to be examined.
- Ø At the heart of all the work is consideration of what impact the Cabinet's plans will have on the local community.
- Ø However, the overview and scrutiny function is not meant to be confrontational or seen as deliberately set up to form an opposition to the Cabinet. Rather the two aspects should be regarded as 'different sides of the same coin'. The two should complement each other and work in tandem to contribute to the development of the authority.

Alongside its role to challenge, the scrutiny function has also continued to engage positively with the Cabinet and there continues to be cross party co-operation between members on all panels.

Scrutiny has continued to provide valuable contributions to the Council and the Cabinet remained receptive to ideas put forward by Scrutiny throughout the year.

The rules of the Overview and Scrutiny Committee also allow members of the public to have the opportunity to address the Committee on any agenda item.

The Overview and Scrutiny Committee

The Committee coordinated with the Cabinet and pre scrutinised their Key Decision list (their forward plan) on a meeting by meeting basis. This acted as a troubleshooting exercise, unearthing problems before they arose.

The Committee also engaged with external bodies in order to scrutinise parts of their work that encroached on the District and its people. They also received stand alone reports from officers and reports from the Select Committees on the work they carried out during the year.

Select Committees

A lead Officer was appointed to each Select Committee to facilitate its process. The Overview and Scrutiny Committee agreed the terms of reference for each of the Committees on the basis of a rolling programme to consider ongoing and cyclical issues. Four Select Committees were established, dealing with:

- i. Housing
- ii. Governance
- iii. Neighbourhoods and Community Services
- iv. Resources

The Select Committees reported regularly to the Overview and Scrutiny Committee on progress with the work they were carrying out.

Task and Finish Panels

The Task and Finish reviews are restricted to dealing with activities which are issue based, time limited, non-cyclical and with clearly defined objectives on which they would report, once completed, to the Overview and Scrutiny Committee. Two Task and Finish Panels were established last year, both finishing this year. They were the Youth Engagement Task and Finish Panel, and the Grant Aid Review Task and Finish Panel.

OVERVIEW AND SCRUTINY COMMITTEE

The Overview and Scrutiny Committee consisted of the following members:

Councillor R Morgan (Chairman) Councillor K Angold-Stephens (Vice Chairman) Councillors N Avey, T Church, D Dorrell, L Girling, S Kane, P Keska, A Mitchell, G Mohindra, S Murray, S Neville, B Rolfe M Sartin, G Shiell, B Surtees and D Wixley

The Lead Officer was Derek Macnab, Deputy Chief Executive and Director of Neighbourhoods.

Terms of Reference

The Overview and Scrutiny Committee's main functions are to monitor and scrutinise the work of the executive and its forward plan, external bodies linked to the District Council and the Council's financial performance. It is tasked with the consideration of call-ins, policy development, performance monitoring and reviewing corporate strategies.

The Committee's workload over the past year can be broken down as follows:

(a) Scrutinising and monitoring Cabinet work

The Committee has a proactive role in this area through carrying out pre-scrutiny work. This involved considering the Cabinet's Key Decision List (Forward Plan) for the coming months on a meeting by meeting basis.

(b) Call-ins

The Committee received one call-in this year.

The call-in received was on the Cabinet Decision ((C-018-2015/16) on the release of restructure covenants on land at Epping Forest College, Loughton.

The Call-in was based on the following premises, that:

- 1) The covenants were imposed by the London County Council to protect an adequate supply of land for educational and NHS use in the vicinity of the residential development they had undertaken.
- 2) That need remains valid today.
- 3) ECC projections of rising 5s, plus the factors of extensive EFDC council house building and of continuing in-migration, imply a new school will be needed in 7-10 years.
- 4) There is no suitable spare land in Loughton on which a new school could be built.
- 5) Therefore this land, use of which was restricted for the needs of the then LEA (and NHS), should continue to be protected by covenant, for its original purpose.

In attendance for the consideration of the call-in was Brian Page, the interim Principal of Epping Forest College; County Councillor Ray Gooding, the ECC Cabinet Member for Education and Lifelong Learning and Mark Pincombe the ECC School Organisation Officer.

The responsible Portfolio Holder noted that it was not his job to address the provision of primary educational needs for the area. Officers had asked Essex County Council's Education department and they said that they did not want the land; and the education projection of the population by the ONS suggested that no new places were to be needed in the next 10 years. He had received a request from Epping Forest College to release the Covenant and had to process that request in a reasonable timescale. It was a decision that was looked at in great depth, and in which officers had asked the Education Authority whether they wanted the land and they did not. Given that, the Cabinet had no option but to say that it made sense to release the covenants.

In the end and after reviewing the arguments both for and against, the Overview and Scrutiny Committee confirmed the original decision of the Cabinet (C-018-2015/16) regarding the release of restrictive covenants on land at Epping Forest College.

(c) Select Committees work programme monitoring

The Committee received regular updates from the Chairmen of the four Select Committees reporting on the progress made on their current work programme. This allowed the Committee to monitor their performance and if necessary adjust their work plans to take into account new proposals and urgent items.

(d) Items considered by the committee this year

Over the year the Overview and Scrutiny Committee received various presentations and considered a range of diverse topics.

(e) Councillor Ken Angold-Stephens

In April 2016 the Committee lost its respected Vice Chairman, Councillor Ken Angold-Stephens, who passed away after a long illness. Councillor Angold-Stephens was the Vice-Chairman of this Committee and chaired various other committees. He would be remembered for his great wealth of knowledge and experience and especially for being impartial and a friend to all.

Presentations:

(i) Barts Health NHS Trust – Whipps Cross University Hospital - The Committee at

their first meeting of the year in June 2015 received a presentation from Lyn Hill-Tout, the interim Managing Director of Whipps Cross University Hospital. She was there to report to members on Barts Health NHS Trust's detailed plans for improvement in the areas of concern identified by the Care Quality Commission (CQC).



The Committee noted that Ms Hill-Tout had only been in post for 8 weeks, although she has had 42 years experience in the NHS and was last at the Mid-Staffordshire NHS Trust.

The Committee noted that 4 warning notices had been issued by the CQC plus specific compliance actions. The key concerns arising from the inspections were: insufficient staff levels; a persisting culture of bullying and harassment; bed occupancy that was too high; and a failure to meet national waiting times targets. Part of these concerns related to the high levels of agency staff and low staff moral.

The four warning notices related to the following regulations: staffing; incidents and learning (staff did not feel that anything was being done); flow, escalation, end of life care; and complaints and PALS.

There were however areas of outstanding practice, one was the effective management of pain relief for children and adults and their 'Great Expectations' maternity programme.

Four major hospital services at Whipps Cross (surgery, critical care, maternity and gynaecology, and services for children and young people) were rated as good for delivering caring treatment.

Ms Hill-Tout noted that Whipps Cross was still needed and had a future in providing acute healthcare to its local population, but has to change and develop a strategy for the future. They were committed to transparency with their stakeholders, staff and patients about their progress. A lot of people looked upon Whipps Cross as their local hospital and there was a lot of positive feedback from the local population.

The meeting was then opened out to questions from the members of the committee.

(See Case Study for full details)

(ii) Volunteering through Time Banking - At their meeting in July 2015 the Committee welcomed Marc Balkham the Voluntary Action Epping Forest (VAEF) time-bank co-ordinator; with him was Chris Overend the EFDC policy officer.



Mr Balkham noted that this scheme covered the Epping Forest District as well as Harlow. This was about an exchange of time and skills between time bank members. They need only do what they wanted, when they wanted to. As they volunteered they built up time credits and were able to claim it back. Some examples of things that could be done were gardening, DIY, help with IT, languages, music or dance tuition. The scheme was free to join, with any exchanges covered by insurance. There was a simple online registration process that also required two referees. This was a requirement for joining, and both referees would be contacted and asked to provide a reference.

Some activities were best avoided such as providing direct care; anything carrying a financial risk; or repairs to cars and motorcycles for critical mechanical works such as breaks, steering or suspension; and childcare and anything connected with children. Groups of members could become mini time banks, if they had a shared location or shared aims.

The meeting was then opened to questions from the members present.

(iii) **Presentation from the Epping Forest College -** At their meeting in October 2015, the Committee received a presentation from Mr B Page, Deputy Principal of Epping Forest College and Mr S Markham, Director of Fusion Project Management Limited regarding the work of Epping Forest College.

Mr B Page advised that the college had expanded its courses recently and were working in close partnership with external organisations to widen the educational experiences of its students.

Mr S Markham advised of future plans in regard to the college site. A proposal was being made for the creation of a Sports and Health and Well Being facility, which would be built through a self funded scheme. The college required release of surplus assets to invest. The facility would have full community access.



Later in the year this would be a subject of a call-in.

The meeting was then opened to questions from the members present.

(iv) Barts Health NHS Trust - At their February 2016 meeting the Committee received a return visit from Barts Health NHS Trust there to update the Committee on their improvement plan from their last visit to this meeting in June 2015. In attendance was Fiona Smith, the Managing Director for Whipps Cross Hospital, with Dr Heather Noble, the Medical Director and Felicia Kwaku, the interim Director of Nursing.

They had now finalised their improvement plan called 'Safe and Compassionate', with each site having the same headings for their improvement plans. The improvement was being delivered through seven key work streams with both a corporate and site based focus and key government structures.



They had made progress in freeing up ward managers to manage ward fundamentals; nursing documentation had been had been streamlined; had started a 'smile and care' campaign and patient engagement workshops; put in a revised complaints process with a requirement to be much more responsive; and visitors and patients were able to identify the nurse in charge via a badge.

They had also ensured that there were appropriate care plans for those patients nearing the end of their life. Also the Margaret Centre had been refurbished, making it a more safe and comfortable environment for patients and families.

The Trust now had a new Chairman and a new Chief Medical Officer and a new Deputy Chief Executive. The Trust Board also had two new Non-Executive Directors to strengthen the Board. They also had new site teams in place accountable for operational delivery. They had a new programme called 'listening into action' to engage staff and also hold "Big Conversations" with staff (so far with over 1000 staff). This had resulted in lots of little improvements being made following suggestions from members of staff.

(See Case Study for full details)

(v) Epping Forest Youth Council – In April 2016 the Committee received their annual presentation from Epping Forest Youth Council giving an update on the year past and their future programme.

They thanked the members for their involvement and loyalty to the Youth Council over the past eight years. Noting that without member support they would not be in such a strong position to represent young people's views on issues that they cared about.

Their highest profile event in their second year was the Youth Conference held on 9th

October 2015. Their aim was to promote Local Democracy Week and they invited the local MP, Eleanor Laing to talk about her work in the House of Commons. About 90 young people attended, representing nine secondary schools in and around the Epping Forest District. Among other things they had a 'Make your Mark' ballot where they voted on which campaign they would like to pursue in the coming months. The top item they decided would be the living wage for young people, secondly tackling racism and religious



discrimination and thirdly emotional wellbeing and mental health.

It was recognised that emotional wellbeing and mental health were major issues in the district and was not always addressed by schools. The Youth Council was working with North East London NHS Foundation Trust looking at ways they could design a project to support young people in the Epping Forest area. They were currently designing an 'Emotional Wellbeing and Mental Health Workshop' to deliver to secondary schools.

Volunteering remained a big theme for the youth councillors; they were passionate about encouraging other young people to volunteer and were working closely with their individual schools and had set up Youth Volunteer Days.

They were also looking at ways to break down barriers between older residents and young people. Over the years there were numerous intergenerational projects delivered by the Youth Council. Afternoon teas provided them with an opportunity to break down barriers and chat to the older residents about their perceptions of the younger generation and visa versa.

(vi) Essex County Council Children Services - The Committee welcomed Chris Martin, the Commissioning Director (Children) and Gill Holland the lead on Children Centre Performance in the west of the County. They were there to talk about Children Services in our area of the County and the 'Children's Centres in Essex' Consultation taking place.



Mr Martin noted that the Children's consultation was to consult on the Children's and young persons plan. This plan was to run from 2016 to 2019 and would set the direction of children services across Essex. This would affect children and young people from pre-birth to 19 and would improve joint accountability and decision making and move on to family centred plans.

As part of the consultation they had proposed to extend the current children's centre service by increasing the age range to support families with children from pregnancy to age 19 (up to 25 with Special Educational Needs) and by brining these services together.

They were also proposing to stop calling them Children's Centres and call them Family Hubs. This was because they will be important places for young people and families as well as children and the name reflected the wider range of services that would be on offer. It was proposed that one existing Children's Centre in every district would become a Family Hub and the focal point for co-ordinating services and support families in that area. As well as these delivery sites there would be various 'outreach' sites variously situated in libraries and community centres; these would offer the opportunity for face to face advice, information and guidance.

Hopefully this would all help in the delivery of more flexible services, tailored to meet individual needs and would lead to improve opportunities to improve outcomes for families.

The meeting was then opened out to questions from the members present.

Other Topics Considered:

(i) Over the course of the year the Committee considered the Cabinet's Forward Plan and Key Objectives for the coming year on a regular meeting by meeting basis. At each meeting the Committee looked at the updated list of the coming year's work programmed in for the Cabinet.

(ii) In June 2015 the Committee received a report setting out the year end outturn of the Corporate Plan Key Objectives. The Committee reviewed the report setting out the final outturn and progress made of the Council's Key Objectives for 2014/15.

They noted that:

- (a) 65% of the individual deliverables or actions supporting the key objectives had been achieved; and
- (b) 35% of the deliverables or actions were not completed by year-end.

(iii) The Leader of the Council, Councillor C Whitbread, introduced the Corporate Plan, Key Action Plan 2016/17 report. The Corporate Plan included the aims and objectives which are the Council's highest level strategic intentions. He noted that this was coming out earlier this year so as to get as much input as possible. This was an early opportunity for members to have some input into the Corporate Plan for 2016/17.

(iv) In July 2015 the Committee considered a consultation document on the replacement Waste Local Plan, revised preferred approach. They noted that Essex County Council (ECC) and Southend Borough Council were Waste Planning Authorities (WPAs) and were required to prepare a Replacement Waste Local Plan (RWLP) under the Planning and Compulsory Purchase Act (2004) and the revised EU Waste Framework Directive (2010).



The consultation ran from 18 June to 30 July 2015 - a period of six weeks, but the lead-in time for this Committee has meant that officers have had only one week to familiarise themselves with lengthy and quite difficult documentation to prepare this report. Officers believed that this was a wholly unreasonable approach by the WPAs, unfair to all consultees because of completely inadequate time to get to grips with a very important, but very complex, issue.

The formal response by this Council to the consultation emphasised the dissatisfaction that was shared by officers

and Members. With future consultations, and with issues of this complexity, the Waste Planning Authorities must make full allowance for the lead-in period required by local authorities to prepare and publicise Committee reports.

(v) Also in July, the Committee considered the newly established Select Committee's Terms of Reference following the Council's revised procedure rules for the operation of the Overview and Scrutiny Function. The terms of reference were developed between the lead officers and the Chairmen of each committee before they went to the first meeting of that

select committee for consideration and agreement. The terms of reference were intended to reflect the scope of each committee who were to provide regular progress reporting on relevant matters to be made to the Overview and Scrutiny Committee.

(vi) In October 2015, the Committee received a report from the Democratic Services Manager regarding the Overview and Scrutiny Article and related rules from the Constitution which were being reviewed by the Constitution Working Group.

The approach of the review were for rules which applied generally to be moved into the main rules section and Article 6 (Overview and Scrutiny) would be re-drafted to address instances of relevant procedures being spread across the Constitution.

(vii) The Committee also received the final report from the Youth Engagement Review Task and Finish Panel presented by Councillor A Patel, a member of the Panel in the absence of the Chairman, with Councillor S Murray, and Youth Councillor J McIvor.

The Youth Engagement Review was undertaken between April and September 2015 during which they received evidence from Council officers, Youth Council Members and Essex County Council. Although the panel had been particularly interested in the targeted work undertaken with young people, they were disappointed that the County Council did not deliver any youth work within Epping Forest district because of budget cuts.



The Panel had recommended that the current operational budget for the Youth Council should be maintained at £12,000 per annum and that the Cabinet be asked for a CSB Growth Bid of £8,000 per annum for an enabling fund to support the Youth Council's access to projects. In addition, the Panel had requested that the District Council pursue devolvement of the budget and responsibilities for Youth Provision from the County Council to the District Council. A further bid would be made to the Cabinet for another CSB Growth of £25,000 per annum for targeted work by Community Services and Safety of the County Council.

The Committee agreed the recommendations made by the Task and Finish Panel and recommended them to the Cabinet.

Through the year the Committee was kept apprised of what was happening to the Task and Finish Panel's recommendations as they went through Cabinet and the budget setting round.

(viii) At the end of each quarter, the Committee received a report regarding the Quarterly Performance of the Key Objectives Key Action Plan 2015/16.



The Corporate Plan was the Council's key strategic planning document, setting out its priorities over the five year period from

2015/16 to 2019/20. The priorities, or Corporate Aims, were supported by Key Objectives which provided a clear statement of the Council's overall intentions for these five years.

(ix) In January 2016 the Committee received a report on Chelmsford City Local Plan consultation issues. Chelmsford's current local plan would run until 2021 and the next local plan was intended to roll forward to 2036. This consultation on the issues and options was the first of three such public consultation exercises.



Chelmsford shares boundaries with seven other Essex local authorities including Epping Forest District. It has an area of about 34,000 ha, 34% of which is in the Green Belt – this covering the south-west of the City Council area, including the boundary with this Council. It has a current population of 168,300 (with approximately 110,000 in Chelmsford Urban Area) and this is expected to increase to 192,000 by 2022.

Members noted that provision for traveller sites and pitches was a particularly difficult issue for this authority because of the 92% Green Belt coverage and the fact that permanent and temporary pitches were inappropriate development in the Green Belt. As this authority has a target of 112 extra pitches from the Essex GTAA 2014, one of the options for meeting this will be to discuss with neighbouring authorities the possibility of meeting some of this need through joint or shared provision. Chelmsford's consultation document did not mention this as a potential option.

(x) Also in January the Committee received another consultation document on the consultation relating to Crossrail 2.

Following earlier an consultation in 2013, the route for Crossrail 2 was decided upon with the Regional option favoured over Metro the option. This decision accorded with the route preference expressed by this Council at that time. Subiect funding to and Government approval, it was anticipated that an application for powers could be made in 2017, with construction beginning in 2020 and completion in 2030.



The route of the Regional Option Crossrail 2 Line would run north-east to south-west in tunnels through central London linking up Wimbledon with Tottenham Hale. At the north-east end of the line a branch was proposed from Dalston heading to New Southgate in Enfield via Seven Sisters. However, the main line would run through Tottenham Hale following the WAML route up to Broxbourne.

The Committee noted that is was important to understand what the overall benefits and impacts of Crossrail 2 were likely to be for the District. In reiterating EFDC's continued broad support for Crossrail 2, there were invariably a number of issues and uncertainties at this stage regarding the likely impacts that implementation of the scheme may have. And, given that 2030 was the very earliest date that the line could become operational, assessment of likely impacts on Epping Forest District were very difficult to gauge at this stage.

In expressing a preference for the regional option this Council highlighted its concern about the need for guaranteed future investment in, and improvements to, the Central Line – both the Epping branch and the Hainault loop. The route, speed and relative ticket pricing for Crossrail 2 when it becomes operational are all variables that are likely to influence passenger behaviour between using Crossrail 2 or the Central Line to access central London.



(xi) At their February 2016 meeting the Committee responded to the Basildon Borough Council local plan consultation and a consultation from the Essex Fire Authority. This consultation document proposed three options for organisational changes to the Essex County Fire and Rescue Services against a background of changing risk, reduced funding and a greater emphasis on partnership working.

(xii) Also in February the Committee considered and agreed the report on the recent review of the Waste and Recycling Collection arrangements and their initial service failures.

It concluded that a number of the problems encountered by Biffa when introducing the revised 4-day collection arrangements, could have been avoided with additional time, e.g. to improve staff training and familiarisation with new vehicles and IT, to test drive new routes more thoroughly, to retain and utilise local knowledge of existing staff, to fully run in new fleet and to have operated longer from new depot locations, before the service change.

This report then went up to cabinet to present its findings.

(xiii) In April 2016 the Committee received the final report of the Grant Aid Task and Finish

Panel. The Chairman of the Grant Aid Review Task and Finish Panel, Councillor Caroline Pond introduced their final report. The Panel acknowledged the £11,500 saving made from the Grant Aid Budget for 2015/16 in respect of the one–off major grants and considered whether any further reductions could be made to the overall Grant Aid funding programme. It also looked at the various criteria for the distribution of



funding; the monitoring and evaluation for each grant awarded and the Service Level Agreements applied.

More detailed consideration was given to the higher level funding agreements, in respect of Voluntary Action Epping Forest and the Citizen's Advice Bureau, who provided presentations to the Panel on their work. In addition, visits were made by the Panel members, to various organisations in receipt of grant funding.

The Task and Finish Panel recognised the vital role that the voluntary and community sector brought to local community well-being in the Epping Forest District. However, it also acknowledged the need for a more proactive approach to monitoring and evaluating the effectiveness of grants awarded, and particularly the higher level grants.

The Committee reviewed and agreed the recommendations made by the Panel.

(xiv) Also, in April the Committee considered a report on the review of the Select Committee Framework. As the Committee were aware, a new Overview and Scrutiny framework based on a structure of four 'select committees', was established with effect from

the commencement of the current municipal year, on a basis mirroring the new directorate structure.



As the first year of the select committee arrangements came to an end, it was considered that it would be useful for the Overview and Scrutiny Committee to review the operation and management of the select committees, particularly in terms of the allocation of service responsibilities between individual committees and the achievability of their associated work programmes.

The comments and observations that have been submitted in relation to the operation of the select

committee arrangements over the last year were largely focussed on the division of service responsibilities. The main issue raised was the imbalance of workload in the Neighbourhood and Community Services Select Committee. They had a heavy workload last year leading to long meetings and overcrowded agenda.

It was proposed that the Select Committees should be aligned with the directorates. This was seconded and agreed by the meeting. The committee also agreed that there should be a separate O&S and Select Committee Chairman and Vice-chairmen meeting at the start of the year.

(f) Case Study: Barts Health NHS Trust – Whipps Cross University Hospital

At their June 2015 and their February 2016 meetings the Committee received a presentation from officers from Barts Health NHS Trust.

They were there because a recent Care Quality Commission (CQC) inspection of Whipps Cross had taken place in November 2014 by a team of about 20 inspectors with different expertise. Five domains were used to rate the quality of services: safe, effective, caring, responsive and well led.



The overall CQC rating of Whipps Cross was 'inadequate' and 4 warning notices were issued by the CQC plus specific compliance actions. The key concerns arising from the inspections were: *insufficient staff levels; a persisting culture of bullying and harassment; bed occupancy that was too high; and a failure to meet national waiting times targets.* Part of these concerns related to the high levels of agency staff and low staff moral.

The four warning notices related to the following regulations: *staffing; incidents and learning (staff did not feel that anything was being done); flow, escalation, end of life care; and complaints and PALS*; and the four compliance actions related to safeguarding; consent; records; and equipment.

There were however areas of outstanding practice, one was the effective management of pain relief for children and adults; and their 'Great Expectations' maternity programme. Also four major hospital services at Whipps Cross (surgery, critical care, maternity and gynaecology, and services for children and young people) were rated as good for delivering caring treatment.

The NHS Trust Development Authority (TDA) had placed Barts Health in special measures. These were designed to deliver service improvements at pace by providing support where it was most needed. Part of this support includes the appointment of an Improvement Director and the opportunity to partner with a high-performing trust. It was noted that staff were very relieved when that this report was produced as it had highlighted their concerns.

Improvement programmes would be developed in partnership with staff, staff representatives, patients and partner organisations.

It was noted that Whipps Cross was still needed and had a future in providing acute healthcare to its local population, but had to change and a future strategy had to be developed.



In February 2016 a different set of officers came to the Committee to update them on the progress made by Barts Health in the eight months between their first visit in June. They came to update the Committee on the measures undertaken since Barts NHS had been put into special measures and Whipps Cross Hospital had received four warning notices issued by the Care Quality Commission (CQC). They had now finalised their improvement plan called

'Safe and Compassionate', with each site having the same headings for their improvement plans. The improvement was being delivered through seven key work streams with both a corporate and site based focus and key government structures.

The trust had put in place "safety huddles" for each hospital every day, to discuss any safety or quality issues that would affect their patients. They also reviewed performance on a ward by ward basis against key quality and safety metrics that allowed them to track the measures in place. They also held monthly learning reviews looking at learning and sharing of improvement actions.

They had made progress in freeing up ward managers to manage ward fundamentals; nursing documentation had been had been streamlined; had started a 'smile and care' campaign and patient engagement workshops; put in a revised complaints process with a requirement to be much more responsive; and visitors and patients were able to identify the nurse in charge via a badge.



They had also ensured that there were appropriate care plans for those patients nearing the end of their life. Also the Margaret Centre had now been refurbished, making it a more safe and comfortable environment for patients and families.

They were also tackling the number of vacancies and engaging more with staff. They had reviewed safe staffing levels and increased funded nursing establishment by 532 posts (150 posts being at Whipps Cross). Their current fill rate was up to 82% and they wished to take it up to at least 90%.

Whipps cross Hospital now had an integrated discharge team, working with CCGs, Council Social Care and Community Health Teams.

They were also investing £2million in IT, the first steps in a wider programme; £17.5million was planned in investment in Whipps Cross improvements; there was also a ward improvement programme and £15million set aside for medical equipment across the Trust. It

was noted that Whipps Cross was an old site, hard for staff to work in, but Barts Health was now investing in the site. A new High Dependency Unit was to be opened by July.

The Committee via the Chairman thanked the representatives from the Barts Health NHS Trust for their excellent presentation and their full and helpful answers and congratulated them on the work they had done so far.



SELECT COMMITTEES

1. HOUSING SELECT COMMITTEE

The Housing Select Committee consisted of the following members:

Councillor S Murray (Chairman)

Councillor A Mitchell (Vice Chairman)

Councillors K Chana, R Gadsby, L Girling, S Kane, J Lea, C Roberts, B Rolfe, G Shiell and J H Whitehouse

The Lead Officer was Alan Hall, Director of Communities. The Committee also appreciated the Housing Portfolio Holder, Councillor D Stallan, attending the meetings to help them with their deliberations.

Wyn Marshall represented the Tenants and Leaseholder Federation, attending the meetings as a non-voting co-opted member to provide the views of residents and stakeholders.

Terms of Reference

The Housing Select Committee was tasked to undertake reviews of housing related services and related functions of the Communities Directorate;

To ensure that they are appropriate and responsive to the needs of residents, service users and others;

To consider the effect of Government actions on housing related services and functions of the communities Directorate;

To undertake performance monitoring in relation to the housing services; and

They also undertake specific projects related to public and private sector housing issues, as directed by the Overview and Scrutiny Committee.

The Panel scrutinised a number of important issues over the last year, which included:

(i) **Communities Directorate's Housing Service Strategies** – At the beginning of the year (June 2015) the Committee received several reports on the various Strategies and Standards covering Housing and the Communities Directorate. These included the review of the Housing Strategy, Housing Service Standards Performance (2014-15) and review, the Communities Directorate's Housing Service Strategy on Energy Efficiency, the Housing Service Strategy on Housing and Neighbourhood Management, the Housing Service Strategy on Older People's Housing services and the Housing Strategy: 6 month progress report on the Key Action Plan 2015/16.

These were reviewed and agreed by the Committee and would continued to be kept under review throughout the year.

(ii) Key Performance Indicators – Outturn (Q4) Performance - From 2014/15 each former Scrutiny Panel became responsible for the review of quarterly performance against

KPIs falling within its area of responsibility. This report therefore included in detail only those indicators which fell within the areas of responsibility of the Housing Select Committee.

Ten of the Key Performance Indicators fell within the Housing Select Committee's areas of responsibility with the overall position in regard to the achievement of target performance at the end of the year, as follows:

• 10 (100%) indicators achieved the cumulative end of year target.

(iii) Presentation on the current and future approach dealing with Private Empty Properties – In November, the Select Committee received a presentation from the Private Housing Manager (Technical) regarding the Current and Future approach to dealing with Private Empty Properties.

The Select Committee were advised that nationally, there had been a reduction in the number of empty homes:

(a) From 783,119 in 2008 to 610,123 in 2014;

(b) Within Epping Forest District the reduction had been from 1,837 in 2005 to 1,391 in 2014; and

(c) From the £548,829 received by the District Council through the New Homes Bonus, £57,946 was due to the reduction in empty homes.

(See Case Study for full details)

(iv) Results of the STAR Triennial Tenant Satisfaction Survey - The Council's Communities' Directorate had been a member of Housemark, a national housing benchmarking club, for many years. They had a standard Tenant Satisfaction Survey called STAR (Survey of Tenants and Residents) for its members to use.

The Council had commissioned an independent research company to carry out the STAR survey which took place between July and August 2015. An anonymous postal self completion questionnaire was sent to a random sample of a third of the District Council's tenants. In total, 798 tenants took part in the survey, representing a 36% response rate. This was well in excess of the STAR target. There were 26 questions in total.

Overall the resident satisfaction survey results in 2015 were broadly similar in comparison to the last STAR survey with satisfaction scores varying by one or two percentage points, up or down, on the majority of core questions compared to 2012. Where benchmark information was available, the vast majority of results were generally at or above average when compared with other landlords. The most notable result from the survey concerned the quality of homes which showed an 84% satisfaction level.

(v) Response to DCLG Consultation on mandatory 'Pay to Stay' Scheme – The Select Committee received a report regarding the District Council's proposed response to the Department of Communities and Local Government (DCLG) Consultation on Pay to Stay: Fairer Rents in Social Housing.



In June 2013, the DCLG issued a consultation paper entitled "High Income Social Tenants Pay to Stay." At that time, the Government set out its intention that local authorities should be given the flexibility to charge those with high income proposed at that time, as more than (£60,000 per year) a higher level of rent to stay in their own homes. The proposal at that time was based on the higher rent being set at 80% of market rents. The Housing Scrutiny Panel, which preceded this Select Committee, supported the proposal at that time but had concerns particularly around administration costs, the creation of "ghettos" which would inhibit mixed communities and felt that different thresholds should be applied to different parts of the country.

In October 2015, the Government issued a further Consultation Paper – Pay to Stay: Fairer Rents in Social Housing. Particular attention was drawn to the two questions on which views were invited by the DCLG, these were:

Question 1: How income thresholds should operate beyond the minimum threshold set at budget, for example through the use of a simple taper/multiple thresholds that increases the amount of rent as income increases and whether the starting threshold should be set in relation to eligibility for Housing Benefit?

Members felt that the introduction of a simple taper could be a sensible approach on the basis that a tenant's taxable income increased the level of rent increase. However, this change would make the administrative arrangements difficult.

Question 2: Based on the current system and powers that local authorities had, what was your estimate of the administrative costs and what were the factors that drive these costs?

Officers considered that to administer the scheme an additional 2 (FTE) members of staff would be required to deal with matters such as tenants changing incomes and rent levels, backdating increased payments and refunds, altering a tenant's rent in accordance with their tenancy conditions and undertaking regular reviews.

The Committee was advised that due to changes in income and benefit, officers would need to review cases several times a year.

(vi) Future Approach to Housing Service Strategies – The Director of Communities explained that over many years, the Housing Service had formulated a suite of Housing Service Strategies that individually set out the detailed approach taken by the Council and its officers to various housing activities. All the service strategies were produced in a common format and were then reviewed and updated by officers every three years and reported to the Housing Select Committee for consideration. Around the same time, service strategies relating to landlord services were also reported to the Tenants and Leaseholders Federation for their views.

The Communities Management Team (CMT) had recently considered the cost-benefits of spending the significant amount of time to update these Housing Service Strategies. They identified that although the general principles set out in the Service Strategies were followed, the Service Strategies were hardly ever referred to by officers between the three yearly reviews. Moreover, most of the actions included within the Action Plans had usually already been identified and planned prior to the relevant Service Strategy being updated and were included and monitored through the Communities Directorate's Continuous Improvement Regime in any event.

The CMT was also aware that this approach to strategic service planning was not adopted by any of the other Directorates, Select Committees or Portfolio Holders. There was therefore an inconsistent approach both across the Council and the Communities Directorate. However, the CMT was also aware that the Select Committee appeared to find it useful to understand and review the Council's approach to the various housing functions. The CMT did believe that there would be real benefit in continuing to review, update and maintain some of the service strategies in some form, due to their particular strategic importance or a legal requirement.

Officers suggested that a further report be submitted to the Select Committee recommending that the number of strategies should be reduced, with some of them being combined, significantly reduced in content and reviewed every 5 years, instead of every 3 years.

In January 2016 officers came back with a new approach to covering the strategies most needed by the Council, including a reduction the number of strategies from 16 to 7, which the Select Committee supported.

(vii) Six Month Review of the HRA Financial Plan - As part of the Chancellor's Summer

Budget in July 2015, it was announced that all social landlords must reduce their rents by 1% per annum for four years. The District Council's consultants had assessed that the estimated loss in rental income to the Council's Housing Revenue Account (HRA) would be around £14 million over the next four years and around £228 million over the next 30 years. In view of this significant reduction in rental income, the consultants were commissioned to provide a report on the options



available to the Council to ensure that its HRA did not fall into deficit.

The Select Committee were advised that the consultant's report identified a number of options available to the Council to re-cost its HRA Financial Plan for the future, including:

- a) Ceasing all or some of the funding currently available within the Financial Plan for future housing improvements and service enhancements for HRA services;
- b) Reducing investment in improvements to the Council's housing stock;
- c) Reducing/ceasing the Council's own Housebuilding Programme;
- d) Further borrowing for the HRA, repaid by the end of the Financial Plan; or
- e) Combinations of the above.

It was advised that the Housing Portfolio Holder had recommended to the Finance and Performance Management Cabinet Committee in September 2015 that most of the £702,000 uncommitted funding within the HRA's Housing Improvements and Service Enhancements Fund for 2016/17 should not be allocated or spent at present.

(viii) Key Performance Indicators - Quarterly Progress – the Committee reviewed the Key Performance Indicators relevant to their Select Committee on a quarterly basis.

(ix) Data Quality Strategy 2016/17 – 2018/19 – At their March 2016 meeting the Select Committee noted that good quality data was essential in supporting the Council's decision making especially where these involved finance and performance. Additionally the Council's customers, partners and others interested in the Council's performance, needed to rely on the data the Council produced for evaluation purposes. The Council was also accountable for the money it spent and how it managed competing claims on their accuracy, reliability and timeliness in order to plan for the future and met customer needs.

The authority had identified principles and arrangements for ensuring high standards of data quality and had for a number of years formalised them within a strategy to support

consistency and encourage high standards of practice of data quality management. Data quality arrangements included ownership of data, systems and ensuring staff had the skills and knowledge needed to deliver high standards of data and data management.

(ix) Housing Service Strategy on Empty Properties (3 Year Review) - There would always be empty homes and properties empty awaiting sale, re-letting or renovation as these were a normal part of a healthy housing market. However properties that were left



empty for long periods of time could cause significant problems in the local and national context. They were a wasted resource in terms of housing provision, particularly in areas of high demand like the Epping Forest district where 92% of land was green belt.

The previous and current government had recognised the value of reducing the number of empty properties as part of its overall ambition to provide an additional million homes nationally by 2020. Various incentives and options for local authorities had been introduced which included the New Homes Bonus (which rewarded

councils for additional homes provided) and allowing councils the flexibility to charge up to 50% extra Council Tax on property that had been unoccupied and unfinished for 2 years or more. These initiatives had contributed to marked reduction in empty properties nationally.

Within the district the number of empty homes had fallen from 1,837 in 2005 to 607 in 2015. It was the Council's intention to bring 30 empty properties into use per annum.

Case Study: Current and Future Approach Dealing with Private Empty Properties

The Select Committee received a presentation on the current and future approach to dealing with private empty properties.

On a national level there had been a reduction in the number of empty homes:

- (a) From 783,119 in 2008 to 610,123 in 2014;
- (b) Within Epping Forest District, the reduction had been from 1,837 in 2005 to 1,391 in 2014; and
- (c) From the £548,829 received by the District Council through the New Homes Bonus, £57,946 was due to the reduction in empty homes.

The Select Committee noted that despite these figures, it was likely that there was an under reporting of empties to the Council because there had been a removal of incentives for people to inform their local authority that they had a home which was empty. Whilst the numbers for long term empties was steadily decreasing in the district (by 57 in the last year), the number of properties that had been empty more than 2 years had hardly changed (124 down to 122). The main reasons that these properties were empty was because they were being left for investment purposes, the owner had run out of money, properties were under major renovation or they were being marketed for sale possibly at an inflated price.

It was proposed that in the future officers would:

(i) Continue to offer advice, information and financial incentives to owners of properties which have been at least 6 month's empty;

- (ii) Consider recommending a reduction in the time limit for eligibility for the Empty Homes Repayable Assistant to 6 months (from 1 year);
- (iii) Risk assess all properties that have been empty for at least 2 years against criteria based on length of time empty;
- (iv) Risk assess probate properties that have been empty for more than 2 years;
- Actively pursue those properties with the highest risk score using enforcement if appropriate;
- (vi) Pursue all empties causing issues to local residents or the environment;
- (vii) Seek member approval for Compulsory Purchase or Empty Dwelling Management Orders; and
- (viii) Consider the possibility of the Council purchasing empty properties to replace homes sold under Right to Buy.



2. GOVERNANCE SELECT COMMITTEE

The Governance Select Committee consisted of the following members:

Councillor T Church (Chairman) Councillor Y Knight (Vice Chairman) Councillors D Dorrell, L Hughes, S Jones, H Kaufman, M McEwen, B Sandler, S Watson, Jon Whitehouse and D Wixley

The Lead Officer was Nigel Richardson, Assistant Director for Development Management.

Terms of Reference

To undertake reviews of the services and functions of the Governance Directorate and to consider the effect Government actions or initiatives on the services and functions of the Governance Directorate and to review the six monthly progress towards the achievement of the Council's equality objectives and review public consultation and engagement. To report to the Overview and Scrutiny Committee, the Council or the Cabinet with recommendations on matters allocated to the Committee as appropriate.

To undertake performance monitoring in relation to the services and functions of the Governance Directorate, against adopted key performance indicators and identified areas of concern.

To review six monthly progress towards the achievement of the Council's equality objectives for 2012/13 to 2015/16 and progress in relation to other equality issues and initiatives.

To develop arrangements as required, for the Council to directly engage local communities in shaping the future direction of its services, to ensure that they are responsive to local need.

To annually review details of the consultation and engagement exercises undertaken by the Council over the previous year.

The Panel scrutinised a number of issues over the last year, which included:

(i) **Review of Elections – May 2015 - Lessons Learnt –** At their July 2015 meeting, the Panel received a report from the Returning Officer regarding the lessons learnt at the recent elections.



The report discussed planning processes and implementation for the elections held on 7 May 2015, the results of which were the election of a Member of Parliament for the Epping Forest Constituency, one Councillor was returned for each of eighteen District Council wards and ten Parish Council elections took place with six contested wards. This election followed the first year when the Council was required to implement Individual Electoral Registration (IER). Work undertaken to encourage further registration had prompted some 5,000 changes to the IER register, published in 2014.

All of the election papers were printed by the Council's Reprographics Section, which, as before, provided an excellent service. The proofs of all District Council and Parish Council ballot papers were scrutinised carefully and all ballot papers were printed correctly.

It was advised that nationally, there was an issue regarding a late change made to the logo of the Green Party. The Electoral Commission had agreed the change but had not transmitted this information effectively to Returning Officers.

Due to the number of ballot papers required for the Parliamentary election it was necessary to engage an external printer for the 75,000 ballot papers. The split between internal printing for local elections and external for national ones worked well, it was recommended to continue with this for the 2016 Police and Crime Commissioner election where 100,000 ballots would be required.

The issue of postal votes for Epping Forest went smoothly. Nearly 10,000 postal voting packs were sent out, the most ever. Although there was no evidence of any postal vote fraud, 150 postal votes were rejected for various reasons.

All polling stations opened on time with no access issues. This year, four polling stations were changed due to unavailability of previous locations, no issues were raised in connection with these stations.

The Select Committee reviewed the circumstances of an issue that occurred in the town council elections in Epping, where ballot papers had been issued to transposed stations in the Hemnall and St. John's wards. Although this situation had arisen as a result of human error, members noted that appropriate lessons had been learnt from the incident and that revised processes had been immediately implemented by the Returning Officer to prevent any recurrence. In future, all ballot paper books were to be clearly marked with details of the relevant ward and date of election, all ballot papers would be thoroughly compared against issue lists before being issued to Presiding Officers, and that Presiding Officers would finally double check the allocation of ballot papers against expected totals before the commencement of a poll'.

Verification and counting of parliamentary ballot papers took place at Debden Park High School enabling a larger number of count staff to be employed. Counting started as soon as the polling finished, the process going smoothly. The final declaration of the Parliamentary seat was made at around 3.45p.m.

Discussions were held with Essex Police prior to the election. Polling stations received visits during the day and there were no instances requiring immediate police presence outside



of the regular visits. Police support was also provided at the Count Centres on both Thursday evening and on Friday at Theydon Bois. (ii) Consultation Register 2014/15 and 2015/16 - The Committee noted that the District Council carried out a wide variety of consultations, both externally for public participation and



internally for staff opinions. A list of these were compiled and published as a register on the Council's website, they set out the issues on which individual services would be consulting on or engaging with residents and customers during the year. They summarised the purpose, start and completion dates, service area administrating the surveys, location of results and key findings. The register also set out the overall objective for consultation exercises yet to be undertaken.

Amongst the larger surveys carried out by the Council in the last 12 months were the Car Parking Review and the Tenant Participation Survey.

Human Resources would be carrying out further employee "Pulse" consultation to compare and measure staff attitudes against previous survey results.

(iii) Key performance Indicators 2014/15 - Quarter 4 (Outturn) Performance - Six of the KPIs for 2014/15 fell within the Governance Select Committee's area of responsibility. The overall position with regard to the achievement of target performance at the end of the year for these six indicators was as follows:

- (i) Three (50%) indicators achieved the cumulative end of year target;
- (ii) Three (50%) indicators did not achieve the cumulative end of year target; and
- (iii) One (17%) of these KPIs performed within the agreed tolerance for the indicator.

Equality Objectives 2012-2016 - Quarter 4 progress for 2014/15 - The Equality (iv) Act 2010 placed a number of responsibilities on the Council in having regard to equality in the exercise of its functions, this included a Public Sector Equality Day (PSED). It aimed to eliminate discrimination, advance equality of opportunity and foster good relations between persons sharing relevant characteristics and those who did not. Further specific responsibilities required the adoption of objectives for improving equality for service users and employees.

In March 2012, the Cabinet agreed four equality objectives for the four years from 2012-16, designed to assist the Council meeting the needs of the PSED. The objectives supported by EQUALITY an Action Plan, focused on key areas where improvement in FRAMEWORK relation to equality had been identified.



Members received a schedule detailing progress against GOVERNMENT individual actions, the reporting progress followed status indicators applied to individual actions.

Section 106 agreements - monitoring report 2014/15 - In October 2015 the (v) Committee received a report setting out all Section 106 Agreements entered into during 2014/15, and details of the benefits realised throughout the year from previous agreements, including monies received where development had commenced.

Members noted that Section 106 Agreements acted as the main instrument for placing restrictions on development, often requiring the mitigation of site specific impacts. Agreements could be sought in situations where planning conditions were inappropriate to ensure or enhance the quality of development and to enable proposals that might otherwise have been refused planning permission to proceed in a sustainable manner. The Committee were reminded that Section 106 Agreements must always be relevant to and proportionate to the scale and kind of related development and could be used to deliver: a) affordable housing; (b) necessary highway works; (c) public open space; (d) the restoration of listed buildings; and (e) off-site infrastructure.

Several members expressed the view that effective scrutiny of Section 106 arrangements required an overview and understanding of how and where monies arising from agreements were intended to be spent and appropriate timescales for the collection of relevant monies and the realisation of the associated benefits.

(vi) Key Performance Indicators 2015/16 - Quarterly Progress – the Committee reviewed the Key Performance Indicators relevant to their Select Committee on a quarterly basis.

(vii) Public Sector Equality Duty (PSED) – Equality Information Report 2015/16 - The broad purpose of the PSED required the Council to integrate the consideration of equality and good relations into its day-to-day business, positively contribute to the advancement of equality and fairness, and to reflect equality considerations into the design of policies and the delivery of services. The Senior Performance Improvement Officer reported that the review and monitoring of performance against the equality duty helped the authority to comply with its legal requirement; and to provide inclusive services.

The Select Committee congratulated the Senior Performance Improvement Officer on the development of the equality information report for 2015/16, which set out the Council's many initiatives and achievements in a clear and extremely effective way. Members identified a number of areas for possible inclusion in the report going forward, including the provision of services for young people and individuals leaving local authority care. Several members also expressed support and encouragement for participation in the equality-related programmes offered to councillors as part of the annual member training and development programme.

(viii) Chairman's Expenditure and Allowances – At their December 2015 meeting, the



Committee noted that the Chairman and Vice-Chairman of Council received special responsibility allowances in recognition of the particular expenses incurred by the Civic and Ceremonial role. It was advised that an anomaly in recompense for transport costs was addressed by the adoption of a motion at Full Council on 28 July 2015 that a review should be conducted into the current levels for the civic ceremonial budget by this select committee.

In addition to the Chairman's and Vice Chairman's individual allowances, "spending" budgets directly supported the work of the Chairman and Vice-Chairman amounted in total to $\pounds 22,530$. Officers conducted a survey of civic ceremonial expenditure by other Essex and neighbouring councils although differing budget structures made direct comparisons with the District Council difficult, there was a range of costs applied by different authorities, for example Chelmsford City spent $\pounds 71,000$ in total and Braintree District Council spent $\pounds 17,340$.

Officers informed members that the Chairman's spending never went over budget, in addition the Chairman's Secretary made strenuous efforts to reduce expenditure on events by obtaining a fairer bargain for the authority. It was also stated that there had been no inflationary increase in budget for the Chairman of Council in 10 years.

The Select Committee supported referring the Chairman's and Vice-Chairman's Allowances to the Member Remuneration Panel for more direct scrutiny.

(ix) Planning Appeals Performance – Appeal performance was reported every 6 months to the area planning committees using two Key Performance Indicators (KPIs), GOV007 which measured the percentage of planning applications recommended by planning officers for refusal, overturned and granted planning permission by appeal and

GOV008 which measured the percentage of planning applications refused by Councillors against the recommendation of the planning officers and subsequently granted planning permission on appeal. Members sought clarity and understanding on why some appeals were dismissed and others were allowed, which in turn would help towards improving performance of these two KPIs as identified in their individual improvement plans.



Members were advised on the problems of attempting to successfully defend a decision to refuse at an appeal if there were no objections from the local Highways Authority. However, they felt that the staff at Essex County Council Highways were not particularly pro-active in checking planning applications at the consultation stage for neighbour objections on highway grounds whereas Councillors felt, if they did, then they could raise objections which would support their own views at the committee meeting.

(See Case Study for full details)

(x) **Development Management Pre-Application Advice** – The Committee noted that the Local Government Act 2003 allowed local authorities to charge customers for holding discussions prior to the submission of planning applications. This Council had been charging on major category applications since 2007 and had expanded this across other developments including householder extensions. Unlike planning application fees, pre-



application advice was set locally, with discussions having always been encouraged as a charging scheme had the benefit of dissuading some ill conceived proposals and highlighted the cost of officer time in the process and recouping some of this cost.

It was advised that the number of pre-applications received and dealt with by officers had markedly increased and although this brought in a larger income to the authority, it had also added

significantly to officer workload. In addition the time frame for response, set for up to 21 working days from a meeting, was rarely achieved because of the pressure for turning around planning applications in a timely manner.

(xi) Development Management Chair And Vice-Chair's Meeting - Member's attention focussed on the Review of Current and Future Training Needs. Members supported using training, particularly for Parish and Town Councils, to reduce the number of call-ins of planning applications to the Area Planning Sub-committees, better knowledge and understanding of planning considerations would make for better recommendations. It was also felt that regular and smaller "bitesize" training sessions for members would be beneficial as the details were easier to digest.

Members expressed concern with the consultation comments that were received from Essex County Council Highways on planning applications submitted to committees. They requested that Essex Highways' officers should be invited to this select committee to discuss these issues and it was agreed that this should be added to next year's select committee draft work programme. There was a strong feeling that the District Council was stranded in a situation whereby the county council did not object or make adequate representations on planning applications and thus weakened planning committees' decisions, particularly when appeals took place.

(xi) Technical Consultation On Implementation Of Planning Changes – at their April 2016 meeting the Select Committee received a report from the Assistant Director Development Management regarding response to "Technical Consultation on Implementation of Planning Changes" Consultation. The Government was setting out proposals in the following areas:

- (a) Changes to Planning Application Fees;
- (b) Permission in principle;
- (c) Brownfield Register;
- (d) Small Sites Register;
- (e) Neighbourhood Planning;
- (f) Local Plans;
- (g) Expanding the approach to planning performance;
- (h) Testing competition in the processing of planning applications;
- (i) Information about financial benefits;
- (j) Section 106 dispute resolution;
- (k) Permitted Development Rights for state funded schools; and
- (I) Changes to statutory consultation on planning applications.

The consultation period commenced on 18 February 2016 and concluded on 15 April 2016, it ran to 12 chapters containing 77 questions in all. However, only those questions relevant to the select committee's terms of reference were submitted to the meeting.

The Committee gave their opinions to the answers that were pertinent to their terms of reference. The Assistant Director of Development Management said that he would take the Member's comments and submit them to the Government before the deadline.

Case Study: Planning Appeals Performance

The Select Committee reviewed planning appeals performance at its meeting held in December 2015.

Applicants applying for planning permission through a planning authority could appeal to the Secretary of State any decision made whether it be refused, or granting with conditions. In these instances, all parties provided the evidence required and were normally determined by exchange of written statements or appearance at a hearing or inquiry. Appeal performance was reported every 6 months to the area planning committees using two Key Performance

Indicators. The members of the select committee discussed six recent cases across the district which the Assistant Director (Development Management) had selected.

Members were advised on the problems of attempting to successfully defend a decision to refuse at an appeal if there were no objections from the local Highways authority. However members felt that the staff at Essex County Council Highways were not particularly proactive in checking planning applications at the consultation stage for neighbour objections on highway grounds, they could raise objections which would support their own views at the committee meeting.

An option for area planning sub-committees was to defer items for a fuller Highways assessment of the application in question. The Governance and Development Management Portfolio Holder advised caution when objecting to planning applications against officer recommendation as good evidence was needed to justify a refusal in all reasons put forward.

Members noted that an officer from the Highways authority did visit the District Council and read current planning applications and also visited relevant sites.

However, there had only been one successful appeal this year where costs had been awarded against the authority.

The current method of analysing the appeals record from the area planning sub-committees was through the 'Probity in Planning' reports submitted to the committees every six months at the end of the meeting which tended to happen after a long agenda. Members supported putting a summary of appeal decisions regularly in the Bulletin and that further training on this topic was also needed.



3. **RESOURCES SELECT COMMITTEE**

The Resources Select Committee consisted of the following Members:

Councillor G Mohindra (Chairman)

Councillor P Keska (Vice Chairman)

Councillors K Angold-Stephens, N Bedford, S Kane, H Mann, A Mitchell, A Patel, S Watson and Jon Whitehouse

The Lead Officer was Peter Maddock, Assistant Director (Accountancy).

Terms of Reference

- To undertake overview and scrutiny, utilising appropriate methods and techniques, of services and functions of the Resources Directorate, excluding those matters within remit of the Audit and Governance Committee, the Standards Committee or the Constitution Working Group;
- To undertake quarterly performance monitoring in relation to the services and functions of the Resources Directorate, though review of progress against adopted key performance indicators and other appropriate measures;
- To consider the draft directorate budgets for each year, and to evaluate and rank proposals for enhancing or reducing services where necessary, whilst ensuring consistency between policy objectives and financial demands;
- To review key areas of income and expenditure for each directorate on a quarterly basis throughout the year;
- To monitor and review progress on the implementation of all major ICT systems;
- To consider the Council's comparative value for money 'performance', and to recommend as required to the Finance and Performance Management Cabinet Committee, in respect of areas where further detailed investigation may be required;
- To monitor and review areas of concern or significance that comes under Human Resources.

The Panel scrutinised a number of important issues over the last year, which included:

(i) Key Performance Indicators 2014/15 Outturn Performance – At their meeting in July 2015 the Committee received the outturn report for the Quarter 4 results for the Key Performance Indicators for 2014/15. The Committee noted that the overall position for all the KPIs at the end of year (31 March 2015) was:

- · 26 or 72% indicators achieved the cumulative end of year target;
- · 10 or 28% indicators di not achieve the target; and
- 1 or 3% performed within the agreed tolerance for the indicator.

Eleven of these indicators fell within the Resources Select Committee area of responsibility. The overall position at the end of the year for these eleven indicators was as follows:

7 or 64% - achieved the cumulative fourth quarter target; and

4 or 36% - did not achieve the cumulative fourth quarter target.

(ii) Sickness Absence Outturn Report 2014/15 - Also at their July meeting the Committee received the outturn report for the sickness absence levels for 2014/15.

The Committee considered the sickness absence for quarters 3 and 4, 2014/15. It was noted that the target for sickness absence, under KPI10 for 2014/15 was an average of 7 days per employee; the outturn figure for that year was 9.2 days, making the Council above target for the first time in 4 years.

(iii) **Provisional Capital Outturn 2014/15** - The Committee then received a report on the Council's capital programme for 2014/15 in terms of expenditure and financing and compared the provisional outturn figures with the revised estimates. The revised estimates, which were based on the Capital Programme, represent those adopted by the Council in February 2015.



It was noted that the Council's total investment on capital schemes in 2014/15 was \pounds 20,114,000, compared to a revised estimate of \pounds 24,092,000. The largest underspends were experienced on General Fund projects. In particular, there was an underspend of \pounds 1,000,000 on the St John's Road Development scheme as the land purchase and asset negotiations planned to enable the proposed development of this site, had not taken place yet. As a consequence the full £1,000,000 set aside for this scheme was requested for carry forward to 2015/16. In addition, there was another large underspend of \pounds 448,000 on the Museum redevelopment scheme, for which Heritage Lottery funding has been secured. A carry forward of \pounds 448,000 to 2015/16 was requested.

(iv) Provisional Revenue Outturn 2014/15 – Also in July 2015 the Committee received a report on the Council's revenue outturn for the Continuing Services Budget (CSB) of the general fund and the consequential movement in balances for 2014/15.



Net expenditure (CSB) for 2014/15 totalled £14.547 million, which was £763,000 (5%) above the original estimate and £223,000 (1.5%) above the revised. When compared to a gross expenditure budget of approximately £74 million, the variances can be restated as 1% and 0.3% respectively.

The main movement between the original estimate and the Revised and Actual position was the creation of the spend and save reserve which had moved £500,000 from the General Fund Balance into an earmarked reserve set up to fund any initial costs required to achieve on-going CSB savings. The fund would operate in a similar way to the District Development Fund (DDF) in that there would be the ability to move budgetary provision money between years as necessary. 2015/16 would be the first year of operation for this Fund.

(v) Planning Enforcement Matters – At their October 2015 meeting the Committee had a report on the work of the Planning Enforcement Section.

They noted that:

- The Planning Enforcement section was a non-statutory discretionary function of the Council, which had historically been actively supported by Councillors;
- Complaints were received from the public, Town and Parish Councils, Councillors and other departments which were responded to within 24 hours of the complaints, if they involved



Listed Buildings, Preserved Trees and new Gypsy & Traveller Sites or within 14 days for all other complaints;

- Officers spent a considerable amount of time on and off site investigating, evidence gathering, negotiating and advising with both complainants and complainers' whilst complying with the law and regulations;
- The complaints ranged from the serious and complex, to trivial and non-planning related with enforcement investigations being completed after a first visit or in more complex cases taking several years;
- All prosecutions and actions had to be legal, proportionate and expedient. The system allowed appeals on planning and enforcement decisions to go as high as the Supreme Court which took time and often appeared to the public and Members that no action was being taken;
- There was encouragement for complaints to keep in touch for regular updates and progress on the cases;
- The section was adequately resourced and had an active relationship with other Councils sections and the Essex Police;
- Income was generated by the receipt of retrospective planning applications and the pursuit of S106 Planning obligation monies;
- The Council had spent £424,000 in 2014/15, which compared to other Essex authorities was greater, although the District had the largest amount of Green Belt in Essex;
- The additional resources invested in planning enforcement reflected the seriousness of the planning enforcement function and would be detrimental to the authority and its residents if it was not maintained.

(vi) **Financial Issues Papers** – The Committee noted the Financial Issues Paper. This provided the initial framework for starting the 2016/17 budget and updated Members on a number of financial issues that would affect the Authority in the short to medium term. The following issues represented the greatest areas of current financial uncertainty and risk to the Authority, which included Central Government Funding, Business Rates Retention, Welfare Reform, New Homes Bonus, Development Opportunities, Income Streams, the Waste and Leisure Contracts and Transformation.

The Council remained in strong financial position as the overspend in 2014/15 had not been significant and the Council had substantial reserves. Following the General Election a greater political certainty had been created although there were a lot of funding and financial uncertainties for the Council.

(vii) Energy Savings and Improved Management Process – The Committee received a progress update report on energy savings and improved management processing. They were advised that the management and payment of energy supplies had historically been spread across numerous Directorates and the information had become fragmented therefore an energy consultant, Smith Bellerby (SB) had been approached to produce an accurate consolidated database, identify potential savings and streamline working practices.

The Select Committee noted that:

- SB were energy cost reduction specialists;
- The invoice processing element alone utilised at least 2 weeks of a full time post each month which now took 3 hours to process;
- SB dealt directly with the energy companies on behalf of the Council;

- The largest savings were from gas and electric supplies changing to cheaper tariffs which resulted in anticipated saving of £13,000, a scope to reduce available capacity charges yielding £3,300 per year and two additional savings of £500 per year for meter operator and data collector contracts; and
- The majority of savings had been identified during the first year, however the use of SB for a further year would provide time savings and a conclusion to the numerous ongoing disputes.

The Select Committee were in agreement with the use of SB, although concerns were raised about whether the consultants would need to be used continuously.

(viii) **Call Handling** – The Committee received a report on the first quarter for telephone monitoring statistics 2015/16, which included the percentage of abandoned calls and the number of calls sent directly to the voicemail system.

The Committee were advised that the figures for quarter 1 had been skewed because of problems with the new waste contract, which had now settled down and certain figures needed to be removed as they were related to answer phone services.

(ix) Careline and Housing Related Charges – Also at their October 2015 meeting, the Director of Communities, introduced a report on the charging plan for Housing Related Support (HRS) services.

The Committee noted that:

- The HRS covered the Careline Service, Scheme Management Service and the Intensive Housing Management;
- The Council had increased the HRS charges by 50% for 2015/16, in order to recover expected reductions in funding from Essex County Council (ECC) and for the service to become self funding;
- ECC had decided very late not to proceed with the planned reductions in funding in 2015/16, but because the charges had been increased and the tenants affected had been advised, they remained;
- The Housing Portfolio Holder had presented the Cabinet with 5 options on what action to be taken with the increased income, although after reviewing the services it had been noted that providing the Scheme Management Service there had been a £50,250 deficit;
- The Council also relied on the HRS funding from ECC, which had been expected to reduce in 2016/17 and was likely to continue to reduce in further years;
- Therefore the Cabinet decided that the Housing Portfolio Holder should produce a charging plan on how the HRS charges would be increased each year from April 2016 until the cost of the Scheme Management Service became self-funded and included the annual reductions in funding from ECC;
- The Epping Forest Tenants and Leaseholders Federation supported the charging plan and associated methodology.

The committee were advised that HRS services had been supported by the HRA for over 10 years and that there were other financial pressures on the HRA, therefore it was fairer for all, that the costs were spread over the users of the service.

(x) Fees and Charges 2016/17 - This report which provided details on the fees and charges that the Council levies and what scope, if any, there was to increase any particular charges. This was an annual report produced as part of the annual budget process.

It was noted that:



- The Medium Term Financial Strategy (MTFS) had identified the need for savings, around £1m over the four year period with £150,000 falling in 2016/17, which was based on an assumed reductions in Government funding of 10% per annum;
- Increasing existing fees and charges was fairly limited and introducing charges where they were not levied was also limited;
- The traditional use of the September Retail Index (RPI) and Consumer Prices Index (CPI) had been widely used as a guide to inflation but it was thought that the Labour inflation rate was now more relevant as employee costs represented the largest element of the expenses, which was currently 2.8%.

The Director of Communities advised that the Tenants and Leaseholder Federation supported the proposed housing-related fees and charges for 2016/17, which were increased by the labour Inflation rates, which were currently 2.8%.

(xi) Quarterly Financial Monitoring – The Committee received Quarterly Financial Monitoring reports on key areas of income and expenditure, proving a comparison between the original estimates for the period 1 April 2015 to 30 June 2015 and the actual expenditure or income applicable.

(xii) Key Performance Indicators 2015/16 Quarterly Updates - The Committee reviewed the Key Performance Indicators relevant to their Select Committee on a quarterly basis.

(xiii) Draft General Fund CSB and DDF Lists and Savings Update – In December 2015 the Select Committee considered the first draft of the Continuing Services Budget (CSB) and the District Development Fund (DDF) schedule for 2016/17.

They noted that the Financial Issues Paper went to the October 2015 meeting of this committee, highlighting a number of financial uncertainties and risks facing the authority, including the reduction in Central Government funding, retention of Business Rates, Welfare reform and the Leisure Management Contract renewal. Since then there had been a number of other items identified such as the increase in the employers national insurance contributions, relating to the employees in the Local Government Pensions Scheme.

The Governments Spending Review was due shortly; speculation was that District Councils would be hit the hardest, although this Council was well placed to meet that challenge

(xiv) Sickness Absences 2015/16 - It was noted that the Council's target for sickness absence for 2015/16 was an average of 7 days per employee. The outturn figure for 2014/15 was an average of 9.2 days per employee. This put the council above its target for the first time in 4 years. This year, although still running above target the figures were slightly better than this time last year. It was also noted that the 2015 Chartered Institute of Personnel Development (CIPD) report stated that a number of organisations (not just in the public sector) reported that

they had seen an increase in stress related absence and mental health problems. Although minor illness accounts for most short term absence whereas acute conditions such as stress, musculoskeletal, mental health and back pain are the most common reasons for long term absences. The council reflected these findings.

As part of the improvement plan HR will arrange workshops for managers on mental health issues. The first four of a number of workshops had been arranged for December 2015 and it would be mandatory for all managers to attend. The Council was also working with 'Rethink', a mental health charity and Vine HR to arrange these sessions.

(xv) Update of Work Carried Out by the HR Team –

Apprentices - The Committee noted that the first cohort of apprentices (2013-15) had now successfully finished their apprenticeships. The council appointed 7 business administration apprentices and 2 multi trade apprentices. The business administration roles would provide a range of transferable skills and thus offer more opportunities for employment.

A second cohort had now been appointed and it had been decided that it would be just for local young people who would do appropriate NVQs at the local college. There was not as much money around to fund as many places as last time but they received some help from the Communities Directorate in conjunction with a Housing Association and were able to fund two more places, but these places were reserved for the children of their tenants. This time around, the apprentices' progress would be monitored more closely.

Shared Services – HR – The HR team participated in the Essex network of the heads of HR the Essex Strategic Partnership for a number of years. In 2010 the partnership reviewed its governance arrangements and agreed to develop it into a not for profit company.

The aim of setting up a not for profit organisation was so that;

- it could generate its own income so it becomes self-sufficient;
- it could provide value for money for the member authorities in any contractual arrangements;
- Heads of HR could work more collaboratively and achieve greater savings for their authorities; and
- It provides a formal framework for the Heads of HR, limiting the risks and liabilities for individual authorities.

Procurement of a HR/Payroll IT System – The current payroll IT system was not fit for purpose and that officers were presently in discussions with Colchester and Braintree Council's with the aim of jointly procuring a system. The evaluation process was due to be finalised before Christmas 2015 with an implementation/start date early in the new financial year.

Broxbourne – Officers were having initial discussions with Broxbourne Council to identify potential areas where we could work together and find efficiencies. They currently provide museum services for us and it may be we could work closer with them.

Mast Money Budget – It was noted that the Council receives rent from communications companies for the lease of space on the Civic Offices roof for a communications mast. Members have agreed that any money from this lease would be allocated to projects that would benefit the staff.

Employee Engagement – The Graduate Trainee organised Employee Engagement Workshops to involve staff and were run from April to June 2015 to gain feedback from

employees on a range of engagement centred topics. There were 62 employees who attended the workshops across five different sessions.

Employee Survey – As part of the work on the Engagement Strategy the Graduate Trainee was tasked with carrying out an Employee Survey. During the workshops referred to previously employees where asked their views

Review of Private Funding - Also at their December 2015 meeting the Select (xvi) Committee noted that Grants and Contributions make up a fairly modest proportion of capital funding, this includes section 106 and similar income which the Council receives as part of agreements made when planning permission was granted for development schemes. These monies could be provided for a variety of different purposes and would be based upon requirements identified as part of the planning process. The types of project could range from education, highways, leisure, health and affordable housing provision. In some cases the money was provided to the County Council or the National Health Service and in other cases to this Council.

(xvii) Housing Benefit Fraud and Compliance – This went to the February 2016 meeting of the Select Committee. They noted that from 1 October 2015, the responsibility for the investigation of Housing Benefit fraud was transferred from the Authority to the Single Fraud Investigation Service (SFIS) which was part of the Fraud and Error Service within the Department for Work and Pensions (DWP). Responsibility for Local Council Tax Support fraud remained within the Authority and was investigated by the Corporate Fraud Team.

(See Case Study for full details)



(xviii) Data Quality Strategy 2016/17 to 2018/19 - The meeting noted that the Council needed timely, accurate and reliable data in order to manage activities and meet internal and external requirements to demonstrate accountability through accurate reporting. Data was used for the assessment of the Council's performance, including the Key Performance Indicators (KPIs). The Data Quality Strategy set out the arrangements for the next 3 years to ensure key data met the highest standards and was 'right first time'.

Good quality data was essential to support the Council's decision making especially decisions involving finance and performance. Additionally the Council's customers, partners and others interested in the Council's performance, needed to be able to rely on the data produced for evaluation purposes. The Council was also accountable for the money it spent and must manage competing claims on its resources. It therefore required data which was accurate, reliable and timely in order to plan for the future and meet customer needs.

(xix) Government Consultation on New Homes Bonus - The Committee received a report on the government consultation on New Homes Bonus, part of the draft financial settlement for local authorities.

The meeting noted that:

- The consultation sought views on a number of significant changes to the New Homes Bonus.
- The stated intention of the proposed changes to the scheme was to save £800 million which can then be used to fund adult social care.



• The removal of £800 million and the re-allocation of this amount has the overall effect of changing the distribution so two thirds will now go to counties and only a third to districts.

(xx) Presentation from the Council Apprentices and National Graduate – at their April 2016 meeting the Select Committee received a short presentation from 8 of the Council apprentices about their work and experiences at the council. They each gave a brief outline of the work that they were doing and how it helped them develop. They were then questioned by the Committee on their time with, and how they felt working for, the Council.

At the same meeting the committee also received a short presentation from the Council's National Graduate Development Programme appointee, who gave a short presentation to the meeting about his appointment and subsequent work at the Council. This was a national scheme for trainee management development he had applied for and had subsequently to go through various tests and interviews to get this placement. Since he had started with the Council he had been given a different placement every six months to get a broad experience of the work of a local authority.

Council's National Graduate Development Programme appointee, Mr G Nicholas gave a short presentation to the meeting about his appointment and subsequent work at the Council. This was a national scheme for trainee management development he had applied for and had subsequently to go through various tests and interviews to get this placement. Since he had started with the Council he had been given a different placement every six months to get a broad experience of the work of a local authority.

Case Study – Housing Benefit Fraud and Compliance

The meeting noted that from 1 October 2015, the responsibility for the investigation of Housing Benefit fraud was transferred from the Authority to the Single Fraud Investigation Service (SFIS) which was part of the Fraud and Error Service within the Department for Work and Pensions (DWP). Responsibility for Local Council Tax Support fraud remained within the Authority and was investigated by the Corporate Fraud Team.



Four of the Council's existing Benefit Investigators were transferred to the DWP under TUPE like legislation. Three of these were transferred to the Harlow DWP office and the other was transferred to the Basildon DWP office. The former Benefit Investigation Manager was now the Manager of the Council's Corporate Fraud Team and was the only member of the former Benefit Investigation team who remained with the Authority. The transfer went smoothly.

If a referral was passed to SFIS for investigation, it could be allocated to any SFIS team and would not necessarily be investigated by the SFIS team in Harlow. As they had no documents relating to Housing Benefit, the Council were requested to provide all the documentation that it had. However, this had proved problematic as the Council needs to send the documents electronically but the DWP's IT system could not accept the file size that the Council needed to send. This had emerged as a problem for all Authorities which the DWP had not yet resolved. The Council either has to split it up into a lot of smaller emails or hand over the paperwork physically, but the amount of work this was causing was becoming a problem.

Following the transfer to the DWP, the Council set up a Compliance team to carry out initial enquiries and clarify/obtain information relating to applications for Housing Benefit/Local Council Tax Support, and Liaison Officer posts were created with part of their duties being the liaison point between the Authority and SFIS.



Traditionally communication with the DWP was difficult because their staff were frequently moved to different roles and/or offices. It was therefore not possible to build any relationship with regard to any particular project or work stream. Communication with the SFIS team in Harlow had been good with regard to the cases that were transferred, but only because three members of the former Benefit Investigation team were currently based there. However, two of those are now transferring out of the Harlow office which means that future communication may not be so effective.

In conclusion it was noted that the Council's working practices have been changed to adapt to the lack of control over Housing Benefit fraud investigation and officers would continue to monitor the situation and make further changes if necessary. However, it was too early to determine exactly how effective the transfer to a single fraud investigation service would be in reducing fraud in the Housing Benefit system in the future.

4. NEIGHBOURHOODS AND COMMUNITY SERVICES SELECT COMMITTEE

The Neighbourhoods and Community Services Select Committee consisted of the following members:

Councillor M Sartin (Chairman)

Councillor H Brady (Vice Chairman)

Councillors N Avey, R Gadsby, L Hughes, B Jennings, L Mead, A Mitchell, S Neville, A Patel and B Surtees

The Lead officer was Derek Macnab, Director of Neighbourhoods and Deputy Chief Executive.

Terms of Reference

1. To undertake overview and scrutiny, utilising appropriate methods and techniques, of services and functions of the Neighbourhood and Communities Directorates (not including Housing matters).

2. To consider any matter referred to the Select Committee by the Overview and Scrutiny Committee.

- 3. To keep under review:
 - (i) Environmental enforcement activities;
 - (ii) Safer communities activities;
 - (iii) Waste management activities; and
 - (iv) Leisure Management
 - (v) Local Plan Scrutiny

4. To identify any matters within the services and functions of the Neighbourhoods Directorate and the community services and community safety activities of the Communities Directorate that require in-depth scrutiny and report back to the Overview and Scrutiny Committee as necessary.

5. To act as the Council's Crime and Disorder Scrutiny Committee and to keep under review the activities of the Epping Forest Community Safety Partnership as a whole or any of the individual partners which make up the Partnership.

6. To undertake performance monitoring in relation to the services and functions of the Neighbourhoods Directorate and the community services and community safety activities of the Communities Directorate, against adopted Key Performance Indicators and identified areas of concern.

7. To monitor and keep under review the Council's progress towards the development and adoption of a corporate energy strategy / environmental policy and to receive progress reports from the Green Working Party.

8. To receive reports from the Waste Management Partnership Board in respect of the operation of and performance of the waste management contract.

9. To monitor and keep under review leisure management matters and in particular the procurement of the Leisure Management Contract.

The Panel scrutinised a number of important issues over the last year, which included:

(i) Key Performance Indicators 2014/15 Quarter 4 (Outturn) – At their first meeting of the year in July 2015 The Committee considered the outturn (Q4) report for the Key Performance Indicators for 2014/15 specific to this Select Committee area of responsibility.



(ii) Update on the adoption of the River Roding Flood Risk Management Strategy -The Committee considered the letter from the Environment Agency updating the council on the River Roding Flood Risk Management Strategy. It was noted that the Environment Agency (EA) had attended the Safer Cleaner Greener Scrutiny Panel sometime ago to brief them on this management strategy. This letter was sent to every property next to the river and to this Council as it had land by the river. It was noted that members were very unhappy



about this strategy.

The EA was responsible for the overview of flood risk management in England and had identified the best way to manage flood risk in the Roding catchment over the next 100 years, with the aim of protecting as many properties as possible while carefully balancing the amount of public money they spent.

(iii) **Crucial Crew Initiative** – In September 2015 the Committee received a report on 'Crucial Crew'. This was an annual event which was facilitated and delivered by the Council's Community Service and Safety teams. It was specifically designed to educate primary school pupils aged 10 (year 6) in a range of personal safety, health and wellbeing topics.

Crucial Crew has been provided for over 10 years and was historically delivered over the same two week period in June, in line with agreed primary school timetables. This year every Year 6 primary school pupil in the Epping Forest District attended the half day events; in all 1351 Epping Forest pupils participated. In addition 13 schools from the Brentwood area paid to attend, bringing a further 408 children into the project, making a total of 1759 attendees.



The event has traditionally been held at Gilwell Park Scouting Headquarters; however, following recent notification of a planned increase in hire costs by approximately £2000 in 2016 it was decided that an alternative venue of Debden House would be piloted in 2016 for the same venue costs as 2015.

(iv) Draft Community Safety Partnership Annual Report for 2014-15 - The Community Safety Partnership (CSP) was made up of representatives from Essex Police, Essex Fire and Rescue Service, Community Rehabilitation Service, Epping Forest District Council, Voluntary Action Epping Forest and the Magistracy. They meet on a quarterly basis to oversee the range of work undertaken and were responsible for undertaking an annual review of current crime and disorder issues.



Their main source of funding was from the Essex Police and Crime Commissioner (PCC) and although this has reduced, they have still managed to function efficiently and effectively.

Over the year they had assessed the following issues as local priorities:

- Domestic Abuse;
- Assault/violent crime;
- Anti-social behaviour; and
- Burglary in a dwelling.

They did some of the best work in Essex on domestic abuse by care and support of victims. They ran a sanctuary scheme with Community Safety, Essex Police and Essex County Fire & Rescue Service to provide enhanced security to very high risk victims that do not wish to move, making them feel safer at home. They also run 'J9' training courses across West Essex to deal with the preventative side of domestic abuse. Their work on Anti-social Behaviour (ASB) continues to be a priority area. They have an ASB investigator who is trained in mediation and is also the EFDC Restorative Justice Ambassador to the Office of the Police and



Crime Commissioner. This was a new initiative to identify emerging problem families and provide support and mediation before problems escalate.

In 2013 with funding from the PCC, EFDC's community safety team purchased 5 cameras allowing the installation of a self contained CCTV system (camera, monitor and recorder). These were offered to local residents on a loan basis with an option to purchase at cost price. They would be used to assist across a broad range of matters including gathering evidence in support of allegations of Anti-social Behaviour or deterring bogus callers.

Burglary from dwellings continued to be a priority crime due to the close proximity to the London Metropolitan area and the excellent transport links through the district. This allows travelling criminals to enter and leave by a number of different means.

(v) Key Performance Indicators 2015/16 Quarterly Updates - the Committee reviewed the Key Performance Indicators relevant to their Select Committee on a quarterly basis.

(vi) Review of the Local Plan – at each meeting the Committee received regular updates on the current state of the Council's Local Plan.

(vii) Uttlesford Local Plan – Issues and Options Consultation – In November 2015 the meeting noted that Uttlesford District Council's previous Local Plan ran into difficulties at Examination in Public late in 2014. The main concerns related to the Objectively Assessed Housing Needs (OAHN) figure relying on out of date evidence and the capacity of the village of Elsenham to take the amount of new development being proposed. The examination was not completed and as a consequence Uttlesford subsequently withdrew the Plan in February





Their current Issues and Options consultation on a new local plan was intended to be the first of three stages of formal consultation and engagement. They hoped to have a final draft plan by next year and a submission version by 2017.

Uttlesford along with Harlow & East Hertfordshire is one of the

Strategic Housing Market Area (SHMA) partners with this Council. Officers were concerned that the SHMA was not mentioned in the consultation document as this was a key piece of joint evidence prepared for the four authorities in the Housing Market Area. Officers were also surprised that there was no mention in the document about the boundary issues and that more was not said about the potential impact of Stanstead Airport.

(viii) Community Services Summer Activities 2015 - The 2015 summer activities were organised and delivered by the Community Services section. They consisted of a wide range of activities to engage children, young people and their families. It was noted that almost 2000 people had participated in the extensive range of activities on offer which included physical activities such as Soccer Tots, mountain biking, Play in the Park and Play in the

Forest sessions and dance programmes as well as other creative activities.

These activities were detailed in a brochure that was delivered to all schools in the district. This was supplemented by fliers, posters, school visits, social media, a website, radio interviews and attendance at community events and Town Shows.

<text>

There was also an 'Inclusion Programme' which was

funded through Essex County Council, designed for children and young people with additional needs. Although parents and carers frequently elect to attend sessions with their children, a special fully supervised camping break was organised this year to give parents respite and enable the children to stay without their families if they wanted to. This proved hugely successful and received excellent feedback.

(ix) Fly Tipping Clearance and Enforcement - In November the Committee also



received a report on fly-tipping clearance and enforcement. It was noted that this was a problem that was growing. The Environment & Neighbourhoods (EN) Team were responsible for enforcing waste law in the district. They log all incidents of fly-tipping and prioritise investigations to try and trace the source of the waste and fly-tipper. They took as an example Laundry Lane that was constantly being fly-tipped and constantly being cleared by the district or the County Council. Waste has

also been dumped on private land and although the Council has the powers to force the land owner to clear the tip they did have some sympathy with them on this. They were also getting pressure form the private land owners to help them clear up the tipped areas.

(x) Update from the Green Corporate Working Party - The Committee noted that they were working towards a new environmental policy to tie in with the Council's Corporate Objectives.

A presentation was given to the Leadership Team on 11th November 2015 which Directors and Assistant Directors were asked to consider the options for the development of a corporate energy strategy/environmental policy. They came up with a number of suggestions including:

- Electric vehicle charge points in the district;
- The council to have their own electric vehicles;
- E-billing, e-notification, more on-line forms;
- Have targets for energy efficiency as part of the local plan;

- Making communities resistant to the impact of climate changes;
- Making meetings paperless.

These, and the other suggestions made would be taken to the next Green Working Party meeting to be discussed. They would then look to create an 'environmental charter' with an action plan which would then be brought back to this Select Committee for comments and agreement. This would replace the Council's existing Climate Change Policy 2009.

(xi) Review of Waste and Recycling Collection Arrangements – On 17 December 2015 a special meeting was arranged for this Select Committee with a one item agenda,

specifically to review the new domestic waste and recycling contract and following the switch to the four day collection schedule and the introduction of new vehicles and technology. This resulted in an unacceptably high level of missed collections. The Council's Environment Portfolio Holder noting that this was an important service, formally requested that the Overview and Scrutiny undertake a review on his behalf and that the outcome be formally reported back



to the Cabinet. The Overview and Scrutiny Committee agreed that this request should be determined by the Neighbourhoods and Communities Select Committee. Given this, a single, one off meeting of the Select Committee be dedicated to this single subject.

(See Case Study for full details)

(xii) PICK Form on 20mph Speed Limit – In January 2016 The Committee welcomed



David Sprunt, from the Essex Transportation Strategy and Engagement, Economic Growth; and Vicky Duff, the Essex Network Management Group Manager. They were there to enlighten the committee on those facts and policies used by Essex County Council and the guidance issued by the Department of Transport on road speeds, especially relating to the implementation of 20mph limits.

The Committee noted that:

- That Essex CC had a Speed Management Strategy advised by the Department of Transport circular 01/2013;
- It had been established by research that 20mph speed limits generally only led to small reductions in traffic speeds;
- The latest advice was that a mix of 20mph limits and 20mph zones would be better, providing that the signing was correct;
- The objective would be that 'any 20mph restrictions should be self-enforcing';
- Any 20mph limit of zone would require a Speed Limit Order, which had to be consulted on;
- The current policy allowed for the consideration of 20mph limits on local roads if the mean speeds were less than 24mph, only then would the Cabinet Member consider putting in a 20mph restriction;
- At the beginning of the limits there would have to be clear signage and also at the end of the restrictions. There would also have to be repeater signs along the route;
- 20mph zones had traffic calming measures e.g. speed humps, chicanes etc. these zones applied not just to one road but to whole areas, such as estates;
- It was noted that generally people did not like them and the low speeds over traffic calming measures also produced more noise for residents;
- The most effective method for reducing speed was the use of chicanes, but it needed some major engineering work to put them in;

- 20mph signs could be used as a calming feature but they would not physically reduce the speeds;
- The county also has a "20's plenty" scheme used mainly outside schools, but very little reductions in speeds were achieved;
- Advisory speed limit signs could be also be used outside schools, they were not mandatory and thus no speed limit order was required;
- Before a scheme was put into place, information was required in the form of speed surveys, traffic surveys and collision data;
- It was noted that a lot of areas in Essex did not have high collision rates for Children and pedestrians;
- Repeat signage in an area tended to create clutter on those roads;
- Essex Police did not have the resources to enforce these areas.

(xiii) Area Crime Analyst – Also in January 2016 the Chairman welcomed the Safer Communities Manager and West Local Policing Area Partnership Analyst, who gave a short presentation on the local crime and disorder figures up to and including November 2015, via the Home Office system, 'iQuanta'. This system provided data for a 3 year span.



The Committee noted that:

- All Crime was up by 14% (630 cases) in comparison to previous years figures to date;
- On a month by month total in December 2012 there were 591 cases compared to November 2015 with 642 cases, an increase of 7.9% (51 cases) over 3 years;
- Against other similar authorities we had similar figures to Maidstone, who the ONS identified as a match to Epping. Our figures were 56.835 crimes to Maidstone's 56.588 crimes;
- Broxbourne was a border council similar to us with similar proximity to London and transport links and had 62.278 crimes and Watford (with 72.614 crimes) had similar tube and Motorway links;
- The figures for violence against the person showed a 27% (246) increase in Epping Forest in comparison to the previous year;
- Epping was 17% below the Essex average;
- In comparison with other similar authorities, the figures for the year ending November 2015, Epping had 1690, Maidstone 2690, Watford 1704 and Broxbourne;
- Following a peak in October ASB incidents had fallen by a third in December; and
- By locality, Loughton remained the highest, with 263 ASB incidents, followed by Waltham Abbey (176) and Epping (139).



CCTV Action Plan – The Committee reviewed the EFDC CCTV strategy for 2016-2022, noting that this report had recently gone to the Cabinet for their information and agreement.

The Committee noted that the strategy covered the period from 2015 to 2022, following on from the previous strategy that was produced in 2008, when the Community Safety Team took over the responsibility for the Council's CCTV provision as part of the Safer, Cleaner Greener Review.

The Strategy set out the Council's current CCTV provision, detailing respective locations, numbers of cameras, condition and costs for maintenance, and repair and replacements over the next seven years,

along with recommendations for de-commissioning of equipment. It also provided an overview of the benefits that were realised for the local communities in which it was installed and the various use made of CCTV footage by the Police and insurance companies.

The Council's success in the use of CCTV had generated ongoing demands from Directorates to install new CCTV equipment within key areas of the district and the point had now been reached where an increased budget was required, to meet the costs of replacing old equipment and the increased servicing and maintenance costs, which was also covered by the Strategy.

(xv) Local Policing Proposals – The Committee received a report on the recently proposed Policing cuts and their implications on the Council's Community Safety Service.

This originated from November 2015, when the PCC, Nick Alston and the Chief Constable of Essex Police announced proposals to make significant changes to local Policing across Essex, in a move to ensure that Essex Police was fit for purpose, in the future.

This report was aimed at starting a discussion with members on the implications of the reduction in police resources and the impact it would have on the Council's Community Safety Service.

The problem council officers faced were that they were best guessing what was going to happen in the district. They were looking at potential reductions in policing, such as triaging calls into High, Medium or Low risks and then only reacting to high risk cases and fielding the other calls to other relevant authorities. They were mindful that the Council would pick up more work and there would be more disgruntled members of the public not having the Police act on their problems.



Anti-social Behaviour powers given to us by the Government would raise the officer's workload, especially as the Police would not act. This may also result in more problems at the reception desks from disgruntled members of the public.

The Council only had two ASB officers to deal with the Epping Forest District. They were seeing a rise in cases from 192 to 331 cases. The public would make their feelings known to Members who will then let the officers know, increasing their caseload as they try and resolve complaints on behalf of Members and this would be very time consuming.

(xvi) Reality Roadshow 2015 - Building on the long-standing success of Crucial Crew, the Reality Roadshow initiative was a personal safety, health & well-being event that brought together a host of statutory and voluntary agencies, to deliver a day of educational workshops to Year 9 (14 year old) pupils at schools in the district. It was specifically tailored to address young people's issues that have been identified as a priority concern locally. It provides over 1100 pupils in the district with expert advice and guidance on making the right choices in life for good health and well being.

Pupils participated in either 5 or 6 workshops depending on individual school timetables and each session was specifically designed to address current issues facing local young people. The workshops delivered in 2015/16 were:

- The Consequences of Crime delivered by Essex Magistrates
- Online Internet Safety EFDC's Community Health and Well-being Team
- Sexual Health NHS Sexual Health Services

- Legal Highs and Substance Misuse Alcohol & Drugs Advisory Service (ADAS)
- Alcohol Awareness AlcoHELP
- Healthy Relationships and Domestic Abuse Safer Places

The impact of the Reality Roadshow programme on participants was generally very significant, as the messages given are very clear and designed to show the worse case scenarios of being involved in negative behaviours. The programme also promoted the opportunity for young people to make changes in their lives and to receive support and advice from the various agencies available locally.

(xvii) Response to DCLG technical Consultation on the NPPF – Also in January 2016

DELIVERY TESTS • NEW SETTLEMENTS • BROWNFIELD LAND NPPF Consultation STARTER HOMES • AFFORDABLE HOUSING • TRANSPORT HUBS the Committee received a report on the response to the proposed changes to the national planning policy consultation. The National Planning Policy Framework (NPPF) was published in 2012 and was supported by

the online Planning Practice Guidance. Amendments are now proposed to the NPPF which encompassed the following:

- Broadening the definition of affordable housing, to expand the range of low cost housing opportunities for those aspiring to own their new home (this includes the Government's intention to introduce Starter Homes as a type of low cost home ownership);
- Increasing the density of development around commuter hubs, to make more efficient use of land in suitable locations;
- Supporting sustainable new settlements, development on brownfield land and small sites (up to 10 units), and delivery of housing allocated in plans; and
- Supporting delivery of starter homes.

There were nine sections contained with the consultation paper and 23 questions on which answers were sought.

(xviii) Museum Development Trust – At their March 2016 meeting the Committee received a report on the proposal to establish a Museum Development Trust for Epping Forest and Lowewood Museums.

The meeting noted that In April 2015, officers were successful in securing £55,000 funding from Arts Council England (ACE) as part of its Resilience Programme, to undertake two feasibility studies. The aim of the studies was to investigate opportunities for supporting resilience of the Museum, Heritage and Culture (MHC) service over the long-term and during economic austerity.



The key recommendation to come out of the study was to establish a Development Trust to operate in

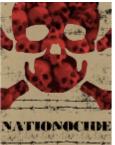
parallel to the general management of Epping Forest and Lowewood Museum services based on the model of a company limited by guarantee and registered charity.

They noted the positive benefits of setting up a separate charitable entity, which included the ability to access a range of funding possibilities that were not previously available, opportunity to secure additional grants and donations and the ability to claim Gift Aid on qualifying ticket sales.

A tripartite arrangement came into being in early February, following an approach by Chelmsford City Council for support and advice in relation to operation of their Museum Service, which had just received funding for a major Heritage Lottery Fund project.

Two senior officers from Chelmsford came to look at our museum and talk to senior officers here. They had discussions about the Trust and how to set it up. They were very impressed with our work and were keen to act as a partner agency for us and set themselves up as a separate Foundation Trust. We shall establish a close relationship with them as well as Broxbourne.

(xix) Prevent Initiative and Radicalisation Issues - Also at their March meeting the committee received a report on the Home Office funding for the need to prevent people from being drawn into terrorism – the 'Prevent Duty' that



came into force for local authorities on 1st July 2015.

In October 2015, the Council received notification from the Home Office, that it would be allocating £10,000 to all local authorities (excluding priority areas) as a one off payment in this financial year, for the delivery of specific work to support the implementation of the Prevent Duty.

All Councils were required to apply for the funding and needed to present a plan on how the money would be spent. The application on behalf of EFDC focussed on two distinct areas of work; the upgrading of the Council's IT systems to prevent misuse of IT for extremist material, and, the provision of a Prevent Education Programme within the district's local secondary schools, for both pupils and teachers.

Following the receipt of the grant a nationally recognised Training Programme 'Me and You *Education'* was therefore commissioned to undertake the delivery of in-schools Prevent work and this has been delivered to pupils in years 7 - 13.

Brentwood Draft Local plan: Public Consultation - The Committee noted that the (xx) Brentwood Draft Local Plan includes the strategy, planning policies and proposed land allocations intended to cover the period 2013 to 2033.

Epping Forest District and Brentwood Borough are in a very similar situation - i.e. with challenging pitch provision targets from the GTAA (112 and 84 respectively) and with very comprehensive Green Belt coverage (92% and 89% respectively), so there could be some advantage in considering joint provision in the general area of the common boundary.

Response to Lower Thames Crossing Consultation - Highways England was (xxi)

consulting on proposals for a new road crossing of the River Thames connecting Kent and Essex. It was considered that a new crossing was needed to reduce congestion at the existing Dartford Crossing and unlock economic growth, supporting the development of new homes and jobs in the region.



The proposal was the culmination of lengthy investigations into options for a new Lower Thames Crossing which has been lobbied for by Kent and Essex County Councils and business leaders.

(xxii) Replacement Essex Waste Local Plan – Consultation - The Replacement Waste Local Plan: Pre Submission Draft was the version of the Plan proposed to be submitted to the Secretary of State, leading up to independent examination by a Planning Inspector later in 2016. It included a vision statement, objectives and a spatial strategy to enable the delivery of sustainable waste development, site allocations and policies to manage waste

development. The Plan covers the administrative areas of Essex County Council and Southend-on-Sea Borough Council.

The focus of this consultation, which was being carried out under Regulation 19 of the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2012 was on soundness and legal compliance. The Planning Inspector could only address these issues in his consideration of the Waste Plan.

(xxiii) Data Quality Strategy 2016/17 – 2018/19 – The Committee noted that the Council needed timely, accurate and reliable data in order to manage activities and meet internal and external requirements to demonstrate accountability through accurate reporting. Data was used for the assessment of the Council's performance, including the Key Performance Indicators (KPIs). The Data Quality Strategy set out the arrangements for the next 3 years to ensure key data meets the highest standards and was 'right first time'.



The Council had identified principles and arrangements to ensure high standards of data quality and had for a number of years, formalized them within a strategy, to support consistency and encourage high standards of practice of data quality management. This revised strategy continued to reflect the principles for data quality originally identified by the former Audit Commission.

(xxiv) Enforcement Activity - The Committee received a report on the enforcement



actions taken in 2015. They noted that in line with previous reports on enforcement activities of the Environment & Neighbourhoods team, the data has been broken down into 6 month periods covering the summer and winter months. In general summer months were busier, particularly for noise complaints. This pattern has been repeated in 2015.

Noise and waste/fly-tipping issues make up a large percentage of the teams enforcement work, it was estimated that the Environment

and Neighbourhood Officers (ENO) spend 80% of their time on these two issues across the district.

In some cases officers are clearly working towards establishing non-compliance with the law, with the aim of instigating prosecution proceedings e.g. fly-tipping incidents. However, officers also spend a great deal of time trying to educate, deter and resolve issues informally. That was particularly the case with noise issues and other neighbour nuisance complaints. Although prosecutions draw attention, enforcement officers investigate and resolve many more cases informally.

Officers have started to use new powers to issue formal Community Protection Warnings (CPW) and Community Protection Notices (CPN). This new power provided officers with more scope to deal with some issues that previously did not fall under specific statutory nuisance powers.

Although the new power was welcome, the Committee noted that it came at a time when other enforcement agencies, that share similar enforcement responsibilities, such as the Police, Environment Agency and Essex County Council were increasingly under pressure, leading to more enforcement work being directed to the ENO team.

Case Study: Review of Waste and Recycling Collection Arrangements

On 17 December 2015, the Chairman of the Committee welcomed the members of the public, officers, councillors and invited guests to a special meeting of the Neighbourhoods and Communities Select Committee. The meeting was to review the new domestic waste and recycling contract and following the switch to the four day collection schedule and the introduction of new vehicles and technology. This had resulted in an unacceptably high level of missed collections. The Council's Environment Portfolio Holder noting that this was an important service, formally requested that the Overview and Scrutiny undertake a review on his behalf and that the outcome to be reported back to the Cabinet. The Overview and Scrutiny Committee had agreed that this request should be determined by the Neighbourhoods and Communities Select Committee. Given this, a single, one off meeting of the Select Committee be dedicated to this single subject.

In addition to the Environment Portfolio Holder and the Council's lead officers on Waste and Recycling, senior representatives from Biffa municipal were present. They were invited to give evidence and answer questions.

Part one – the Procurement Process

The Committee went on to review the procurement process. The consultant from White Young and Green, who supported the council through the procurement process gave a brief description of why the council chose to go for Competitive Dialogue, the procurement process, any key considerations and service improvements identified. He noted that this process enabled the bidders to take into consideration:

- the grounds maintenance service;
- establish synergies between grounds maintenance and street cleansing services;
- to market test the in-house service for fleet management and maintenance;
- to seek a solution in relation to depot provision;
- an innovative approach to the provision of trade waste collection and recycling;
- achieve a minimum average recycling rate in excess of 60%;
- the provision of up to date ICT; and
- where affordable to endeavour to go for innovation and added value.

The Council had expressed a wish to move from their current depot and explore alternative type of fleet contract and would also examine the contract term, which should be longer than the former 7 years.

They were also looking at how recycling, composting etc. could be improved; the procurement process was wholly designed to see how contractors would tackle this.

Part two – Mobilisation and the first 6 months of Contract



The meeting went on to consider the second part of the review, the mobilisation and the first 6 months of the contract.

Officers advised the meeting that the decision to award the contract was made by the Cabinet in May 2014. After that there was a handover period from Sita to Biffa. The first thing was to get Biffa set up at the Langston Road depot; TUPE staff transfer over to Biffa; transfer assets like vehicles and the stock of wheelie bins and other containers etc. This was carried out successfully and Biffa operated the 5 day collection service from 4 November 2014. The Waste and Recycling Manager added that the council acted as a buffer between the outgoing and incoming contractors.

Officers noted that every household received a letter about the change over, with a calendar showing the collection dates, information was also put on our website with a search tool to enable householders to check the date and type of waste and recycling collection, and this proved very successful. The Council had received criticism for not having enough publicity, but the problem was not that, but that collections were missed.

The Portfolio Holder added that with hindsight the letters were not as clear as they could have been. But more broadly, we had done a good job communicating by using the website and other means.

Part three – Revised Arrangements, Problems, Operational Issues & Remedial Actions

Officers noted that the 4 day collection consisted of Tuesday to Friday collections, a one pass collection for dry recycling and glass and new ICT and Customer relationship Management systems for the management of customer contact and also the new collections for small electrical equipment, textiles and batteries.

At the start the Council had received feedback that the collections were not happening as effectively as they should have been. Some houses were missed and this was coupled with a lack of knowledge of some of the areas being covered. Staff did not necessarily know the location of some of the bins as there were some unusual places they were being kept. This ended in missed collections and staff had to do some relearning of the 'ins' and 'outs' of an area. Some rural areas had consistent problems at this time.

At its peak the contact centre was getting about 750 calls a day and they handled this by drafting in staff from other areas to answer calls and emails. An additional problem was that officers had to learn new ways of processing the new systems; at the start the lines of communication were not that clear, but this had changed now.

A member of the public said that she had received her recycling calendar for May to October for which she thanked the officers. But, right from the beginning her general waste was collected but her recycling waste wasn't. On numerous occasions during May and July when she reported it she was told that Biffa would be informed of this.



Officers from Biffa noted that that the new ways of working required change. They should have been using local crews; and once they started operating they were not achieving what they should. They then had to run three 'mop-up' crews to deal with the problems that arose. A combination of various issues caused a perfect storm. They also lost some employees and with them local knowledge. The new vehicles were different and needed some time for familiarisation: they were also slower which impacted on the length of the rounds. They were also relying on a new IT system which had

teething problems and the longer working days meant that they got caught up in traffic as

well. They noted that they did not have enough resources and introduced four new rounds and also had to bring in new people.

A full report went to the February Overview and Scrutiny Committee and onward to the April 2015 Cabinet meeting.



TASK AND FINISH PANELS

1. YOUTH ENGAGEMENT REVIEW TASK AND FINISH PANEL

Origin

The Overview and Scrutiny Committee meeting of 10 February 2015 set up a Task and Finish Panel to review potential options for the best use of the existing budgets for youth engagement for the future. Also, they agreed that it would be helpful to co-opt two youth councillors to sit on this panel and give their input. This Panel stemmed from a PICK form submitted by Councillor Kane the Portfolio Holder for Leisure and Community Services.

Aims and Objectives

- (a) To report findings to the Overview and Scrutiny Committee and submit a final report for consideration by the Committee and the Council by November 2015;
- (b) To include two representatives from the District Youth Council on the Task and Finish Panel;
- (c) To determine the impact of the Council's current engagement with young people, through consultation with local statutory and voluntary sector partners, and,
- (d) To determine the best use of the allocated funding for the future.

Draft Terms of Reference

- 1. To review the operation of the Youth Council and identify specific areas of work undertaken and the success and impact of these;
- 2. To review the level of engagement with peers in local schools and 'other young people' of all ages across the district, through the range of work undertaken by the Youth Council and the importance of this engagement for local community groups;
- 3. To consider feedback from local schools and other partners in respect of the work of the Youth Council;
- 4. To identify the expenditure related to various elements of the Youth Council work programme and analyse the cost/benefit of this;
- 5. To consider other work undertaken by Community Services and Safety to engage with young people and identify the costs associated with this;
- 6. To consider the status of Essex Youth Services following recent service transformation and resulting implications for the district; and,
- 7. To prepare a set of recommendations for consideration by the Overview and Scrutiny Committee at its meeting in November 2015.

The Panel

The Committee appointed the following members to serve on the Panel:

Members (up to May '15): S. Murray, G. Mohindra, C. Roberts, B. Surtees, K. Adams, R. Butler

Members (after May '15): S. Murray, G. Mohindra, C. Roberts, S. Neville, B. Surtees A. Patel

Other Members who attended: Mrs H Kane, J McIvor (Youth Councillor), M Tinker (Youth Councillor)

Officers: J Chandler (Assistant Director Community Services and Safety), G Wallis (Community, Health & Wellbeing Manager and R Perrin (Democratic Services Officer).

The Panel had its first meeting in April 2015 and their last meeting on 14 September 2015.

<u>Outcome</u>

Recommendations of the Panel in relation to the Epping Forest Youth Council was:

- i) That the Council retains and continues to support and develop the Youth Council in terms of wider youth engagement;
- ii) That the Youth Council be afforded the opportunity to present a report/update twice a year to all Members of Council through a suitable meeting;
- iii) That the Youth Council acts as a consultee for stakeholder presentations at Overview and Scrutiny Committees;
- iv) That the current operational budget for the Youth Council be maintained at £12,000 per annum; and,
- v) That the Overview and Scrutiny Committee makes a bid to the Finance and Performance Management Cabinet Committee for Continuing Services Budget (CSB) Growth of £8,000 per annum for an enabling fund, that the Youth Council can access for projects, to be agreed by the Neighbourhoods & Communities Select Committee.

Recommendations of the Panel in regard to future delivery of youth provision by Community Services and Safety:

- i) That the Council pursues the devolvement of the budget and responsibilities for Youth Provision from Essex County Council to the District Council; and,
- ii) That the Overview and Scrutiny Committee makes a bid to the Finance and Performance Management Cabinet Committee for Continuing Services Budget (CSB) Growth of £25,000 per annum, for targeted work by Community Services and Safety and not at the detriment of the current service.

2. GRANT AID REVIEW TASK AND FINISH PANEL

Origin:

At its meeting on 16 September 2014, the Overview and Scrutiny Committee agreed the establishment of a new Task and Finish Panel to review the Council's Grant Aid Scheme for Sports, Arts, Leisure and Community Groups in terms of the overall policy/guidance and procedures for Major Grants and Service Level Agreements including those for the determination of applications, and those for the pre and post determination stages.



Aims and Objectives:

- (a) To report findings to the Overview and Scrutiny Committee and to submit a final report for consideration by the Committee and the Council by April 2015;
- (b) To gather evidence and information in relation to the review through the receipt of appropriate data, presentations and by participation in fact-finding visits to other authorities if necessary;
- (c) To have due regard to relevant legislation and the Council's procedures;
- (d) To consult political groups and independent Councillors during the review process.

Term of Reference:

To review the current structure of the Grant Aid Scheme, taking into consideration the terms of the overall policy/guidance and procedures those for the determination of applications, and those for the pre and post determination stages and how this framework would best fit the structure of the Council.

(1) To specifically consider:

- The eligibility criteria and assessment arrangements for funding taking into account the budget available and the thematic areas in the leisure and cultural strategy;
- The grant maxima;
- Appropriate arrangements for safeguarding;
- Review procedures.

(2) To consider any other matters that are deemed appropriate.

The Panel

The Committee appointed the following members to serve on the Panel:

Councillors Caroline Pond (Chairman), J Knapman (Vice-Chairman), T Boyce, A Mitchell, S Murray, G Shiell and B Surtees

The Panel did not finish its work by the end of the 2014/15 municipal year and continued its work into the 2015/16 year, holding its final meeting on 14 March 2016.

The Panel recognised the vital role that the voluntary and community sector brought to local community well-being in the Epping Forest District. However, it also acknowledged the need for a more proactive approach to monitoring and evaluating the effectiveness of grants awarded, and particularly the higher level grants.

<u>Outcome</u>

The Panel were satisfied that the agreed amendments to the Grant Aid Service Level Agreements and improved performance management would ensure that the Council was receiving best value from the grants awarded. They also felt that the level of remaining Grant Aid Funding should remain as it is, to ensure that the Council could continue to support the essential services provided through the voluntary sector.

The Panel made the following recommendations:

- (1) That the current level of Grant Aid funding be maintained;
- (2) That, from 1 April 2016, funding of less than £5,000 per annum for three years be provided for Voluntary Groups without the need for a formal Service Level Agreement, but, subject to the receipt of an Annual Report from each Group outlining the benefit to the District from the funding;
- (3) That the revised Service Level Agreement as agreed by the Panel, be adopted by the Council;
- (4) That the District Council maintain provision for longer term funding to Voluntary Action Epping Forest and Epping Forest Citizens Advice Bureau from 2016/17 onwards, based on performance management benchmarking closely monitored on an annual basis; and
- (5) That a more rigorous process of monitoring is adopted for the higher Grant Awards currently in operation for Voluntary Action Epping Forest and Citizen's Advice Bureau



Overview and Scrutiny Committee				
ltem	Report Deadline / Priority	Progress / Comments	Programme of Future Meetings	
(1) OS Annual Report 2015/16	June 2017	Final report to go to the June 2017 meeting.	07 June 2016; 19 July; 25 October;	
(2) Management of Epping Forest	7 June 2016	To arrange a visit from the Superintendent of Epping Forest, Paul Thomson and Judy Adams the Chairman of the Friends of Epping Forest on the present public consultation on the Forest Management Plan for 2017-2027	19 December; 28 February 2017; and 18 April.	
(3) Key Objectives 2015/16	Outturn report to the June 2016 meeting	Outturn report for 2015/16. (Quarterly progress reports in respect of the annual Key Objectives are made to the Cabinet and the Overview and Scrutiny Committee)		
(4) To meet with Essex County Council in respect of Children Services and on annual basis, with the attendance of the Director of Children's Commissioning.	ТВА	Recommendation taken from the Children Services Task and Finish Panel. Chris Martin - last attended the April 2016 meeting.		

Overview and Scrutiny Work Programme –2016-2017

1

 (4) Six monthly review - (a) Monitoring of OS recommendations (b) OS work programme 	25 October 2016	Last completed in October 2015	
(5) To review the strategic direction of Epping Forest College, its vision for the future and its relationship with the Community	20 October 2016	The deputy Principal of Epping Forest College addressed the October 2015 meeting.In September 2014, the Committee agreed that the Principal should be asked to address them on an annual basis.	
(6) To receive a presentation from Epping Forest Youth Council	April 2017	Members of the Youth Council last attended the O&S Committee in April 2016 with an update on their programme of work.	
(8) Corporate Plan Key Action Plan 2016/17	Progress reports to be considered on a quarterly basis.	Quarterly progress to be considered at meetings to be held in Oct. 2016 (Qtr. 1), Feb 2017 (Qtr. 2) and Apr 2017 (Qtr. 3).	
(9) Corporate Plan Key Action Plan 2017/18	October 2016 meeting	The Key Action Plan process has been brought forward to align with the budget setting process. To be considered by Cabinet in October.	
(10) Barts Health NHS Trust	ТВА	Ms F Smith the Managing Director of Whipps Cross, Dr H Noble & F Kwaku went to the Feb 2016 meeting. It was subsequently agreed that a representative would come back to another meeting to update the Committee in the new year.	

(11) Progress on 6 th Form Consortium (PICK submission)	October 2016	To review the progress of the new 6th Form consortium set up in the District in September 2015. To ask appropriate head teachers to the meeting. More appropriate for Sept. 2016 after a year of operation.	
---	--------------	---	--

		Select Committees		
Communities Select Committee 2016/17 (Chairman – Councillor)				
ltem	Report Deadline / Priority	Progress/Comments	Programme of Future Meetings	
 Review of the approach to the Scheme Management Service to sheltered housing and properties designated for older people (Recommendations to Cabinet/Housing Portfolio Holder) 	June 2016	Deferred to June 2016 meeting – Officers are currently formulating the proposals, which need detailed consideration before they can be brought forward.	20 June 2016; 06 September; 08 November' 17 January 2017; 14 March.	
(2) Report of the Tenant Scrutiny Panel on its Service Review of Tenant Involvement	June 2016	Deferred to June 2016 meeting – Very little progress has been made by the Tenant Scrutiny Panel, which has been exacerbated by the recent departure of the Tenant Participation Officer. However, recruitment to the post is underway and the new officer will be assisting the tenants and Leaseholders Federation to review its approach to tenant scrutiny.		
(3) Review of the future use of sheltered/grouped housing scheme sites (Recommendations to Cabinet/Housing Portfolio Holder)	June 2016			
(4) Housing Service Strategy on Home Ownership and leaseholder Services (Recommendations to Housing Portfolio Holder)	November 2016	Deferred to January 2018 meeting – in line with the recommendation of the report on the outcome of the review of the future coverage and scope of housing service strategies		
(5) Annual Report of the Community Safety Partnership	September 2016	Annual report to Committee		

	Feedback on the success of the al Crew Initiative and learning for future programmes	September 2016	Annual Report to meeting	
(7)	KPI Review	Quarterly	Progress reporting: Q1 September 2016; Q2 November 2016; Q3 March 2017; Q4 June 2017.	

		ect Committee 2016/17 an – Councillor)	
Item	Report Deadline / Priority	Progress / Comments	Programme of Future Meetings
(1) Review of the Elections May & June 2016	5 July 2016	Review of the processes for the General, District Council and Parish Council elections	05 July 2016; 29 September; 29 November;
(2) Review of Public Consultations	5 July 2015	Annual Review	31 January 2017; 04 April
(3) Key Performance Indicators 2015/16 – Outturn	Outturn KPI performance (Governance indicators only) considered at first meeting in each municipal year	Outturn KPI performance report for 2015/16 to be considered at the July 2016 meeting.	
(4) Key Performance Indicators 2016/17 – Quarterly Performance Monitoring	Quarterly KPI performance (Governance indicators only) considered on a quarterly basis	Quarterly KPI performance reports for 2015/16 to be considered at meetings on: September 2016 (Q1); November 2016 (Q2); January 2017 (Q3).	
(5) Development Management Chair and Vice Chair's Meeting	ТВА	To receive feedback from meetings of Chair and Vice Chair's of the Area Planning and District Development Management Committees	

(6) Equality Objectives 2012-2016 – 6 monthly reporting	July 2016	Review 6 monthly performance: July 2016 January 2017	
(7) Proposed Equality Objectives 2016-2020	Q2 November 2016	Six monthly reporting - Proposed Equality Objectives 2016-2020 Q4 at June 2017 meeting	
(8) Annual Equality Information Report - 2016	November 2016		

1	•	Select Committee 2016/17 an – Councillor)	
Item	Report Deadline / Priority	Progress / Comments	Programme of Future Meetings
(1) Enforcement activity	March 2017	Annual report Committee	28 July 2016; 13 September;
(2) CCTV action plan review	January 2016	Annual report to Committee	15 November; 24 January 2017;
(3) KPIs 2015/16	July 2016	Outturn report for 2015/16	21 March
(4) To review the specific quarterly KPI's for 2016/17	Quarterly	Progress reports to meetings: Q1 in September 2016; Q2 in November 2016; Q3 in March 2017	
(5) To receive updates from the Green Corporate Working Party	As appropriate	To monitor and keep under review the Council's progress towards the development and adoption of a corporate energy strategy/environmental policy and to receive progress reports from the Green Working Party.	
(6) To receive regular updates on the current position of the Local Plan	Update to go to each meeting.	Committee to keep a watch in brief on the position of the District's Local Plan - (last went to March'16 meeting)	

		ect Committee 2016/17 an – Councillor)	
Item	Report Deadline / Priority	Progress / Comments	Programme of Future Meetings
(1) To review the specific quarterly KPI's for 2016/17	Quarterly	Progress reports to meetings: Q1 in October 2016; Q2 in December 2016; Q3 in February 2017	12 July 2016; 10 October; 06 December; 07 February 2017;
(2) Key Performance Indicators 2015/16 - Outturn	Outturn KPI performance considered at the first meeting of each municipal year	Outturn KPI performance report for 2015/16 for July 2016 meeting.	and 28 April
(3) Detailed Portfolio Budgets	Portfolio budgets considered on an annual basis jointly with the Finance and Performance Management Cabinet Committee.	Annual Review of portfolio budgets to be considered at joint meeting with the F&PM Cabinet Committee in January of each year.	
(4) ICT Strategy – progress & Call handling	Progress against ICT Strategy Considered on an annual basis.	Progress report on call/response handling. A report on options following introduction of new telephony system.	
(5) Fees and Charges 2017/18	Proposed fees and charges for 2017/18 – for October 2016	Proposed fees and charges considered on an annual basis each October	

(6) Provisional Capital Outturn 2015/16	Provisional outturn for 2015/16 for July meeting.	Provisional Revenue Outturn considered on an annual basis at first meeting in each municipal year.
(7) Provisional Revenue Outturn 2015/16	Provisional Outturn for 2015/16 for July 2016 meeting.	Provisional Revenue Outturn considered on an an annual basis at first meeting in each year.
(8) Sickness Absence Outturn	July 2016	To review the Sickness Outturn report for 2015 -16.
(9) Sickness Absence	Half-yearly progress reports for 2016/17 to be considered at December and July meetings.	Detailed progress against achievement of sickness absence targets reviewed on a six-monthly basis
(10) Medium Term Financial Strategy & Financial issues paper	October 2016	Received the financial issues Paper and Medium term financial strategy including 4 year General Fund forecast
(11) Quarterly Financial Monitoring	Oct. 2016; Dec. 2016; & April 2017	To receive quarterly financial monitoring Reports
(12) Shared Services Working	ТВА	To review any shared services working being carried out by EFDC. HR currently working with Colchester and Braintree Councils on a shared HR payroll system.
(13) Housing Benefit Fraud & Compliance	February 2017	Received a report in February 2017 on the fraud team's work.

Request by Member for Scrutiny Review 2016/17 Work Programme



Please complete the form below to request consideration of your issue by the Overview and Scrutiny Committee

Proposers Name:	Date of Request
Supporting Councillors (if any):	
Summary of Issue you wish to be scruti	nised:
	D ISSUE CATEGORIES OF THE PICK
PROCESS. PLEASE REFER TO THE E	XPLANATORY NOTES TO THIS FORM
Public Interest Justification:	

mpact on the social, economic and environmental well-being of the area:	
Council Performance in this area (if known: Red, Amber, Green):	
Keep in Context (are other reviews taking place in this area?)	
Office Use:	
Pick score: Considered By OSCC:	